

Exhibit

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BEFORE THE
PUBLIC UTILITIES COMMISSION
STATE OF SOUTH DAKOTA

IN THE MATTER OF THE INVESTIGATION)
INTO QWEST CORPORATION'S)
COMPLIANCE WITH SECTION 271 (C) OF THE)
TELECOMMUNICATIONS ACT OF 1996)

DOCKET TC 01-165

QWEST CORPORATION'S

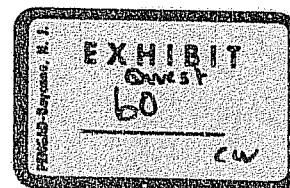
REBUTTAL AFFIDAVIT

OF

MARIE E. SCHWARTZ

SECTION 272

APRIL 2, 2002



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REBUTTAL AFFIDAVIT

OF

MARIE E. SCHWARTZ

Section 272

My name is Marie E. Schwartz. As stated in my initial affidavit, my business address is 1314 Douglas-On-The-Mall, Floor 10, Omaha, Nebraska 68102. I am a Director in FCC Regulatory Accounting at Qwest Corporation ("QC," or "the BOC") and am responsible for ensuring QC's regulatory compliance with Section 272 of the Telecommunications Act of 1996 ("the Act").

I. INTRODUCTION

The purpose of my rebuttal affidavit is to address issues raised by AT&T in its comments on Section 272, filed on March 18, 2002. No South Dakota parties have raised any issues relevant to Section 272.¹ Indeed, the Staff of the Commission has endorsed the Multistate Facilitator's approval of QC's Section 272 showing.²

¹ *Independent Communications* notes in its testimony that it has had a dispute with QC over a bill for resold services that it claims has not been resolved promptly. Although listed as a Section 272 issue, this matter does not seem to relate in any way to any transaction between QC and QCC. *Pre-Filed Testimony of W. Tom Simmon, In the Matter of the Analysis into Qwest Corporation's Compliance with Section 271(c) of the Telecommunications Act of 1996*, Docket TC01-165 (Mar. 15, 2002) at 15-16.

² *Direct Testimony of Marion Griffing on behalf of the Staff of the Public Utilities Commission of South Dakota, In the Matter of the Analysis into Qwest Corporation's Compliance with Section 271(c) of the Telecommunications Act of 1996*, Docket TC01-165 (Mar. 18, 2002) at 122-137 (*Griffing Testimony*). Dr. Griffing has urged that QC demonstrate that the overlap between officers of QCC and its corporate parent is consistent with Section 272. I address this issue in connection with Section 272(b)(3) below.

AT&T has not introduced any sworn testimony in South Dakota regarding Section 272 in states in which it has, its arguments have been rejected. These decisions are persuasive here, because the Section 272 affiliate contemplated in South Dakota is the same one the FCC contemplates in all of its other states and the evidence it has submitted in each state on this issue is thus virtually identical.

QC and AT&T have presented their evidence on Section 272 in hearings conducted by or on behalf of each of the thirteen other states in QC's fourteen state regions.¹ Commissioners (or, in Colorado, the Commission Chairman) in six of these thirteen states have now issued decisions regarding Section 272. Every one of these decisions -- in Nebraska,² New Mexico,³ Washington,⁴ Colorado,⁵ Montana,⁶ and North

¹ Excerpts from pertinent portions of the transcripts of these hearings relating to issues raised by AT&T are attached hereto as Exhibits MES-272-25, MES-272-26, MES-272-27, and MES-272-28.

² *Order 272 Rejected, In the Matter of U S West Communications, Inc., Denver, Colorado, filing its notice of intention to file its Section 271(c) application with the FCC and request for the Commission to verify US West compliance with Section 271(c), Application No. C-1830 (Neb. Pub. Serv. Comm'n, Sept. 19, 2001) at ¶ 23 ("Nebraska Order").*

³ *Order Regarding Section 272 Compliance, In the Matter of Qwest Corporation's Section 271 Application and Motion for Alternative Procedure to Manage the Section 271 Process, Utility Case No. 2000 (New Mexico Pub. Reg. Comm'n, Feb. 13, 2002) ("New Mexico Order").*

⁴ *Twenty-Eighth Supplemental Order, Washington Commission Order Addressing Workshop Four Issues Checklist Item No. 4, Emerging Services, General Terms and Conditions, Public Interest, Track A, and Section 272, In the Matter of the Investigation Into U S WEST Communications, Inc.'s Compliance with Section 271 of the Telecommunications Act of 1996, Docket No. UT-000000 and 000040, Washington Utilities and Transportation Commission, (Washington Utils. and Transp. Comm'n, March 13, 2002) ("Washington Order") (this Order to be finalized after further consideration of QCC-LC1 merger).*

⁵ *Order on Staff Volume VII Regarding: Section 272, Public Interest, and Track A, In the Matter of the Investigation into U S West Communication, Inc.'s Compliance with § 271(c) of the Telecommunications Act of 1996, Docket No. 971-198T, Decision No. R02-318-I (Colorado Pub. Util. Comm'n, Mar. 19, 2002) at ¶¶ B, E-10-E14 ("Colorado Order").*

⁶ *Preliminary Report on Qwest's Compliance with Section 272 and Request for Comments on Findings, In the Matter of the Investigation into Qwest Corporation's Compliance with Section 271 of the Telecommunications Act of 1996, Docket No. D2000.5.70, (Montana Pub. Serv. Comm'n Feb. 4, 2002) ("Montana Report") (this report will be finalized upon review of further comments).*

1 ~~Commissioner~~ -- has now found that, subject to independent testing recommended by the
2 ~~Multistate Facilitator~~ which QC and QCC have now undergone, as described below, QC
3 and QCC meet the requirements of Section 272. And all three of those orders that have
4 had the opportunity to address that independent testing (in New Mexico, Washington
5 and Colorado) have rejected AT&T's further challenges to it.

6 The Multistate Facilitator, who was appointed by seven of the states in QC's
7 fourteen-state region to hear testimony and issue recommendations regarding the
8 BOC's compliance with Section 272, found in September 2001 that "[t]he record
9 demonstrates that QC and QCC have met each of the separate affiliate requirements
10 established by section 272 of the Telecommunications Act of 1996."¹⁰ Neither AT&T nor
11 any other party to these Multistate proceedings took any exception to the Facilitator's
12 Report on Section 272. The Arizona Staff has likewise recommended that the Arizona
13 Commission conclude that "Qwest meets the requirements of Section 272, and will
14 provide in-region InterLATA service through an affiliate that is separate from the BOC,
15 which will maintain separate books and records in the manner prescribed by the FCC,
16 with separate officers, directors, and employees."¹¹

17 Despite these authorities, AT&T argues that a recent Minnesota ALJ decision
18 supports its claims. That decision, however, is not effective until and unless the

10 ~~Interim Consultative Report on Group 5 Issues, U S West Communications Inc., Section 271
Compliance Investigation, Case No. PU 314-97-193 (North Dakota Pub. Serv. Comm'n, Feb. 27,
2002) ("North Dakota Report")~~ (this report to be finalized after consideration of KPMG evaluation).

11 ~~Facilitator's Report on Group 5 Issues: General Terms and Conditions, Section 272, and Track A,
in the Matter of the Investigation into U S WEST Communications, Inc.'s Compliance with § 271
of the Telecommunications Act of 1996, Seven State Collaborative Section 271 Workshop,
(Sept. 21, 2001) at 7 ("Facilitator's Report").~~

1 commission in that state adopts it. Moreover, as described below, the Minnesota ALJ
2 actually rejected AT&T's principal claims that QC has failed to comply with the FCC's
3 accounting rules in the timeliness of its accrual and billing for transactions with its 272
4 affiliate. On these issues, the Minnesota ALJ concluded that QC has demonstrated that
5 QC and its 272 Affiliate will comply with Section 272(b)(2).¹² With respect to other
6 aspects of Section 272, the ALJ's report stated that Qwest had not yet met its burden of
7 demonstrating compliance but could do so by taking recommended actions.¹³ This
8 recommendation is at odds with the numerous commission decisions set forth above. It
9 appears based on a view that the FCC's interpretation of the statute "does not have a
10 common sense meaning," or that "the FCC may well reconsider that interpretation " in
11 the future." While QC is in the process of reviewing the Minnesota ALJ's
12 recommendations, many of which are in fact already in place, some of these
13 recommendations go well beyond what the FCC has required of other BOCs that have
14 received STI approval. The FCC has made clear that a state commission may not
15 "condition or delay BOC entry into intrastate interLATA services" with requirements

16 ¹² *Final Report on Qwest's Compliance with Section 272*, In the Matter of Qwest Corporation's
17 *Section 271 Application*, AOC Docket No. T-00000A-97-0238 (Arizona Corp. Comm'n Nov. 14,
18 1997) § 121 (Arizona Report) (report to be finalized upon consideration of additional comments).

19 ¹³ *Findings of Fact and Conclusions of Law and Recommendations*, In the Matter of a Commission
20 *Investigation into Qwest's Compliance with the Separate Affiliate Requirements of the*
21 *Communications Act of 1996 (Section 272)* Docket No. 7-2500-14487-2 (Minnesota Pub.
22 *Util. Comm'n Mar. 14 1998* ("MN ALJ Decision") at ¶ 37.

23 ¹⁴ 47 CFR 62.43

24 ¹⁵ 47 CFR 23.61 & 23.616

1 consistent with those imposed by the FCC,¹⁵ whether or not the state commission has
2 a different view of what "common sense" requires.

3
4 **2. THE 272 AFFILIATE SATISFIES THE SEPARATE AFFILIATE**
5 **REQUIREMENTS OF SECTION 272**

6 Section 272(a) provides that a BOC may not provide in-region interLATA
7 services except through an affiliate that is both "separate" from the BOC and meets the
8 requirements of Section 272(b).¹⁶ As evidenced in my initial affidavit, the BOC
9 complies with the separate affiliate requirement of Section 272(a). As the Multistate
10 Reporter noted, "[t]he uncontroverted evidence of the record . . . fully supports a
11 conclusion that QCC . . . is, by virtue of the corporate structure and ownership under
12 which it operates, separate from QC."¹⁷

13 AT&T does not really argue otherwise. Indeed, in other states, it has
14 conceded that compliance with Section 272(b) entitles QC to a finding of compliance
15 with Section 272(a).¹⁸ It suggests, however, that QC -- or, more accurately, its

16 *Final Report and Order and Further Notice of Proposed Rulemaking, Implementation of the Non-Accounting Safeguards of Sections 271 and 272 of the Communications Act of 1934, as amended* 11 FCC Rcd 21905 (1996) ¶ 47 ("Non-Accounting Safeguards Order"). It is axiomatic that if a state commission cannot condition or delay BOC entry into intrastate interLATA services, it also cannot condition or delay BOC entry into interstate interLATA entry with requirements consistent with those imposed by the FCC.

17 47 U.S.C. § 272(a)(1)(A)-(B).

18 *Reporter's Report* at 49.

19 *Verizon US WEST Communications, Inc.'s Section 271 Compliance Investigation, Seven State Collaborative Process* (June 8, 2001) ("6/7/01 MS Tr.") at 176: "[I]f you meet 272(B) . . . you would meet 272(A)."

undoubtedly - allegedly has a "repeated failure to comply with § 272(a) and § 271."¹⁹
This argument relates to Qwest's predecessor's prior interpretations of the scope of
Section 271, not its efforts to implement Section 272. AT&T's attorney agreed to this
point of the Commission's analysis. In his words, "It's not relevant to 272."²⁰

The National Telecommunications Commission recognized that each of the three cases cited by
AT&T involved a good faith view by Qwest's predecessor (and, in two cases, by Ameritech
as well) that a service or product offering did not involve it in the provision of interLATA
service. The *Buena Vista* case, for example, involved the question of whether
the prohibition in Section 271 against "provid[ing]" interLATA service could be read to
extend to programs by U S WEST and Ameritech in which those BOCs marketed (but
did not themselves) an independent third party provider's interLATA service.²¹ The calling
and programs developed by U S WEST and Ameritech involved similar analyses of
whether those BOCs would be deemed to be "provid[ing]" interLATA service by
marketing a calling card for use with an independent third party's interexchange
service.²² Finally, U S WEST's National Directory Assistance program involved the
question whether providing national directory assistance from an out-of-region data
base - which would have been permissible under Section 271(g)(4) had the data base

¹⁹ AT&T Comments on Section 271 in the Matter of Investigation into Qwest Corporation's
Compliance with Section 271(a) of the Telecommunications Act of 1996, Docket No. TC-01-165
at 40 (Jan. 14, 1997) (Comments) at 4-5.

²⁰ Response to U S WEST Communications, Inc.'s Section 271 Compliance Investigation, Seven
Telecommunications Forum (June 2, 1997) (1997 MS Tr.) at 172.

²¹ U S WEST Communications, Inc. v FCC, 177 F.3d 1057 (D.C. Cir. 1999), cert. denied, 528 U.S.
1040 (2000).

²² See *Interconnection Compact and Order*, AT&T Corp. v U S WEST Communications, Inc., 16 FCC
Red. 1274 (1997).

1 been owned by U S WEST itself -- so qualified where the data base was owned by a
2 third party.²³

3 These cases involved nothing more than a dispute, not about Section 272, but
4 about the scope of the term "provide" as used in Section 271. They provide no
5 evidence concerning the BOC's commitment to compliance with Section 272. As the
6 Multistate Facilitator recognized, these cases do not contradict the fact that "Qwest
7 accepts the separate subsidiary obligation and stands ready to meet it," because "it is
8 self-evident that Qwest only failed to use a separate subsidiary [in these instances] in
9 the mistaken belief that the services did not constitute in-region, InterLATA service."²⁴

10 Here, in contrast, QC has initiated proceedings to obtain Section 271
11 approvals in every one of its 14 states, and in connection with those proceedings has
12 established QCC as a Section 272 affiliate to provide future interLATA service. This is
13 the evidence relevant here: QC's demonstration of its satisfaction of the specific
14 requirements of Section 272 over the course of many years, its extensive system of
15 controls designed to detect any noncompliance with those requirements, as well as the
16 further protections the FCC has recognized will be afforded by the biennial audit
17 process. As the Multistate Facilitator found, and as other state commissions have
18 agreed,²⁵ the cases cited by AT&T "are not predictive of future Qwest conduct that is

²³ Memorandum Opinion and Order, *Petition of U S WEST Communications, Inc. for a Declaratory Ruling Regarding the Provision of National Directory Assistance; Petition of U S WEST Communications, Inc. for Forbearance; The Use of N11 Codes and Other Abbreviated Dialing Arrangements*, 14 FCC Rcd 16252 (1999).

²⁴ Facilitator's Report at 50.

²⁵ See Arizona Report ¶¶ 88-92; Nebraska Order ¶¶ 8, 24; Montana Report at 4-7. The Colorado Commissioner also found these instances discussed by AT&T to be "ultimately irrelevant when it comes to deciding whether Qwest meets the separate subsidiary requirements of § 272(a)," and

1 relevant to the issue of meeting the separate subsidiary requirements of § 272(a).²⁶
2 The South Dakota staff has also endorsed the Multistate Facilitator's finding that "QC
3 and QCC meet the separate ownership test of Section 272" and that the "three cases
4 cited by AT&T are not evidence to warrant drawing a conclusion of Section 272
5 taken."²⁷

7 III. THE 272 AFFILIATE COMPLIES WITH THE STRUCTURAL AND
8 TRANSACTIONAL REQUIREMENTS OF SECTION 272(b)

10 A. Section 272(b)(2) – Separate Books, Records, and Accounts

11 This provision requires the 272 Affiliate to maintain books, records, and
12 accounts in the manner prescribed by the FCC and separate from the books, records
13 and accounts of the BOC. Here, AT&T continues to present the same arguments that
14 have been rejected by every Commission report that has addressed this issue, as well
15 as in the Minnesota ALJ's recommendation.²⁸

²⁶ "Ancillary to the primary inquiry here -- whether it will provide in-region, interLATA service through a separate affiliate." Colorado Order at ¶¶ D-6-7.

²⁷ Facilitator's Report at 50.

²⁸ Onling Testimony at 123-124.

²⁹ See Nebraska Order at ¶ 26 (finding that QC "will comply with Section 272(b)(2)"); New Mexico Order at ¶ 21 (finding QC to be in compliance with Section 272(b)(2)); Washington Order at ¶ 241 (finding that "Qwest has implemented new procedures and controls that will assist it in coming into substantial compliance with the requirements of section 272," including the requirements of § 272(b)(2)); Colorado Order at ¶ E-14 (QC "has shown that it has satisfied the requirements of § 272(b)(2)" and has been diligent in identifying errors and strengthening its internal controls); Arizona Report at ¶ 100 (recommending, in a report to be finalized upon consideration of further evidence, that the Arizona Commission find that QC "maintains its books, accounts, and records in accordance with GAAP" and complies with Section 272); MN ALJ Decision at ¶ 37 (finding "Qwest has demonstrated by a preponderance of the evidence that the Qwest BOC and the 272 Affiliate will comply with Section 272(b)(2)").

1 AT&T says that QC and QCC do not comply with this provision because of
2 "numerous instances of the failure to follow accrual accounting and to timely book
3 billable transactions."²⁹ Significantly, AT&T does not cite to any such transactions
4 initiated after the overlay of Section 272 controls on the 272 affiliate, which as I noted in
5 my prior affidavit was completed on March 26, 2001.³⁰ As the Multistate Facilitator
6 noted in his report, AT&T's focus on transactions initiated prior to QCC's ever becoming
7 QC's 272 affiliate in March 2001 "strain[s] the plain language of federal law past the
8 breaking point."³¹

9 As AT&T also now concedes, QC and QCC "undertook enormous
10 efforts" during this transition period to account for its transactions between the BOC
11 and the 272 Affiliate.³² In the process of establishing QCC as its Section 272 Affiliate,
12 QC did identify instances of untimely booking of transactions with QCC following the
13 Qwest- U S WEST merger. The steps that QC took during the three-month transition
14 period to bring its newly designated Section 272 Affiliate into compliance with these

CONFIDENTIAL - ATTORNEY WORK PRODUCT

35 AT&T Comments at 7

36 Qwest Corporation's Affidavit of Marie E. Schwartz, In the Matter of the Investigation into Qwest
Corporation's Compliance with Section 271 at 7 ("Schwartz Aff."). AT&T suggests that QC planned
to use QCC as its new Section 272 affiliate as early as September 2000. AT&T Comments at 50
& n.50. While QC began to explore the possibility of changing its prior 272 affiliate shortly after
the Qwest-U S WEST merger, it did not determine to use QCC until January 2001. The
September 2000 e-mail referred to by AT&T did not identify any particular entity as a possible
replacement. E-mail from Andrew Crain to 271superlist@psclist.state.mt.us (Sept. 15, 2000)
("Qwest is in the process of developing a transition plan for another subsidiary to become Section
272 compliant").

37 Facilitator's Report at 67.

38 AT&T Comments at 8

39 I have summarized these efforts in my prior affidavit. See Schwartz Affidavit at 6-7. They
included writing contractual arrangements between the BOC and the 272 Affiliate, evaluating
transactions, reviewing pricing, ensuring posting, training employees about the 272 affiliate rules,
and meeting all other requirements of Section 272 as soon as possible.

agreements demonstrate both its ability and intention to comply with Section 272's requirements and that QCC has become its designated Section 272 Affiliate.

The success of the controls implemented by QC and QCC during the transition is borne out by the independent third-party testing which the Multistate Facilitator recommended to "validate" the effectiveness of the "substantial efforts" that QC and QCC had undertaken during the transition period.³⁴ That testing was performed by KPMG LLP ("KPMG"), which provided a report on its results in November 2001.³⁵ Although AT&T asserts that the KPMG validation was "limited in scope" and confined to the "test period of April through August 2001,"³⁶ the Colorado Chairman has characterized AT&T's comments on the KPMG report as "disingenuous."³⁷ KPMG's validation was precisely the kind of review recommended by the Multistate Facilitator. It focused on the transactional questions that he identified for validation, it addressed the period of time he specified, and it reflected his determination that materiality was the appropriate standard for review. As the New Mexico Commission recently concluded, the KPMG report "conforms to the Facilitator's recommendation."³⁸

Chairman's Report at 20-22

Qwest submitted the KPMG report, affidavits by Ms. Brunsting and me summarizing the actions taken in light of the report, and a subsequent KPMG declaration confirming that such actions had been taken, to each of the state commissions participating in the multistate workshop. Copies of these filings are attached to this rebuttal affidavit as Exhibits MES-272-19 through MES-272-23.

AT&T Comments at 12

Colorado Order at ¶ 8-13

The other two orders that have addressed the KPMG report have agreed. See Washington Order at ¶ 24; Colorado Order at ¶¶ 8-13-14 (rejecting AT&T's assertion that KPMG should have tested additional provisions of Section 272 and stating that "KPMG did not review Qwest's compliance with §§ 272(a), 272(b)(1), 272(b)(3), 272(b)(4), or 272(g), because the Multistate Facilitator found, as I do in this order, that Qwest already has complied with those provisions.").

1 The KPMG Report and the enhanced controls implemented by QC and
2 QCC provide further assurance that they have implemented procedures reasonably
3 designed to ensure compliance with Section 272. The Washington Commission³⁹ and
4 the Colorado Chairman⁴⁰ have since agreed with the New Mexico Commission that
5 KPMG's evaluation and the related corrective measures "show Qwest to be in
6 compliance with the applicable accounting principles pursuant to section 272(b)(2)."⁴¹

7 AT&T also alleges that "Qwest does not even concede that the KPMG
8 Report found specific instances in which Qwest was not in compliance with § 272."⁴²
9 The KPMG report makes clear -- and QC's submission of that report acknowledges --
10 that KPMG identified discrepancies in twelve transactions between QC and QCC.
11 However, this report does not support AT&T's claim that these isolated discrepancies
12 preclude a finding of compliance with Section 272(b)(2). All but one of them involved
13 transactions initiated prior to the transition to QCC as the new Section 272 affiliate, and
14 all but one (which had an estimated net impact of only \$3,000) involved discrepancies
15 for which QC or QCC itself had detected the need for corrective action. They also
16 involved an estimated net financial *detriment* to QCC, so they did not implicate either
17 the discrimination or the cross-subsidization concerns identified by the FCC as

³⁹ Washington Order ¶ 241.

⁴⁰ Colorado Order at ¶ E-14.

⁴¹ New Mexico Order ¶ 20.

⁴² AT&T Comments at 10.

underlying Section 272.⁴³ And KPMG's subsequent review has confirmed that QC and QCC have now corrected each of these discrepancies.⁴⁴

The South Dakota Staff has agreed⁴⁵ with the Multistate Facilitator's conclusions that "perfection" should not be the relevant standard for judging compliance with Section 272. Such a standard could not be met in "in [AT&T's] own operations" or, for that matter, "in the operations of any wholesale supplier."⁴⁶ The FCC has also agreed. It has made clear that determinations of Section 272 compliance should not place weight on "isolated instances" or on "past accounting compliance problems that have been redressed and corrected."⁴⁷ The FCC's test is not whether discrepancies have ever arisen but whether QC has controls in place that are "reasonably designed to prevent, as well as detect and correct" such discrepancies.⁴⁸

KPMG's report and subsequent declaration demonstrate that QC and QCC have such controls, and have strengthened them. As set forth in my November

⁴³ Memorandum Opinion and Order, *Joint Application by SBC Communications Inc., Southwestern Bell Telephone Company, and Southwestern Bell Communications Services, Inc. d/b/a Southwestern Bell Long Distance Pursuant to Section 271 of the Telecommunications Act of 1996 To Provide In-Region, InterLATA Services in Arkansas and Missouri*, 16 FCC Rcd 20719 ¶ 122 (2001).

⁴⁴ See Exhibit MES-272-23 (KPMG Jacobsen Declaration)

⁴⁵ Grilling Direct Testimony at 127.

⁴⁶ Facilitator's Report at 56.

⁴⁷ Memorandum Opinion and Order, *Application of BellSouth Corporation, BellSouth Telecommunications, Inc., and BellSouth Long Distance, Inc., for Provision of In-Region, InterLATA Services in Louisiana*, 13 FCC Rcd 20599 ¶ 340 (1998) ("BellSouth-Louisiana II Order").

⁴⁸ Memorandum Opinion and Order, *Application by SBC Communications Inc., Southwestern Bell Telephone Company, and Southwestern Bell Communications Services, Inc. d/b/a Southwestern Bell Long Distance Pursuant to Section 271 of the Telecommunications Act of 1996 To Provide In-Region, InterLATA Services in Texas*, 15 FCC Rcd 18354 ¶ 398 (2000) ("SBC-Texas Order").

1 affidavit and that of Ms. Brunsting included with QC's submission of the KPMG report,⁴⁹
2 these strengthened controls include additional safeguards at the corporate level of each
3 company designed to ensure that all inter-company transactions are accrued, billed,
4 and posted promptly and at correct prices: improved formal tracking mechanisms,
5 coordination with operational personnel and comparisons to databases to verify the
6 results of those tracking mechanisms, additional training sessions with relevant
7 personnel, additional supporting documentation to the FCC Regulatory Accounting
8 Department, and development of automated solutions. Contrary to AT&T's assertion
9 that "these reforms have not been tested," KPMG's supplemental declaration has
10 confirmed -- and the New Mexico and Washington Commissions as well as the
11 Chairman of the Colorado Commission have agreed⁵⁰ -- that "the new controls and
12 control enhancements . . . implemented by Qwest appear to strengthen the overall
13 control environment with respect to Section 272 compliance and should minimize the
14 types of findings presented in the KPMG Report."⁵¹

15
16 **B. Section 272(b)(3) -- Separate Officers, Directors, and**
17 **Employees**

18 Section 272(b)(3) requires the 272 Affiliate to have separate officers,
19 directors, and employees from the BOC. AT&T claims that QC and QCC violate the

49 See Exhibits MES-272-21 & MES-272-22.

50 New Mexico Order ¶ 21. Washington Order ¶ 241. Colorado Order ¶¶ E 13-14.

51 Declaration of Philip A. Jacobsen, KPMG LLP (Dec. 14, 2001) at 23 (attached hereto as Exhibit MES-272-23).

requirements of Section 272(b)(3) by (1) establishing "a revolving door atmosphere"⁵² that leads to a "free flow of employees back and forth between the BOC and its §272 affiliate,"⁵³ (2) allowing for the discriminatory sharing of confidential information between QC and QCC employees and (3) permitting employee loans that it alleges are ungoverned by any controls.⁵⁴ These arguments are not factually supported and have been rejected by the Multistate Facilitator and by every Commission that has issued a report on QC's Section 272 compliance.

First, as the Multistate Facilitator noted,⁵⁵ the statute prohibits only simultaneous employment by both QC and QCC, not transfers.⁵⁶ AT&T has conceded this point in its testimony in other states.⁵⁷ The FCC's biennial audit will assess whether QC and QCC have complied with their internal controls with respect to such transfers. But in any event, contrary to AT&T's allegations of wholesale employee transfer, the actual number of transferred employees has been, in the Colorado Chairman's words, "miniscule."⁵⁸ Transfers have involved only approximately 149 employees moving between the BOC and the 272 affiliate, out of a total of approximately 42,000 employees -- 39,000 BOC employees and now approximately 3,000 QCC employees. Reviewing this evidence, the Multistate Facilitator concluded that this relatively small

⁵² AT&T Comments at 10.

⁵³ AT&T Comments at 11.

⁵⁴ AT&T Comments at 11 and 12.

⁵⁵ Facilitator's Report at 10.

⁵⁶ *Non-Accounting Safeguards Order* ¶ 178.

⁵⁷ 6/7/01 MS Tr. at 293, 7/9/01 Neb. Tr. at 253-54.

⁵⁸ Colorado Order at ¶ E-14.

1 number of transfers "do[es] not establish that Qwest is using transfers back and forth in
2 a way intended to or actually causing a compromise of operational independence."⁵⁹

3 AT&T next claims that this relatively small number of transfers between
4 QCC and QC -- or the sharing of services between them as permitted by the FCC's
5 decisions -- will result in the discriminatory provision of confidential information by QC to
6 QCC.⁶⁰ In fact, there are significant controls in place designed to assure that
7 transferred employees, and those involved in the provision of shared services, comply
8 with the requirements of Section 272.

9 Employees of the BOC and the 272 affiliate are physically separated to
10 the greatest extent practicable -- either in separate buildings, or separate floors, or with
11 different access points to the floor. The BOC and the 272 affiliate also provide each
12 employee with a color-coded badge so that others can identify the entity for which that
13 employee works. In addition to these physical separation policies, the BOC and the 272
14 affiliate have extensive controls to prevent the sharing of confidential information. The
15 Code of Conduct governing the BOC, QCC, and all of their affiliates advises all
16 employees that there are requirements governing the relationships between affiliates
17 that regulate "information flow between" these affiliates."⁶¹ These provisions specifically
18 refer to Section 272 and its "restrictions that apply to the interaction between Qwest
19 Corp. [the BOC] and Qwest Communications Corp [the 272 Affiliate]."⁶²

⁵⁹ Facilitator's Report at 60.

⁶⁰ AT&T Comments at 11.

⁶¹ Qwest Code of Conduct (Jun. 30, 2000) at 21. A copy of the most recent version of this Code is attached to this rebuttal affidavit as Exhibit MES-272-24.

⁶² *Id.*

1 Employees are also informed -- in mandatory Section 272 training -- about
2 the nature of these requirements. The Code of Conduct further instructs that if they
3 have any questions about them, they are to contact the Policy and Law or Regulatory
4 Accounting Department. QCC's mandatory training expressly instructs its employees
5 that they cannot receive any information except "through the same...processes as other
6 interexchange carriers."⁶³ BOC employees are similarly informed expressly that the
7 BOC "must provide the goods, services, facilities, and information it provides to QCC to
8 other long distance carriers at the same rates, terms, and conditions."⁶⁴ In addition, 272
9 compliance training is conducted as new employees join the 272 affiliate, the BOC, or
10 any of its other affiliates.

11 Employees of both the BOC and the 272 affiliate are also made aware that
12 failure to follow these policies will have serious consequences. They are annually
13 required to review the Code of Conduct and sign a statement confirming that they will
14 comply with it. The training and Code of Conduct emphasize that violations of these
15 policies or guidelines will not be tolerated. Employees who violate these policies or
16 guidelines are subject to disciplinary action up to and including termination of
17 employment. Under the policies in place at the BOC and the 272, there can be no
18 inappropriate sharing of information with the Section 272 in any context.

19 AT&T has also raised an issue concerning the possibility of loans of
20 employees from QC to QCC.⁶⁵ There have in fact been no such loans. However, the

⁶³ "Conducting Business After Long Distance Re-Entry, Section 272 Compliance," Exhibit MES-272-16, to the Schwartz Aff. at 10.

⁶⁴ *Id.*

⁶⁵ AT&T Comments at 12.

1 BOC and 272 affiliate have until recently had policies specifying that employees cannot
2 be loaned for more than four months out of any 12-month period, and that any service
3 provided by loaned employees would be posted to the Internet and made publicly
4 available to other carriers under nondiscriminatory rates, terms, and conditions. As the
5 Multistate Facilitator recognized, loaned employee arrangements occurring within the
6 context of such controls would not violate Section 272(b)(3). Rather, such limitations on
7 the loaning of employees "represent [] a good-faith effort...acceptable for present
8 purposes," given the availability of the biennial review.⁶⁶ In any event, QC and QCC
9 have recently implemented a written policy that now prohibits any loans of employees
10 between them.

11 The South Dakota Staff endorses the Facilitator's finding that there is no
12 evidence of "simultaneous employment" between QC and its 272 affiliate,⁶⁷ but noted
13 that certain officers of QCC are also officers of QCI, the parent corporation of both QCC
14 and the BOC. Section 272 (b)(3) prohibits overlaps in officers between the 272 Affiliate
15 and the BOC. It does not prohibit overlaps between a Section 272 affiliate and the
16 parent of a BOC such as QCI.⁶⁸ The FCC has never required BOCs to provide
17 information concerning the officers of their corporate parents in prior 271 approvals, and
18 has expressly stated that there is no requirement that a BOC outline "the reporting
19 structure" of its affiliate.⁶⁹

⁶⁶ Facilitator's Report at 61.

⁶⁷ Griffing Testimony at 133-34.

⁶⁸ *Non-Accounting Safeguards Order* ¶178.

⁶⁹ *BellSouth-Louisiana II Order* ¶ 330.

1 The Staff has also asked QC to explain who serves the functions of Chief
2 Financial Officer and General Counsel at the BOC.⁷⁰ There is no Chief Financial Officer
3 at the BOC. Such functions are performed by the BOC's Controller, as indicated in
4 Exhibit MES-272-6.⁷¹ There is no office of General Counsel at the BOC. The BOC
5 receives all of its legal services from Qwest Services Corporation. As noted in prior
6 affidavit, there is no overlap of officers or directors between the BOC and its 272
7 Affiliate.⁷²

8
9 **C. Section 272(b)(5) – Transactions at Arm's Length, in Writing,**
10 **and Publicly Available**

11 Section 272(b)(5) requires all transactions between the 272 Affiliate and
12 the BOC to be at arm's length, with any such transactions reduced to writing and
13 available for public inspection. AT&T alleges that QC and QCC's affiliate transaction
14 postings are untimely and insufficiently detailed.⁷³

15 On timeliness, AT&T alleges that QC and QCC have failed to post affiliate
16 transactions within 10 days as required by FCC rules. It refers only to statements by an
17 AT&T witness (whose testimony has not been introduced into the record), which allege
18 that two 1999 transactions were allegedly not posted within that requisite time period
19 but fail to identify the transactions.⁷⁴ In any event, every commission to address this

⁷⁰ Griffing Testimony at 133-34.

⁷¹ I note one change in Exhibit MES- 272-6. Brian Treadway is now Controller.

⁷² Schwartz Aff. at 16.

⁷³ AT&T Comments at 8.

⁷⁴ AT&T Comments at 14 (citing Skluzak Minnesota Affidavit ¶¶ 66 (d-e), 67).

1 issue has found that Qwest now satisfies this element of Section 272(b)(5).⁷⁵ The New
2 Mexico Commission, for example, found that "as called for by the Facilitator, the KPMG
3 Supplemental Review confirmed that QC is now posting affiliate transactions 'to the
4 Qwest website' and is 'billing or booking these transactions.'"⁷⁶

5 AT&T also asserts that QC should be required to provide more information
6 than the FCC requires a Section 272 website to provide. QC has modeled its website
7 after those approved by the FCC in other 271 cases, and its postings contain all of the
8 information required by the FCC: rates, terms, conditions, frequency, number and type
9 of personnel, and level of expertise, length of time required to complete the transaction,
10 and special equipment used.

11 The FCC has made clear that while transactions must be available for
12 public inspection, it would "continue to protect the confidential information of BOCs."⁷⁷
13 Indeed, the FCC has already rejected AT&T's identical complaint in *SBC Texas*. In that
14 case, SBC stated that it would not post "the billing details about individual occurrences
15 of service provided pursuant to its agreements," such as "periodic billing," in light of the
16 competitively sensitive nature of such details and instead made the information
17 available at BOC headquarters to interested parties who sign a non-disclosure

⁷⁵ See Nebraska Order at 16 (finding that QCC is currently posting transactions on a timely basis and that Qwest LD did so as well); See also Facilitator's Report at 66-67 (rejecting AT&T's arguments of untimely posting as rooted in "an illogical conception" of when a company becomes a 272 affiliate and stating that KPMG examination shall verify compliance with requirement of timely posting); Montana Order at 30-31 (agreeing with Facilitator); North Dakota Order at 40 (agreeing with Facilitator); Colorado Order at ¶ G-4 (agreeing with Facilitator and finding that KPMG examination has now demonstrated compliance with Section 272(b)(5)).

⁷⁶ New Mexico Order ¶ 30.

⁷⁷ See Report and Order, *Implementation of the Telecommunications Act of 1996: Accounting Safeguards Under the Telecommunications Act of 1996*, 11 FCC Rcd 17539 ¶ 122 (1996) ("Accounting Safeguards Order").

1 agreement.⁷⁸ AT&T claimed that this level of disclosure did not satisfy Section
2 272(b)(5), but the FCC rejected AT&T's concerns, finding that the "nondisclosure
3 agreement has not adversely affected [SBC's] ability to comply with section 272(b)(5) to
4 date because all transactions were properly posted on the Internet."⁷⁹ QC has
5 demonstrated that its Internet postings comply with the FCC's public disclosure
6 requirements, and its willingness to provide access to additional confidential information
7 at its principal place of business is fully consistent with FCC requirements.⁸⁰

8 AT&T also argues that *SBC Texas* "does not state that the BOC need not
9 post the detail or volume of transactions,"⁸¹ but only generally that the postings at issue
10 there "were sufficiently detailed."⁸² As noted above, in fact the FCC rejected *precisely*
11 *the same claim by AT&T* about billing detail that it raises here, challenging precisely the
12 same policy by SBC. As the New Mexico Commission has found, "Qwest's disclosures
13 generally provide the same level of detail respecting the rates, terms, and conditions of
14 its affiliate transactions that SBC and Verizon provide on their Websites."⁸³ The

⁷⁸ SBC Brief in Support of Application by Southwestern Bell for Provision of In-Region, InterLATA Services in Texas (filed Jan. 10, 2000) at 66; Affidavit of Tom Weckel (filed Jan. 10, 2000) at ¶ 54.

⁷⁹ *SBC-Texas Order* ¶ 407.

⁸⁰ *Id.* See also *Accounting Safeguards Order* ¶ 122. AT&T refers to the public availability of the results of the biennial audit following Section 271 approval. See 47 U.S.C. § 272(d)(2). That statutory requirement with respect to the biennial audit has no bearing on the question of whether AT&T is required to execute a confidentiality agreement to review billing detail with respect to transactions between Qwest and QCC.

⁸¹ AT&T Comments at 17.

⁸² *Id.*

⁸³ New Mexico Order at ¶ 30.

1 Washington Commission similarly concluded that QC's web site disclosures are
2 "comparable to the scope of information available on the other RBOC websites."⁸⁴
3

4 **IV. THE BOC HAS PROCESSES IN PLACE TO SATISFY SECTION 272(C)**

5 **A. Section 272(c)(1) – Nondiscrimination Safeguards**

6 Section 272(c)(1) prohibits the BOC from discriminating between the 272 Affiliate
7 and any other IXC in the provision or procurement of goods, services, facilities, and
8 information, or in the establishment of standards. The BOC has committed to providing
9 its services to all of its IXC customers, including the 272 Affiliate, on a nondiscriminatory
10 basis. The Multistate Facilitator accepted these commitments, and rejected AT&T's
11 Section 272(c)(1) arguments.⁸⁵ And every commission to address this provision has
12 found that QC complies with it.⁸⁶

13 AT&T claims that QC "undertakes a business case analysis" to determine
14 whether to provide a new service requested by QCC, but does not do so for unaffiliated
15 IXCs.⁸⁷ The business case analysis that the BOC undertakes in this situation is not,
16 however, a service it provides with or for QCC; it is an internal analysis provided by the
17 BOC to determine that Section 272 requirements are met, including requirements of
18 Section 272(c)(1). This analysis is performed by the Compliance Oversight Team and
19 as I noted in my prior affidavit, QCC is not a member of, and is not represented on, the

⁸⁴ Washington Order at ¶ 155.

⁸⁵ Facilitator's Report at 69-70.

⁸⁶ See Nebraska Order at ¶¶ 17-19; New Mexico Order at 37-41; Montana Order at 33-35.

⁸⁷ AT&T Comments at 19.

1 Compliance Oversight Team.⁸⁸ Even the Minnesota ALJ, upon whose
2 recommendations AT&T otherwise relies, found no merit in AT&T's allegation that this
3 process for evaluating service requests is discriminatory.⁸⁹

4 AT&T next argues that QC's lack of prompt billing of QCC during the transition
5 period described above, and its inadvertent failure in transition to QCC to include
6 interest charges for late payments, constituted discriminatory treatment. That failure
7 was promptly corrected in July 2001, and QCC was billed for and has paid all
8 appropriate interest charges on these late bills. Since the transition, billing has been
9 undertaken promptly, and interest is charged in late payments in accordance with the
10 Master Services Agreement, which was revised to include such an interest requirement
11 (as was included for QC's prior 272 affiliate). There has therefore been no favorable
12 treatment accorded to QCC with respect to billing.

13 Finally, AT&T argues that if the BOC obtains services from QCC, it might not
14 make those services available as "local exchange services" under Section 251. AT&T
15 fails to identify any facts in support of any claim relevant to QC's obligations under
16 Section 272 in this respect.

17 **B. Section 272(c)(2) – Compliance With Accounting Principles**

18 Section 272(c)(2) requires the BOC to account for all transactions with the 272
19 Affiliate in accordance with accounting principles designated or approved by the FCC. I
20 have already addressed AT&T's claims regarding this issue. Its claims on 272(c)(2) are

⁸⁸ Schwartz Aff. at 21.

⁸⁹ MN ALJ Decision at ¶ 107.

1 encompassed by its discussion of accounting requirements "in the context of §
2 272(b)(2)."⁹⁰ I have responded to those claims above.

3 **V. THE BOC WILL SATISFY SECTION 272(d) – BIENNIAL AUDIT**

4 Section 272(d) requires that, once the BOC receives Section 271 authority, it
5 must obtain and pay for a joint federal/state audit every two years. Despite AT&T's
6 claim that "Qwest asks the Commission to put substantial faith in this audit process," it
7 is the Congress that has created this safeguard and the FCC that has placed reliance
8 on its existence in consideration of Section 271 applications.⁹¹ In the Bell Atlantic-New
9 York Order, for example, the FCC stressed -- in response to concerns raised by AT&T
10 about Bell Atlantic's web postings -- that the BOC "will undergo a thorough and
11 systematic review in the section 272(d) biennial audit, which will ensure that any failures
12 to post are identified in time for appropriate remedial action."⁹²

13 **VI. THE BOC COMPLIES WITH SECTION 272(e) – FULFILLMENT OF CERTAIN**
14 **REQUESTS.**

15 Section 272(e) contains express requirements ensuring that the BOC treats the
16 272 Affiliate similarly to other IXC's with respect to special and switched access. Again,

⁹⁰ AT&T Comments at 21.

⁹¹ Memorandum Opinion and Order, *Application by Bell Atlantic New York for Authorization Under Section 271 of the Communications Act To Provide In-Region, InterLATA Service in the State of New York*, 15 FCC Rcd 3953 (1999) ¶ 412 ("Bell Atlantic-New York Order"), *aff'd sub nom. AT&T Corp. v. FCC*, 220 F.3d 607 (D.C. Cir. 2000); *SBC-Texas Order* ¶ 406; Memorandum Opinion and Order, *Joint Application by SBC-Communications Inc., Southwestern Bell Telephone Company, and Southwestern Bell Communications Services d/b/a Southwestern Bell Long Distance for Provision of In-Region InterLATA Services in Kansas and Oklahoma*, 15 FCC Rcd 6237 (2001) ¶ 260, modified *Sprint Communications Co. v. FCC*, 274 F.3d 545 (D.C. Cir. 2001).

⁹² *Bell Atlantic-New York Order* ¶ 412.

1 AT&T is the only competitor to question QC's stated intent to comply with these
2 requirements upon obtaining Section 271. AT&T asserts that QC has not been able to
3 "carry its burden with respect to compliance with § 272(e)(1)."⁹³

4 As stated in my previous testimony, "[t]he BOC does not and will not discriminate
5 in favor of the 272 Affiliate in the provision of telephone exchange service or exchange
6 access."⁹⁴ Moreover, QC has controls in place that will assure compliance with Section
7 272(e). Specifically, as stated in my previous affidavit, when the 272 Affiliate requests
8 exchange access services, it will contact its Sales Executive Team representative for
9 these tariffed services through the same procedures that are available to other
10 interexchange carriers and these IXC representatives will process orders in a
11 nondiscriminatory manner.⁹⁵ As I explained in my earlier affidavit and the
12 accompanying exhibits demonstrate, QC has also conducted extensive training for its
13 staff members on all of the requirements of Section 272, including those in Section
14 272(e).⁹⁶

15 The Multistate Facilitator has concluded that the foregoing constitute "adequate
16 measures to assure" that QC will comply with Section 272(e)'s non-discrimination
17 requirements.⁹⁷ The Montana Commission has agreed in its preliminary report.⁹⁸ The

⁹³ AT&T Comments at 24.

⁹⁴ Schwartz Aff. at 31.

⁹⁵ *Id.* at 31-32.

⁹⁶ See *id.* at 33-35. QC's training covers Section 272(e) and makes clear to employees that QC is prohibited from providing any facilities, services, or information concerning its provision of exchange access to QCC unless such facilities, services, or information are made available to other providers of interLATA services under the same terms and conditions." See *id.* MES-272-16, at 11.

⁹⁷ Facilitator's Report at 12, 69-70.

1 Nebraska Commission also found that QC had "committed not to discriminate in favor of
2 QCC in the provision of telephone exchange service or exchange access services."⁹⁸
3 And the New Mexico Commission similarly found QC in compliance with all four
4 requirements of section 272(e) and noted that QC had "implemented practices and
5 procedures that go toward preventing discrimination in favor of QCC in the provision of
6 telephone exchange service or exchange access service."⁹⁹

7 AT&T insists that QC must now disclose data on the time it takes to provide
8 these Section 272(e)(1) services to its 272 Affiliate, to permit a comparison with
9 provisioning intervals for unaffiliated carriers.¹⁰⁰ However, the BOC will have no data to
10 compare provisioning intervals between affiliated and unaffiliated providers of in-region
11 interLATA services until QCC begins providing such services. For this reason, the FCC
12 has made clear that Section 272(e)(1) "applies only when a BOC has an operational
13 section 272 affiliate,"¹⁰² and has proposed only that BOCs commit that they "will
14 maintain" the required information "upon receiving permission to provide interLATA
15 services pursuant to section 271."¹⁰³

16 Before receiving such permission, and thereupon initiating in-region, interLATA
17 service through QCC, QC (like other BOCs) can only commit that when it does so it will

98 Montana Report at 34-35

99 Nebraska Order at ¶ 20.

100 New Mexico Order at ¶¶ 47-48.

101 AT&T Comments at 23.

102 Notice of Proposed Rulemaking, *Performance Measurements and Standards for Interstate Special Access Services*, Notice of Proposed Rulemaking, 16 FCC Red 20096 ¶ 19 (2004).

103 Non-Accounting Safeguards Order at ¶ 365 (emphasis added).

1 maintain, update, and make available the data on provisioning these services to QCC
2 pursuant to the FCC's requirements. QC commits to do so, and is prepared to keep
3 such data in a format previously deemed acceptable by the FCC. Such a commitment
4 was accepted as sufficient in *SBC-Texas*,¹⁰⁴ *Bell Atlantic-New York*¹⁰⁵, and *Verizon-*
5 *Massachusetts*.¹⁰⁶ Moreover, the FCC will have ample opportunity to verify QC's
6 compliance with Section 272(e)(1) after it receives 271 approval. QC will regularly
7 maintain, update, and make available information allowing for a comparison of service
8 intervals for affiliated and unaffiliated carriers in accordance with FCC requirements,
9 and its compliance record will also be thoroughly reviewed as part of the biennial audit.
10 Objective VIII of the Biennial Audit Procedures is specifically directed at the question of
11 Section 272(e)(1) compliance.¹⁰⁷

¹⁰⁴ See, e.g., *SBC-Texas Order* ¶ 412 & n. 1199, finding compliance with 272(e)(1) on the basis of evidence from Affidavit of Kathleen M. Rehner, in the Matter of Application by SBC Communications, Inc., Southwestern Bell Telephone Company, and Southwestern Bell Communications Services, Inc. d/b/a Southwestern Bell Long Distance for Provision In-Region InterLATA Services in Texas, filed Jan. 10, 2000, ¶¶ 33-39 & Att. D.

¹⁰⁵ Bell Atlantic-New York ¶ 418 & n. 1290 (1999), finding compliance with 272(e)(1) on the basis of evidence from Declaration of Susan C. Browning, in the Matter of Application by Bell Atlantic New York for Authorization Under Section 271 of the Communications Act To Provide In-Region InterLATA Service in the State of New York, filed Sep. 22, 1999, ¶¶ 17-18 & Att. J.

¹⁰⁶ Memorandum Opinion and Order, Application by Verizon New England Inc., Bell Atlantic Communications, Inc. (d/b/a Verizon Long Distance), NYNEX Long Distance Company (d/b/a Verizon Enterprise Solutions) And Verizon Global Networks Inc. For Authorization to Provide In-Region InterLATA Services in Massachusetts, 16 FCC Red 8998 ¶ 230 & n. 747, finding compliance with 272(e)(1) on the basis of evidence from Affidavit of Susan C. Browning, in the Matter of Application of Verizon New England Inc., Bell Atlantic Communications, Inc. (d/b/a Verizon Long Distance), NYNEX Long Distance Company (d/b/a Verizon Enterprise Solutions) and Verizon Global Networks Inc. For Authorization to Provide In-Region InterLATA Services in Massachusetts, filed Sep. 21, 2001, ¶ 18 & Att. Q.

¹⁰⁷ See General Standard Procedures of Biennial Audits Required Under Section 272 of the Communications Act of 1934, attached to Schwartz Aff as Ex. MES-472-14, at 42-44.

1 VII. CONCLUSION

2 Both QC and QCC have demonstrated that they will satisfy Section 272 of the
3 Act, as well as the FCC's related rules, and have taken steps to ensure their continued
4 compliance. Additionally, they have undertaken employee training and awareness
5 efforts to assure continued satisfaction of Section 272. QC understands its obligations
6 under Section 272 and is dedicated to satisfying these obligations. In light of its
7 demonstration of compliance with Section 272 in accordance with FCC precedent, QC
8 respectfully requests that the Commission recommend to the FCC that QC complies
9 with Section 272.

10

BEFORE THE
PUBLIC UTILITIES COMMISSION
STATE OF SOUTH DAKOTA

IN THE MATTER OF THE INVESTIGATION)
INTO QWEST CORPORATION'S)
COMPLIANCE WITH SECTION 271(C) OF THE)
TELECOMMUNICATIONS ACT OF 1996)

DOCKET TC 01-

QWEST CORPORATION'S
EXHIBITS TO THE REBUTTAL AFFIDAVIT
OF
MARIE E. SCHWARTZ
SECTION 272

APRIL 2, 2002

INDEX OF EXHIBITS

DESCRIPTION

EXHIBIT

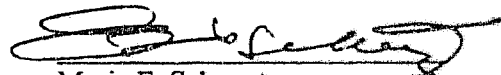
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BEFORE THE PUBLIC UTILITIES COMMISSION OF THE STATE OF
SOUTH DAKOTA

In the Matter of the Investigation)
into Qwest Corporation's) Docket No. TC01-165
Compliance with Section 271(c) of the)
Telecommunications Act of 1996)
_____)

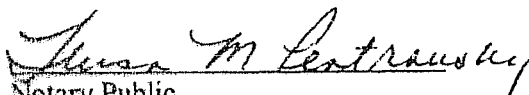
I declare under penalty of perjury under the laws of the United States of America
that the foregoing is true and correct to the best of my knowledge, information, and
belief.

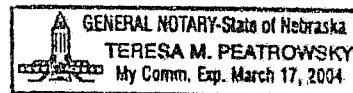
Executed this 25 day of March, 2002.


Marie E. Schwartz

STATE OF NEBRASKA)
)
COUNTY OF DOUGLAS)

Subscribed and sworn before me this 25 day of March, 2002.


Notary Public



BEFORE THE IDAHO PUBLIC UTILITIES COMMISSION

In the Matter of Qwest Corporation's Motion for an
Alternative Procedure to Manage the Section 271 Process)
Case No. USW-T-00-3)
)

**STATE OF IOWA
DEPARTMENT OF COMMERCE
UTILITIES BOARD**

IN RE:)
DOCKET NO. INU-00-2)
QWEST CORPORATION)
)

**DEPARTMENT OF PUBLIC SERVICE REGULATION
BEFORE THE PUBLIC SERVICE COMMISSION
OF THE STATE OF MONTANA**

IN THE MATTER OF the Investigation Into Qwest)
Corporation's Compliance with Section 271 of the)
Telecommunications Act of 1996)
Docket No. D2000.5.70)
)

**STATE OF NORTH DAKOTA
PUBLIC SERVICE COMMISSION**

Qwest Corporation)
Section 271 Compliance)
Investigation)
Case No. PU-314-97-193)
)

BEFORE THE PUBLIC SERVICE COMMISSION OF UTAH

In the Matter of the Application of Qwest Corporation for)
Approval of Compliance with 47 U.S.C. § 271(d)(2)(B))
Docket No. 00-049-08)
)

BEFORE THE PUBLIC SERVICE COMMISSION OF WYOMING

IN THE MATTER OF THE APPLICATION OF QWEST)
CORPORATION REGARDING 271 OF THE FEDERAL)
TELECOMMUNICATIONS ACT OF 1996, WYOMING'S)
PARTICIPATION IN A MULTI-STATE SECTION 271)
PROCESS, AND APPROVAL OF ITS STATEMENT OF)
GENERALLY AVAILABLE)
DOCKET No. 70000-TA-00-599)
)

BEFORE THE NEW MEXICO REGULATION COMMISSION

IN THE MATTER OF Qwest Corporation's Section 271)
Application and Motion for Alternative Procedure to)
Manage the Section 271 Process)
Utility Case No. 3269)
)

Qwest's Submission of Results of Independent Testing

Qwest Corporation (the "BOC") herewith respectfully submits the attached report ("KPMG Report") of KPMG LLP ("KPMG"), conducted in accordance with the recommendation in Part IV (Section 272) of the Multistate Facilitator's Report on Group 5 Issues: General Terms and Conditions, Section 272 and Track A, dated September 21, 2001 ("Report"). Additionally, the affidavits of Judith L. Brunsting and Marie E. Schwartz are attached. These affidavits address the findings of the KPMG Report and the controls instituted in response thereto.

Introduction

Earlier this year, the BOC engaged in what the Facilitator concluded were "substantial efforts" to retool Qwest Communications Corporation ("the 272 Affiliate") to be its future provider of in-region interLATA service. Report at 53-54. In order to validate and reinforce these efforts, the BOC has now taken the further unprecedented and valuable step recommended by the Facilitator of submitting to a *pre-approval* review of its Section 272 accounting controls.

As noted below in greater detail, the KPMG Report concludes that except in 12 instances, both the BOC and the 272 Affiliate complied in all material respects with the applicable FCC accounting rules. KPMG's examination was comprehensive. It did not exclude transactions of a *de minimis* nature (*see id.* at 56): at least half of these 12 instances had a financial impact of less than \$25,000.¹ Nor was it confined to transactions in which the BOC was the "vendor or supplier" of services to the 272 Affiliate (*see id.* at 54): seven of them involved the provision of services *from* the 272 Affiliate *to* the BOC. Nor did KPMG limit its review to transactions in which the error resulted in the kind of "anticompetitive discrimination and cost-shifting" against

which Section 272 was designed to protect:² the net financial impact of all 12 transactions worked to the 272 Affiliate's detriment. The overarching goal of Section 272's separation and nondiscrimination provisions is to prevent the BOC from advantaging its 272 affiliate over that affiliate's competitors.

Most of these transactions also involved errors previously identified by the BOC and the 272 Affiliate themselves. Nevertheless, because they take their 272 responsibilities seriously and strive to improve procedures to aid in compliance with those requirements, the BOC and the 272 Affiliate have undertaken a careful review of KPMG's findings, in an effort to identify aspects in which their existing controls can be strengthened in preparation for the 272 Affiliate's future provision of in-region interLATA service. As set forth in the attached affidavits, they have taken the appropriate steps to correct these errors, and are reinforcing and supplementing training programs and other controls to assist them in their ongoing efforts to ensure procedures "reasonably designed to prevent, as well as detect and correct, any noncompliance with section 272."³ As the FCC has recognized, the requirements of further expert review through section 272(d) biennial audits following 271 authorization also "will provide an appropriate mechanism for detecting potential anticompetitive or otherwise improper conduct."⁴ In light of all of these

² The Facilitator concluded that "the concept of materiality should remain a part of evaluating compliance with § 272(b)(2)," based on the universe of transactions between the BOC and the 272 Affiliate during the relevant time period. Report at 9, 56.

³ Report and Order, *Implementation of the Telecommunications Act of 1996: Accounting Safeguards Under the Telecommunications Act of 1996*, 11 FCC Rcd 17,539 (1996) ("Accounting Safeguards Order"); First Report and Order and Further Notice of Proposed Rulemaking, *Implementation of the Non-Accounting Safeguards of Sections 271 and 272 of the Communications Act of 1934, as Amended*, 11 FCC Rcd 21,905 ¶ 9 (1996) ("Non-Accounting Safeguards Order").

⁴ Memorandum Opinion and Order, *Application by SBC Communications Inc., Southwestern Bell Telephone Company, and Southwestern Bell Communications Services, Inc. d/b/a Southwestern Bell Long Distance Pursuant to Section 271 of the Telecommunications Act of 1996 To Provide In-Region, InterLATA Services in Texas*, 15 FCC Rcd 18,354 ¶ 398 (2000) ("SBC Texas Order"); Memorandum Opinion and Order, *Application by Bell Atlantic New York for Authorization Under Section 271 of the Communications Act To Provide In-Region, InterLATA Service in the State of New York*, 15 FCC Rcd 3953 ¶ 405 & n.1253 (1999), *aff'd sub nom AT&T Corp. v. FCC*, 220 F.3d 607 (D.C. Cir. 2000) ("BANY Order").

⁵ SBC Texas Order ¶ 406. See also BANY Order ¶ 412.

factors, the record now convincingly demonstrates that, when granted, the BOC's future Section 271 authorizations "will be carried out in accordance with the requirements of section 272." 47 U.S.C. § 271(d)(3)(B).

Background

The Facilitator concluded that "[t]he record demonstrates that Qwest has met . . . each of the separate affiliate requirements established by section 272 of the Telecommunications Act of 1996." Report at 7. In reaching this conclusion, the Facilitator examined the record with respect to both of the BOC's successive Section 272 affiliates: U S WEST Long Distance, Inc. (subsequently renamed Qwest Long Distance, Inc. ("Qwest LD")), and the 272 Affiliate, which became the BOC's designated 272 affiliate effective March 26, 2001.

With respect to the extensive prior record of Qwest LD over many years, the Facilitator found nothing in the record of "sufficient concern to warrant special measures." *Id.* at 54. With respect to the 272 Affiliate, the Facilitator acknowledged the "substantial efforts" that the BOC undertook during the recent transition to its newly designated 272 Affiliate "to bring its transactions, both past and current, into compliance with applicable accounting requirements." *Id.* In order to test the "current and future effectiveness of the[se] recent improvement efforts" following the completion of that transition, the Facilitator recommended that the BOC arrange for independent testing of transactions between the BOC and the 272 Affiliate covering the ensuing period from April through August 2001. He recommended that the BOC provide the results of the independent testing, along with supporting workpapers, to the seven multistate commissions by November 15, 2001. *Id.* at 8, 54.⁵

⁵ In accordance with the American Institute of Certified Public Accountants Professional Standards, AT § 9100.56; AU § 339.02-.08; AU § 9339.02 (2000)), KPMG will make these workpapers available to the seven state commissions for their review, subject to confidentiality restrictions, at mutually convenient times and locations in each of the seven states.

The Facilitator determined that the third-party evaluation is intended to provide "adequate assurances" that the 272 Affiliate is prepared to comply with certain provisions of Section 272 upon receipt of Section 271 authority. *Id.* Such assurances do not require "perfection," which is a standard that "could not be met in . . . the operations of any wholesale supplier." *Id.* at 56. As noted above, the significant question here is whether the BOC and the 272 Affiliate have sufficient controls in place that are "reasonably designed to prevent, as well as detect and correct, any noncompliance with section 272."⁶

Summary of KPMG Report

KPMG examined transactions that occurred between the BOC and the 272 Affiliate during the period April through August 2001. During the course of its examination, KPMG found items in its testing that confirm the BOC's earlier testimony that a number of transactions related to the transition of the 272 Affiliate were discovered and corrected to effect Section 272 compliance. With respect to new transactions occurring during the five-month test period, KPMG determined that except for 12 instances identified in the attached KPMG Report, the BOC complied "in all material respects" with Sections 272(b)(2), (b)(5), and (c)(2) and the applicable FCC accounting rules.⁷

The exceptions noted in the KPMG Report do not raise any of the anti-competitive and cross-subsidization concerns underlying the relevant Section 272 requirements. The underlying purpose of the affiliate pricing rules and the accounting requirements of Sections 272(b)(2) and

⁶ *SBC Texas Order* ¶ 398 (2000); *BANY Order* ¶ 405 & n.1253.

⁷ KPMG's comprehensive examination also identified instances of noncompliance during the testing period that KPMG determined were not material. KPMG's analysis of discrepancies divided instances of noncompliance into four categories: Type 1 includes items that occurred before the examination period and were corrected during the period; Type 2 includes items that occurred during the examination period and were corrected during the period; Type 3 includes items that KPMG determined were clerical in nature; and Type 4 includes items that occurred during the examination period and were not resolved during the period. The Type 4 items are those identified in the attached KPMG report.

(c)(2) is to ensure that an incumbent LEC does not cross-subsidize its nonregulated activities.⁸

The same policy forms the basis for Section 272(b)(5)'s requirement that a 272 affiliate conduct all transactions with the BOC "on an arm's length basis,"⁹ and Section 272(c)(1)'s provision that a BOC may not discriminate in favor of its 272 affiliate, which are designed to ensure that "potential competitors do not receive *less favorable* prices or terms, or *less advantageous* services from the BOC than its separate affiliate receives."¹⁰ The instances cited in the attached KPMG Report, and discussed below, do not suggest any policy of the BOC of discriminating in favor of its 272 Affiliate. On the contrary, they involve a net *detriment* to the 272 Affiliate of \$2.604 million.

As set forth in the Issue Descriptions included with the KPMG workpapers, in most of these 12 instances, the BOC or the 272 Affiliate themselves detected the need for corrective action. As discussed more fully below, based on its review of the few remaining instances, the BOC is strengthening its internal controls in efforts to prevent any such discrepancies in the future. These instances do not undermine the BOC's showing that it "accepts the separate subsidiary obligation and stands ready to meet it" (Report at 50), particularly after the implementation of these additional controls.

1. Affiliate Pricing Rules. Four of these instances relate not to the question of timely accounting or posting, but rather to the application by the BOC or the 272 Affiliate of the valuation procedures for the FCC's affiliate pricing rules set forth in 47 C.F.R. Part 32. Overall,

⁸ See Report and Order, *Separation of Costs of Regulated Telephone Service from Costs of Nonregulated Activities*, 2 FCC Rcd 1298 ¶¶ 254-56 (1987). See also Report and Order, *Accounting Safeguards Under the Telecommunications Act of 1996*, 11 FCC Rcd 17,539 ¶¶ 172, 176 (1996) ("Accounting Safeguards Order"). In the *Accounting Safeguards Order*, the FCC determined that it would extend the application of these affiliate pricing rules to transactions between a BOC and its 272 affiliate. *Id.* ¶ 176.

⁹ See *Accounting Safeguards Order* ¶ 147 (the valuation rule "guard[s] against cross-subsidization of competitive services by subscribers to regulated telecommunications services").

these instances involve a net detriment to the BOC of only \$21,000, and accordingly do not demonstrate any general policy of cross-subsidization or discrimination.

Nor do these transactions reveal any “systemic flaws”¹¹ in the BOC’s compliance with the affiliate pricing rules. As set forth in the Issue Descriptions included with the KPMG workpapers, three of the four instances involved the use of fully distributed cost rather than fair market value.¹² The first of these involved 10 real estate properties made available by the BOC to 272 Affiliate employees; the error had an impact during the examination period of \$3,000. The second involved real estate properties provided by the 272 Affiliate to the BOC and resulted in a net detriment to the BOC of about \$9,000. The third such transaction resulted from an employee’s pricing of lab facility services to the 272 Affiliate at fully distributed cost rather than fair market value, even though a chart designed by the BOC to aid in compliance with these rules had provided the fair market value information. The fourth listed transaction involved using the BOC’s rather than the 272 Affiliate’s inputs in calculating the 272 Affiliate’s fully distributed cost.

While the BOC and the 272 Affiliate strive to properly and accurately calculate and record all of their affiliate transactions, some errors will and do occur. As the Facilitator recognized, perfection is not the relevant standard here. However, in order to continue reducing each company’s error rate, the BOC and the 272 Affiliate are instituting additional safeguards at the corporate level of each company to ensure all material intercompany transactions are

¹⁰ See First Report and Order and Further Notice of Proposed Rulemaking, *Implementation of the Non-Accounting Safeguards of Sections 271 and 272 of the Communications Act of 1934, as amended*, 11 FCC Red 21,905 ¶ 206 (1996) (emphasis added).

¹¹ *BANY Order* ¶ 412.

¹² We note that the FCC has recently eliminated the requirement that carriers undertake fair market value studies for assets as well as services until the total amount of transfers in a given year exceeds \$500,000. This change may be implemented by carriers as of January 1, 2001. See Report and Order and Further Notice of Proposed Rulemaking, 2000 Biennial Regulatory Review – Comprehensive Review of the Accounting

identified and billed at correct prices. The BOC and 272 Affiliate corporate regulatory compliance groups will improve the formal tracking mechanism for affiliate transactions. This list will be discussed with operational personnel and compared to databases to ensure that it is both complete and accurate. Additionally, the BOC will conduct additional training sessions with all relevant personnel concerning the FCC's affiliate transaction pricing rules. As an additional safeguard, supporting documentation will now be provided to the BOC's FCC Regulatory Accounting Department for verification of affiliate transaction pricing.

2. Timely Accounting and Posting. The remaining category of items identified in the KPMG Report relate to the timeliness of accrual or billing and reducing transactions to writing.¹³ Although the combined impact of these eight errors was \$2.625 million to the detriment of the 272 Affiliate, one transaction alone accounted for more than 94 percent of that total. Excluding that amount, the net impact of all of these transactions was \$146,000 in underbilling of the 272 Affiliate's costs to the BOC. In every one of these cases, the BOC or the 272 Affiliate themselves detected the error. These instances do not reveal any systemic flaws, and Qwest has further strengthened its controls to address them following its review of the KPMG Report:

- The largest of these transactions involved the 272 Affiliate's provision of audio conferencing services to the BOC. Because in-region interLATA services had been spun off to Touch America and because pursuant to that arrangement the 272 Affiliate billed the BOC on Touch America letterhead, the procurement office erroneously assumed that these services were not transactions with an affiliate and failed to process a bill to the

Requirements and ARMIS Reporting Requirements for Incumbent Local Exchange Carriers: Phase 2, CC Docket No. 00-199, FCC 01-305 ¶¶ 87-90 (rel. Nov. 5, 2001).

¹³ In one of these transactions, there was no untimely accrual or billing, but only a failure to comply with the FCC's posting requirements. Qwest discovered that corporate calling card services, which had been migrated from Qwest LD to the 272 Affiliate with pricing set at prevailing company prices, were not listed. Qwest has strengthened its existing controls by implementing a monthly review of all BOC intercompany payables and establishing a 272 checklist to track all new services provided by the 272 Affiliate to the BOC.

BOC and receive payment. The procurement employee responsible for the nonpayment was reassigned in June 2001, and the processing error has been identified and corrected.

- A similar error involved private line services that previously had been provided to the BOC by Touch America, most of which were not moved to the 272 Affiliate until September and October 2001. Because the 272 Affiliate's order entry system has a Section 271 protection that restricts creation of an in-region account, billing for the re-engineered circuits was not immediately possible, but internal controls nevertheless identified the need to bill and post this transaction, which was accomplished manually (but after the test period). Qwest is now developing an overall automated solution to handle intercompany provision of interLATA services, while maintaining the system's built-in Section 271 protections.
- In the course of the company's annual affiliate transaction repricing, the BOC discovered that it had provided photo identification badges to the 272 Affiliate's employees without reducing the service to writing, posting it, and billing it properly. Having detected and corrected the problem through existing controls, the BOC will minimize further discrepancies by conducting additional training to emphasize the use of department and responsibility codes so new badges can be charged to the appropriate entities on a timely basis.
- Internal controls also detected a failure to identify for affiliate transaction purposes the BOC's pre-merger lease of a dark fiber link in Utah from the 272 Affiliate. Regulatory Accounting subsequently obtained a copy of the lease and developed and posted a Task Order and corrected the billing error. Qwest Network Construction Services has now instituted procedures for quarterly review of billing systems and for immediate notification to the 272 Affiliate regarding any actual or proposed transaction with the BOC.
- The BOC became aware that a total of 40 out of approximately 64,000 BOC employees, including 10 scattered among nine out-of-region facilities, were occupying the 272 Affiliate's real estate and using its PBX services. Qwest has added audit processes to its Human Resources and Real Estate organizations to detect movements of small numbers of employees in the future.
- During the transition of the 272 Affiliate, experienced BOC finance personnel performed a very minor project for the Affiliate, involving the calculations of FDC values for affiliate pricing rule purposes. That work totaled approximately \$1000, and was not billed. The BOC has corrected the error and strengthened its notifications to finance personnel regarding time reporting for *any* services provided to affiliates.
- The BOC provides several types of services to the 272 Affiliate related to small business and consumer services under a properly posted and billed work order. The BOC found that the work of two employees who had been handling data entry related to such services had been missed in these routine billings. The BOC has corrected the error and enhanced its reviews and training regarding Section 272 requirements.

Conclusion

As discussed above, in response to these findings, the BOC is implementing strengthened controls, which serve to reinforce the "substantial efforts" (Report at 54) already undertaken to prepare the 272 Affiliate to comply with the separate affiliate requirements. These additional controls confirm that there are "reasonable assurances" (*Id.*) that the BOC and the 272 Affiliate will provide the level of accuracy, completeness, timeliness and arm's length conduct required by Section 272. As to the first category of exceptions in the KPMG Report (affiliate pricing), the BOC will conduct additional training sessions and document review to ensure compliance with the FCC's valuation procedures. With respect to the second category (timely billing and accruing of transactions), the BOC is instituting new procedures, additional regular review processes, and further training to ensure procedures "reasonably designed to prevent, as well as detect and correct, any noncompliance with section 272."¹⁴ The requirements of further expert review through Section 272(d) biennial audits following 271 authorization will supplement these controls to aid in the efforts of the BOC and the 272 Affiliate to comply with the separate affiliate requirements.

In light of the BOC's and the 272 Affiliate's strengthened controls, and the prior record of compliance by Qwest LD and the 272 Affiliate with all of the other requirements of Section 272, as confirmed by the Facilitator, the BOC respectfully requests that the Commission endorse the Facilitator's conclusion that "[t]he record demonstrates that Qwest has met . . . each of the separate affiliate requirements established by section 272 of the Telecommunications Act of 1996." Report at 7.

¹⁴ *SBC Texas Order* ¶ 398; *BANY Order* ¶ 405 & n.1253.



QWEST CORPORATION

Report of Independent Public Accountants

Attestation Examination with respect to –
*Report of Management on Compliance with Applicable
Requirements of Section 272 of the Telecommunications Act of 1996*

November 9, 2001



707 Seventeenth Street
Suite 2300
Denver, CO 80202

Report of Independent Public Accountants

To the Management of Qwest Corporation and the regulatory utility
commissions for the following states:

Idaho, Iowa, Montana, New Mexico, North Dakota, Utah and Wyoming
(collectively the State Commissions):

We have examined management's assertion, included in the accompanying *Report of Management on Compliance with Applicable Requirements of Section 272 of the Telecommunications Act of 1996*, that Qwest Corporation (the Company) complied with certain aspects of Section 272 of the Telecommunications Act of 1996 (the Act) and associated Federal Communications Commission (FCC) rules and regulations (specifically Sections 272(b)(2), 272(b)(5) and 272(c)(2) of the Act, C.F.R. Section 32.27 and CC Docket No. 96-150, paragraph 122) during the period from April 1, 2001 to August 31, 2001 (the examination period). Management is responsible for the Company's compliance with these requirements. Our responsibility is to express an opinion on management's assertion about the Company's compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants and, accordingly, included examining, on a test basis, evidence about the Company's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our examination provides a reasonable basis for our opinion. Our examination does not provide a legal determination on the Company's compliance with specified requirements.

Our examination disclosed the following instances of noncompliance with certain aspects of Section 272 of the Act and associated FCC rules and regulations (specifically Sections 272(b)(2), 272(b)(5) and 272(c)(2) of the Act, C.F.R. Section 32.27 and CC Docket No. 96-150, paragraph 122) during the period from April 1, 2001 to August 31, 2001:



KPMG LLP, a U.S. member firm of the KPMG network, a Swiss entity.

- We noted the following instances in which the Company did not comply with the FCC's affiliate transaction pricing rules (C.F.R. Section 32.27) during the examination period as required in Sections 272(b)(2) and 272(c)(2) for transactions between the Bell Operating Company (the Qwest BOC) and the Section 272 affiliate (the Qwest 272 Affiliate):

Description	Management's estimated impact during the examination period (pre-tax) (\$ in 000s)	
<i>Services provided by the Qwest BOC:</i>		
A. Fair market value (FMV) studies were not performed for ten real estate properties for which FMV studies were required. The ten properties were billed at fully distributed cost (FDC).	\$	3
B. In pricing the service charge for access to a lab facility, FDC pricing was used instead of a required FMV amount. In this instance, FMV exceeded FDC for such service.		31
<i>Services provided by the Qwest 272 Affiliate:</i>		
C. FMV studies were not performed for nine real estate properties for which FMV studies were required. The nine properties were billed at FDC.		(9)
D. In developing the FDC rate for the service of leasing test equipment, incorrect data inputs were utilized.		11
Net understatement of Qwest BOC's revenue and corresponding net understatement of Qwest 272 Affiliate's expenses during the examination period related to items A through D above.		31

- We noted the following instances in which the Company did not process accounting entries and affiliate billings (including interest, as necessary) and did not reduce to writing certain services provided between the Qwest BOC and the Qwest 272 Affiliate during the examination period as required by Sections 272(b)(2), 272(b)(5) and 272(c)(2) of the Act and CC Docket No. 96-130, paragraph 122:

Description	Management's estimated impact during the examination period (pre-tax) in \$000s
<i>Services provided by the Qwest BOC:</i>	
E. Photo identification services were provided but not accounted for, billed (including interest charges) or reduced to writing during the examination period.	\$ 16
F. A certain finance service was provided but not accounted for or billed (including interest charges) during the examination period.	\$
G. Data entry services regarding out-of-region long-distance orders were provided but not accounted for or billed (including interest charges) during the examination period.	\$4
<i>Services provided by the Qwest 272 Affiliate:</i>	
H. The lease agreement for fiber optical capacity was not accounted for, billed (including interest charges) or posted to the website during the examination period.	\$11
I. Real estate occupancy services and the use of PBX services were provided but not accounted for, billed (including interest charges) or reduced to writing during the examination period.	\$4
J. Audio conferencing services were provided but not accounted for, billed (including interest charges) or reduced to writing during the examination period.	\$479
K. Private line circuits for in-region interLATA official communication services were provided but not accounted for, billed (including interest charges) or reduced to writing during the examination period.	\$4
L. Calling card services were provided but not reduced to writing during the examination period.	\$
Net understatement of Qwest BOC's expenses and corresponding net understatement of Qwest 272 Affiliate's revenues during the examination period related to items E through L above.	\$ 475
Net understatement of Qwest BOC's expenses and corresponding net understatement of Qwest 272 Affiliate's revenues during the examination period related to all noted exceptions.	\$ 475

In our opinion, except for the instances of noncompliance described above, Qwest Corporation complied, in all material respects, with the aforementioned requirements for the period from April 1, 2001 to August 31, 2001.

This report is intended solely for the information and use of management of the Company and the State Commissions and is not intended to be and should not be used by anyone other than these specified parties.

KPMG LLP

Denver, Colorado
November 9, 2001

1801 California Street
Denver, CO 80202

Mark A. Schumacher
Qwest Corporation
Vice President - Corporate Controller
1801 California #2910
Denver, CO 80202



**Report of Management on Compliance with Applicable Requirements of Section 272 of the
Telecommunications Act of 1996**

Management of Qwest Corporation ("QC" or the "Company") is responsible for ensuring the Company's compliance with the applicable requirements of Section 272 of the Telecommunications Act of 1996 and regulations related thereto as promulgated by the Federal Communications Commission ("FCC") ("Section 272 and Related Regulations") as set forth in Section IV of the Seven-state Collaborative Group Liberty Consulting report (the "Liberty Report") dated September 21, 2001.

Management has performed an evaluation of the Company's compliance with the applicable requirements of Section 272 and Related Regulations as set forth in the Liberty Report, including those described below, for the period April 1, 2001 through August 31, 2001 (the "Evaluation Period"). Based on this evaluation, we assert that during the Evaluation Period, the Company has complied with all applicable requirements of Section 272 and Related Regulations as set forth in the Liberty Report. In particular, the Company did the following:

- (a) We have implemented adequate controls to assure the accurate, complete, and timely recording in our books and records of all affiliate transactions between Qwest Corporation (QC), the BOC, and Qwest Communications Corporation (QCC), the Section 272 affiliate, in compliance with Section 272 (b)(2), Separate Books, Records and Accounts, and Section 272 (b)(5), Transactions at Arm's Length, In Writing and Publicly Available.
- (b) We have implemented adequate controls to assure that the relationship between QC, as a vendor or supplier of goods and services, and QCC has been managed in an arm's length manner in compliance with the provisions of Section 272(c), Nondiscrimination Safeguards, which include consideration of what would be expected under normal business standards for similar contracts with an unaffiliated third party.
- (c) We have provided reasonable assurances that a continuation of the practices and procedures examined will continue to provide the level of accuracy, completeness, timeliness and arm's length conduct required to Sections 272(b)(2) & (5) and 272(c).
- (d) We have implemented sufficient control procedures to assure that an officer of QC will sign the Officer Certification required in CC Docket 96-150 in ¶122. This certification will be signed annually in concurrence with the certification letter that accompanies the ARMIS 43-03 report filed with the FCC on April 1.

Qwest Corporation

Dated: November 9, 2001

Mark A. Schumacher

Vice President - Corporate Controller

BEFORE THE IDAHO PUBLIC UTILITIES COMMISSION

In the Matter of Qwest Corporation's Motion for an
Alternative Procedure to Manage the Section 271 Process

Case No. USW-T-00-3

STATE OF IOWA
DEPARTMENT OF COMMERCE
UTILITIES BOARD

IN RE:

QWEST CORPORATION

DOCKET NO. INU-00-2

DEPARTMENT OF PUBLIC SERVICE REGULATION
BEFORE THE PUBLIC SERVICE COMMISSION
OF THE STATE OF MONTANA

IN THE MATTER OF the Investigation Into Qwest
Corporation's Compliance with Section 271 of the
Telecommunications Act of 1996

Docket No. D2000.S.70

STATE OF NORTH DAKOTA
PUBLIC SERVICE COMMISSION

Qwest Corporation
Section 271 Compliance
Investigation

Case No. PU-314-97-193

BEFORE THE PUBLIC SERVICE COMMISSION OF UTAH

In the Matter of the Application of Qwest Corporation for
Approval of Compliance with 47 U.S.C. § 271(d)(2)(B)

Docket No. 00-049-08

BEFORE THE PUBLIC SERVICE COMMISSION OF WYOMING

IN THE MATTER OF THE APPLICATION OF QWEST
CORPORATION REGARDING 271 OF THE FEDERAL
TELECOMMUNICATIONS ACT OF 1996, WYOMING'S
PARTICIPATION IN A MULTI-STATE SECTION 271
PROCESS, AND APPROVAL OF ITS STATEMENT OF
GENERALLY AVAILABLE

DOCKET No. 70000-TA-00-598

BEFORE THE NEW MEXICO REGULATION COMMISSION

IN THE MATTER OF Qwest Corporation's Section 271
Application and Motion for Alternative Procedure to
Manage the Section 271 Process

Utility Case No. 3269

AFFIDAVIT OF

STATE OF

)

COUNTY OF

)ss.

)

Marie E. Schwartz states as follows:

My name is Marie E. Schwartz. My business address is 1314 Douglas-On-The-Mall, Floor 10, Omaha, Nebraska 68102. I am a Director in FCC Regulatory Accounting at Qwest Corporation and am responsible for ensuring Qwest Corporation's regulatory accounting compliance with Section 272 of the Telecommunications Act of 1996 ("the Act").

The KPMG LLP attestation identified some transactions with Qwest Communications Corporation ("the 272 Affiliate") that were neither properly processed nor posted. Qwest Corporation ("the Qwest BOC") is correcting all of the identified discrepancies by posting the transactions on the website where needed and by billing and booking these transactions in the October and November accounting records.

Qwest BOC has also implemented and is in the process of implementing several new internal controls intended to provide reasonable assurance that intercompany transactions initiated by the Qwest BOC are identified, reduced to writing, accurately processed and posted. Specifically, the Qwest BOC has put in place or will have in place by December 3, 2001 the following controls for the identified discrepancies:

Discrepancy A: Fair market value ("FMV") studies were not performed for ten real estate properties for which FMV studies were required. The ten properties were billed at fully distributed cost ("FDC").

This discrepancy occurred because work orders were priced without a review for proper determination of whether FMV or FDC should have been used. A new control

is being implemented that requires the Business Unit Affiliate Manager's (BUAM) supervisor review the calculation to ensure both a FDC and a FMV analysis has been completed. Any work order without this support will not be processed by the BUAM. This enhanced control is designed to ensure that a FMV study is performed, proper pricing is applied, and that the work order will be processed accurately. The Regulatory Accounting organization will expand its control sheets to provide additional detail which will allow them to verify that an FMV and FDC study has been performed for all services.

Discrepancy B: In pricing the service charge for access to a lab facility, FDC pricing was used instead of a required FMV amount. In this instance, FMV exceeded FDC for such service.

This discrepancy was not discovered on a timely basis because information was informally shared over the telephone and back up support was not received by the FCC Regulatory Accounting organization. Current controls will be enhanced to require supervisor review of the control sheet verifying on a quarterly basis that all documentation has been received.

Discrepancy E: Photo identification services were provided but not accounted for, billed (including interest charges) or reduced to writing during the examination period.

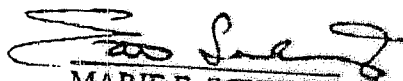
This discrepancy was discovered during the annual re-pricing of affiliate services. After the merger, the duties of the Real Estate department were expanded to issue badges for the 272 Affiliate. As a result, the data necessary for proper billing was not included on the application form and no billing was taking place. Employees at the access control centers will be retrained to ensure that a valid department or responsibility code will be provided.

Discrepancy F: A certain financial service had been provided but not accounted for or billed (including interest charges) during the examination period.

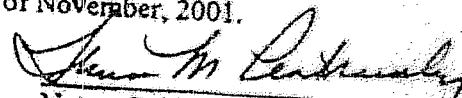
This discrepancy occurred because providing the service was a one time event with a minimal amount of time required to complete the service. Monthly requests for billing information have been strengthened to remind employees all time, no matter how minimal, needs to be reported.

In addition to the specific controls listed above, Qwest is initiating additional training that will reinforce compliance requirements with Section 272(b)(2) and Section 272(b)(5).

I hereby swear and affirm that the statements and data contained in the attached audit are true and correct to the best of my knowledge and belief.

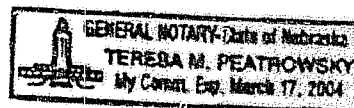

MARIE E. SCHWARTZ

SUBSCRIBED AND SWORN before me this 15 day of November, 2001.


Notary Public

My Commission Expires:

March 17, 2004



BEFORE THE IDAHO PUBLIC UTILITIES COMMISSION

In the Matter of Qwest Corporation's Motion for an
Alternative Procedure to Manage the Section 271 Process) Case No. USW-T-00-3

STATE OF IOWA
DEPARTMENT OF COMMERCE
UTILITIES BOARD

IN RE:) DOCKET NO. INU-00-2
QWEST CORPORATION)

DEPARTMENT OF PUBLIC SERVICE REGULATION
BEFORE THE PUBLIC SERVICE COMMISSION
OF THE STATE OF MONTANA

IN THE MATTER OF the Investigation Into Qwest
Corporation's Compliance with Section 271 of the
Telecommunications Act of 1996) Docket No. D2000.570

STATE OF NORTH DAKOTA
PUBLIC SERVICE COMMISSION

Qwest Corporation)
Section 271 Compliance) Case No. PU-314-97-193
Investigation)

BEFORE THE PUBLIC SERVICE COMMISSION OF UTAH

In the Matter of the Application of Qwest Corporation for
Approval of Compliance with 47 U.S.C. § 271(d)(2)(B)) Docket No. 00-049-08

BEFORE THE PUBLIC SERVICE COMMISSION OF WYOMING

IN THE MATTER OF THE APPLICATION OF QWEST)
CORPORATION REGARDING 271 OF THE FEDERAL)
TELECOMMUNICATIONS ACT OF 1996, WYOMING'S) DOCKET No. 70000-TA-00-599
PARTICIPATION IN A MULTI-STATE SECTION 271)
PROCESS, AND APPROVAL OF ITS STATEMENT OF)
GENERALLY AVAILABLE)

BEFORE THE NEW MEXICO REGULATION COMMISSION

IN THE MATTER OF Qwest Corporation's Section 271)
Application and Motion for Alternative Procedure to)
Manage the Section 271 Process) Utility Case No. 3269

AFFIDAVIT OF JUDITH L. BRUNSTING

STATE OF)
)ss.
COUNTY OF)

Judith L. Brunsting declares as follows:

My name is Judith L. Brunsting. My business address is 198 Inverness Drive West, 2nd floor, Englewood, Colorado, 80112. I am Senior Director of 272 Business Development in Qwest Corporation.

The KPMG LLP attestation identified several transactions where costs incurred on behalf of Qwest Corporation ("the Qwest BOC") were neither properly processed nor posted. Qwest Communications Corporation ("the 272 Affiliate") corrected all of the identified discrepancies by posting the transaction on the website and by billing or booking these transactions by November 15, 2001, with the exception that catch up billing for all discrepancies other than Discrepancy H are being billed in November, 2001, and a \$9000 adjustment for Discrepancy C that is being booked in November 2001.

The 272 Affiliate has also implemented and is in the process of implementing several new internal controls intended to provide reasonable assurance that intercompany transactions initiated by the 272 Affiliate are identified, reduced to writing, accurately processed and posted. Specifically, the 272 Affiliate has put in place or will have in place by December 3, 2001 the following controls for the identified discrepancies:

Discrepancy C: FMV studies were not performed for nine real estate properties for which FMV studies were required. The nine properties were billed at FDC.

This discrepancy occurred because task orders were priced without a review for

proper determination of whether Fair Market Value ("FMV") or Fully Distributed Cost ("FDC") should be used. A new control is being implemented that requires the Business Unit Affiliate Manager's ("BUAM") supervisor review the calculation to ensure both an FDC and an FMV analysis have been completed. Any task order without this support will not be processed by the BUAM. This control is designed to ensure that a FMV study is performed timely and the invoice will be processed accurately. Additionally, a 272 checklist is being established to track all new services provided by the 272 Affiliate to the Qwest BOC. The Director-Corporate Accounting, Qwest Services Corporation ("QSC") will have responsibility for monitoring the checklist to ensure that all items are completed in a timely manner prior to signature.

Discrepancy D: In developing the rate for the service of leasing test equipment, incorrect data inputs were utilized.

This discrepancy resulted from the 272 Affiliate not having its own FDC model to determine pricing. To expedite billing, the 272 Affiliate used an alternative method to arrive at an FDC rate that was incorrect. An FDC model that is compliant with the FCC's affiliate rules has now been developed and will be used for all the 272 Affiliate pricing.

Discrepancy H: The lease agreement for fiber optical capacity was not accounted for, billed (including interest charges) or posted to the website during the examination period.

This discrepancy occurred because after the merger, personnel unfamiliar with affiliate billing requirements inadvertently stopped billing for this pre-merger agreement. A new control has been implemented for the Controller of Qwest Network Construction Services ("QNCS") to inform the 272 Affiliate of any new or proposed transactions. Additionally, the Director-Corporate Accounting will request a review of the billing system quarterly to identify new transactions from QNCS.

Discrepancy I: Real estate occupancy services and the use of PBX services were

provided but not accounted for, billed (including interest charges) or reduced to writing during the examination period.

This discrepancy occurred because of a lack in communications between the Human Resources department ("HR"), the Real Estate organization, and the BUAM. To ensure that all intercompany real estate services are properly captured, the following new controls will be developed by December 13, 2001 and implemented by December 31, 2001. HR will now send a report of any changes in legal entity to Real Estate who will distribute the information to the BUAM. The BUAM will be responsible for identifying the potential impact on other affiliates or agreements. Additionally, the Real Estate organization will perform quarterly reviews and notes changes to the BUAM.

Discrepancy J: Audio conferencing services were provided but not accounted for, billed (including interest charges) or reduced to writing during the examination period.

The discrepancy occurred because the employee responsible for accounting and billing did not follow company policies. Personnel changes were made and company policy is being enforced and followed. This service is now being provided by a third party vendor. Any decision to provide this service internally again in the future will be made only if an acceptable billing solution can be found.

Discrepancy K: Private line circuits for in-region interLATA official communication services were provided but not accounted for, billed (including interest charges) or reduced to writing during the examination period.

The issue for this service was determining how to issue a bill when the systems were not accepting data which then resulted in no billing, no written agreement and no posting. This occurred because a Section 271 protection was built into the ordering system so in-region interLATA services could not be offered. To facilitate proper billing in the future, a manual process was implemented to identify all circuits and rates being used for official service. In order to ensure that accurate billings are processed on a timely basis, this

information has been entered into a database which will feed the monthly billing system.

Discrepancy L: Calling card services were provided but not reduced to writing during the examination period.

This discrepancy was discovered by comparing services listed on the website to billings. It was not discovered on a timely basis however. To improve the timeliness of reducing services to writing a 272 checklist is being established to track all new services provided by the 272 Affiliate to the Qwest BOC. The Director-Corporate Compliance will have responsibility for monitoring the checklist to insure that all items are completed in a timely manner prior to signature. Additionally, both entities will deploy additional training to all involved organizations and employees.

I hereby swear and affirm that the statements and data contained in the attached affidavit are true and correct to the best of my knowledge and belief.

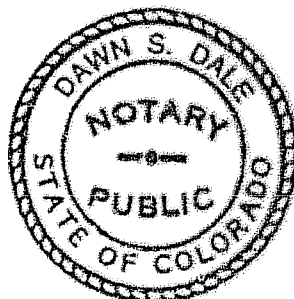

JUDITH L. BRUNSTING

SUBSCRIBED AND SWORN before me this 15th day of November, 2001.


Notary Public

My Commission Expires:

2/7/04



CONTINUATION

[\]

DECLARATION OF PHILIP J. JACOBSEN

I, PHILIP J. JACOBSEN, declare that:

I am a Certified Public Accountant and a partner of KPMG LLP ("KPMG"). My business address is 707 17th Street, Suite 2300, Denver, Colorado 80202. KPMG, with over 101,000 professionals, provides services to clients through member firms in 152 countries. I am a member of the Management Assurance Services practice at KPMG and am the lead partner in that practice for services provided to clients in the communications industry.

During my 13-year career, I have been almost exclusively involved in financial, regulatory and cost accounting matters in the telecommunications industry. I have served as an auditor for and consultant to clients in the telecommunications industry and currently am a partner in our firm's telecommunications industry practice in the areas of assurance and advisory services.

PURPOSE OF DECLARATION AND SUMMARY CONCLUSION

Qwest Corporation engaged KPMG to perform the necessary testing to enable me to make this declaration. This declaration will address the testing that KPMG professionals performed, under my direct supervision, relating to affidavits filed by Ms. Marie Schwartz and Ms. Judy Brunsting on November 13, 2001 (the "Affidavits"). The Affidavits discuss actions taken or to be taken by Qwest Corporation (the "Qwest BOC") and Qwest Communications Corporation (the "Qwest 272 Affiliate") (collectively "Qwest") to address the findings set forth in KPMG's Report of Independent Public Accountants dated November 9, 2001 ("KPMG Report"). The KPMG Report was issued in connection with the attestation examination performed regarding Qwest Corporation's assertion of management with respect to its compliance with certain aspects of Section 272 of the 1996 Act and related FCC rules and regulations. The attestation examination was performed as a result of the recommendation of the Multistate Facilitator, The Liberty Consulting Group, in its report dated September 21, 2001 (the "Liberty Report").

Specifically, the Affidavits addressed new controls and enhancements to existing controls that the Qwest BOC and the Qwest 272 Affiliate had implemented or would be implementing to address the issues detailed in the KPMG Report. In the Affidavits, it was stipulated that the new controls and control enhancements would be in place by December 3, 2001, with the exception of two new controls that are scheduled to be implemented by December 31, 2001.

In summary, Qwest implemented the specific controls as stipulated in the Affidavits, as well as controls that address Discrepancy G from the KPMG Report, which was not specifically addressed in the Affidavits. Certain controls scheduled to be implemented subsequent to December 3, 2001 (Items 7 and 8 from the Brunsting affidavit) were not tested. Additionally, Qwest has corrected all discrepancies identified in the KPMG Report by posting the transactions to the Qwest website and by billing or booking these transactions. Our testing was directed only at the new controls and control enhancements discussed herein and did not include an assessment of the overall design and effectiveness of such new controls and control enhancements.

SCOPE OF DECLARATION

The new controls and control enhancements discussed in the Affidavits and addressed in this declaration are as follows:

<i>Marie Schwartz Affidavit (related to Qwest's BOC)</i>	<i>To Be Implemented By</i>	<i>IFMC Report Discrepancy Reference</i>
1. The Business Unit Affiliate Manager ("BUAM") supervisor will review the calculation to ensure both a fully distributed cost ("FDC") and fair market value ("FMV") analysis has been completed.	December 3, 2001	A
2. The Regulatory Accounting organization will expand its control sheets to provide additional detail which will allow them to verify that a FMV and FDC study has been performed for all services.	December 3, 2001	A
3. Regulatory Accounting supervisor to review control sheets verifying on a quarterly basis that all documentation has been received.	December 3, 2001	B
4. Employees at the access control centers will be retrained to ensure that a valid department or responsibility code will be provided.	December 3, 2001	E
5. Monthly requests for billing information have been strengthened to remind employees that all time, no matter how minimal, needs to be reported.	December 3, 2001	F
6. Qwest is initiating additional training that will reinforce compliance with Section 272(b)(2) and Section 272(b)(3).	December 3, 2001	All

<i>Judy Brunsting Affidavit (related to Qwest's 272 Affidavit)</i>	<i>To Be Implemented By</i>	<i>IFMC Report Discrepancy Reference</i>
1. QCC corrected all of the identified discrepancies by posting the transaction on the website and by billing or booking these transactions by November 15, 2001, with the exception that catch up billings, for all discrepancies other than Discrepancy H are being billed in November 2001 and a \$9,000 adjustment Related to discrepancy C that is being booked in November 2001.	December 3, 2001	All
2. The Business Unit Affiliate Manager ("BUAM") supervisor will review the calculation to ensure both a fully distributed cost ("FDC") and fair market value ("FMV") analysis has been completed.	December 3, 2001	E

Judy Brunsting Affidavit (relates to Quest's 272 Affiliates)		To be implemented by	Report Implementation Progress
3. A 272 checklist is being established to track all new services provided by the Quest 272 Affiliate to the Quest BOC. The Director-Corporate Accounting, Quest Service Corporation ("QSC"), will have responsibility for monitoring the checklist to ensure all items are completed in a timely manner.		December 1, 2000	C
4. A FDC model that is compliant with the FDC's affiliate rules has now been developed and will be used for all the Quest 272 Affiliate pricing.		December 1, 2000	C
5. The controller of Quest Network Construction Services ("ONCS") will inform the Quest 272 Affiliate of any new or proposed transactions.		December 1, 2000	C
6. The Director-Corporate Accounting will request a review of the billing system quarterly to identify new transactions from ONCS.		December 1, 2000	C
7. HR will now send a report of any changes in legal entity to Real Estate who will distribute the information to the BUAM. The BUAM will be responsible for identifying the potential impact on other affiliates or agreements.		December 1, 2000	C
8. The Real Estate Organization will perform quarterly reviews and note changes to the BUAM.		December 1, 2000	C
9. Personnel changes were made and Company policy is being enforced and followed. This service is now being provided by a 3rd party vendor.		December 1, 2000	C
10. A manual process was implemented to identify all amounts and rates being used for Official Communication Services ("OCS"). In order to ensure that accurate billings are processed on a timely basis, this information has been entered into a database which will feed the monthly billing system.		December 1, 2000	C
11. A 272 checklist is being established to track all new services provided by the Quest 272 Affiliate to the Quest BOC. The Director-Corporate Accounting QSC will have responsibility for monitoring the checklist to ensure all items are completed in a timely manner.		December 1, 2000	C
12. Both entities will deploy additional training to all involved organizations and employees.		December 1, 2000	C

Schwartz No. 1 – The Business Unit Affiliate Manager ("BUAM") supervisor will review the calculation to ensure both a fully distributed cost ("FDC") and fair market value ("FMV") analysis has been completed. *(Related to discrepancy A in the KPMG Report)*

Description of Control

The Qwest BOC has implemented a new control whereby the supervisor of the BUAM responsible for managing real estate services (space and furniture rental) provided to the Qwest 272 Affiliate must perform a review for each component of the service (e.g., each building) to ensure that a FMV study was conducted and compared to FDC for proper pricing of the service based on the FCC's affiliate transaction rules.¹ Any work order without this support will not be processed by the BUAM.

KPMG Testing

KPMG received from Qwest the following documentation and performed the following tests regarding this new control:

Received from Qwest	KPMG Testing
The written policy setting forth the control.	Read the new policy, noting that it set forth the specific steps to be taken by the real estate services BUAM and the BUAM supervisor.
Signed statements from the real estate services BUAM and real estate services BUAM supervisor indicating their knowledge of the new control.	Read the signed statements, noting that the steps to be performed per the signed statement agreed to the new policy and that the real estate services BUAM and BUAM supervisor signed the statement.
Contact information for the real estate services BUAM and BUAM supervisor.	Interviewed the real estate services BUAM and BUAM supervisor to verify that they had been made aware of the new control by December 3, 2001 and that they had signed the statement.

Conclusion

Based on the testing performed, the control requiring the real estate services BUAM supervisor to review for FDC and FMV comparison had been implemented as of December 3, 2001.

¹ 47 CFR 32.27.

Schwartz No. 2 – The Regulatory Accounting organization will expand its control sheets to provide additional detail which will allow them to verify that a FMV and FDC study has been performed for all services. (Related to discrepancy A in the KPMG Report)

Description of Control

The Qwest BOC has implemented a control enhancement whereby the Regulatory Accounting organization will expand its control sheets to provide additional detail, which will allow them to verify that a FMV and FDC study has been performed for all services. The Regulatory Accounting organization expanded the control sheets to add language that requires a review for work orders related to managing real estate services (space and furniture) provided to the Qwest 272 Affiliate. This review will be performed for each component of the service (e.g., each building) to ensure that a FMV study was conducted and compared to FDC for proper pricing of the service based on the FCC's affiliate transaction rules.

KPMG Testing

KPMG received from Qwest the following documentation and performed the following tests regarding this new control:

Received from Qwest	KPMG Testing
The written policy setting forth the control.	Read the new policy, noting that it includes language which states for real estate services, a comparison of FMV to FDC for each pricing component must be performed. Additionally, we interviewed the Regulatory Accounting organization personnel and determined that they were aware of the control enhancement.
Access to expanded control sheets.	Reviewed the expanded control sheets noting the addition of language which requires that a FMV study be performed for each affiliate-billed property.

Conclusion

Based on the testing performed, the control concerning updated control sheets had been implemented as of December 3, 2001.

Schwartz No. 3 – Regulatory Accounting supervisor to review control sheets verifying on a quarterly basis that all documentation has been received. (Related to discrepancy B in the KPMG Report)

Description of Control

The Qwest BOC has implemented a control enhancement whereby the Regulatory Accounting supervisor will increase the frequency of control sheet reviews for required pricing information from an annual to quarterly basis. The Regulatory Accounting supervisor will now review control sheets each quarter for required information instead of only during the re-pricing period.

KPMG Testing

KPMG received from Qwest the following documentation and performed the following tests regarding this new control:

Received from Qwest	KPMG Testing
The written policy setting forth the control.	Read the new policy, noting it includes language which states that the Regulatory Accounting supervisor will review control sheets on a quarterly basis for required information.
Contact information for Regulatory Accounting personnel.	Interviewed the Regulatory Accounting supervisor responsible for control sheet reviews noting that the supervisor is aware of the control.

Conclusion

Based on the testing performed, the control requiring a quarterly review of control sheets by the Regulatory Accounting supervisor had been implemented as of December 3, 2001.

Schwartz No. 4 – Employees at the access control centers will be retrained to ensure that a valid department or responsibility code will be provided. (Related to discrepancy E in the KPMG Report)

Description of Control

The Qwest BOC has implemented a new control whereby employees at the access control centers will be retrained to ensure that a valid department or responsibility code will be provided. The training will enforce the requirement to provide a department or responsibility code to track and bill for Photo ID services related to employees that receive photo ID badges.

KPMG Testing

KPMG received from Qwest the following documentation and performed the following tests regarding this new control:

Received from Qwest	KPMG Testing
Access to new training material.	Read the new training material, noting it includes a statement that the responsibility code (RC) or department code (DC) are required information and must be obtained prior to the issuance of the ID badges.
Access to listing of employees that are required to attend training and acknowledgement forms stating whether training was received.	Reviewed the listing of employees required to attend training. Reviewed acknowledgement forms and received email confirmations from employees that attended the training acknowledging they are aware of the policy.

Conclusion

Based on the testing performed, the control that employees at the access control centers will be retrained to ensure that a valid department or responsibility code will be provided was implemented as of December 3, 2001.

Schwartz No. 5 – Monthly requests for billing information have been strengthened to remind employees that all time, no matter how minimal, needs to be reported. (Related to discrepancy F in the KPMG Report)

Description of Control

The Qwest BOC has implemented an enhanced control whereby monthly requests for billing information have been strengthened to remind employees that all time, no matter how minimal, needs to be reported.

KPMG Testing

KPMG received from Qwest the following documentation and performed the following tests regarding this control enhancement:

Received from Qwest	KPMG Testing
The written policy setting forth the control.	Read the new policy, noting that this policy indicated all time must be reported.
Contact information for the QC Senior Finance/Business Analyst responsible for requesting billing information.	Interviewed the QC Senior Finance/Business Analyst to verify that an e-mail was sent as of December 3, 2001 that included a reminder that all time must be reported.
E-mail sent to QC finance business function owners reminding them that all time must be reported.	Reviewed the e-mail confirming that it reiterated the policy that all time, no matter how minimal, must be reported.

Conclusion

Based on the testing performed, the control enhancement concerning the reminder that all time must be reported had been implemented as of December 3, 2001.

Schwartz No. 6 – Qwest is initiating additional training that will reinforce compliance with Section 272(b)(2) and Section 272(b)(5). *(Related to all discrepancies in the KPMG Report)*

Description of Control

Qwest has implemented a control enhancement whereby additional training will be initiated that will reinforce compliance with Section 272(b)(2) and Section 272(b)(5).

KPMG Testing

KPMG received from Qwest the following documentation and performed the following tests regarding this control enhancement:

Received from Qwest	KPMG Testing
The BUAM Section 272 and Affiliate Transaction Refresher Training materials.	Reviewed the BUAM Section 272 and Affiliate Transaction Refresher Training materials. The training included references to requirements with respect to Section 272(b)(2) and Section 272 (b)(5).
Training schedule and target audience.	Reviewed the training schedule. Section 272 and Affiliate Transaction Refresher Training for BUAMs occurred on November 28, 2001.
Contact information for QC's Director of 272 Compliance to explain how requirements to attend the training were communicated.	Interviewed QC's Director of 272 Compliance who indicated that the QC Director of FCC Regulatory Accounting had sent an e-mail to all RIJAMs requiring that they attend this mandatory training.
Acknowledgement forms completed by the BUAMs acknowledging that they understood the BUAM Section 272 and Affiliate Transaction Refresher Training that was presented.	Reviewed the acknowledgement forms and received e-mail confirmations from all of the BUAMs with Section 272 responsibilities. All BUAMs who either attended the training on November 28, 2001 or reviewed the training materials acknowledged that they understood the BUAM Section 272 and Affiliate Transaction Refresher Training materials.

Conclusion

Based on the testing performed, the control enhancement to initiate additional training to reinforce compliance with Section 272(b)(2) and Section 272 (b)(5) had been implemented as of December 3, 2001.

Brunsting No. 1 – QCC corrected all of the identified discrepancies by posting the transaction on the website and by billing or booking these transactions by November 15, 2001, with the exception that catch up billings for all discrepancies other than discrepancy H are being billed in November 2001 and a \$9,000 adjustment Related to discrepancy C that is being booked in November 2001. *(Related to all discrepancies in the KPMG Report)*

Description of Control

QCC has corrected all of the identified discrepancies by posting the transactions on the website and by billing or booking these transactions in November 2001.

KPMG Testing

KPMG received from Qwest the following documentation and performed the following tests regarding this new control:

Received from Qwest	KPMG Testing
Evidence (e.g., invoices, journal entries, posting summaries) that all postings, billings, and bookings that took place to correct the identified discrepancies that occurred.	Reviewed invoices, journal entries, and posting summaries which were made to correct the identified discrepancies. We considered the general ledger accounts to which the journal entries were posted and whether if parallel entries were made to each affiliates' books. Also, we evaluated if the journal entries booked were consistent with management's estimates in the KPMG Report. Lastly, the Qwest website was reviewed to determine if postings had occurred to correct the identified discrepancies.

Conclusion

Based on the testing performed, QCC has corrected all of the identified discrepancies by posting the transactions on the website and by billing or booking these transactions in November 2001.

Brunsting No. 2 – The Business Unit Affiliate Manager "BUAM" supervisor will review the calculation to ensure both a fully distributed cost "FDC" and fair market value "FMV" analysis has been completed. (Related to discrepancy C in the KPMG Report)

Description of Control

The Qwest BOC has implemented a new control whereby the supervisor of the BUAM responsible for managing real estate services (space and furniture rental) provided to the Qwest 272 Affiliate must perform a review for each component of the service (e.g., each building) to ensure that a FMV study was conducted and compared to FDC for proper pricing of the service based on the FCC's affiliate transaction rules. Any task order without this support will not be processed by the BUAM.

KPMG Testing

KPMG received from Qwest the following documentation and performed the following tests regarding this new control:

Received from Qwest	KPMG Testing
The written policy setting forth the control.	Read the new policy, noting that it set forth the specific steps to be taken by the real estate services BUAM and the BUAM supervisor.
Signed statements from the real estate services BUAM and real estate services BUAM supervisor indicating their knowledge of the new control.	Read the signed statements, noting that the steps to be performed per the signed statement agreed to the new policy and that the real estate services BUAM and BUAM supervisor signed the statement.
Contact information for the real estate services BUAM and BUAM supervisor.	Interviewed the real estate services BUAM and BUAM supervisor to verify that they had been made aware of the new control by December 3, 2001 and that they had signed the statement.

Conclusion

Based on the testing performed, the control requiring the real estate services BUAM supervisor to review for FDC and FMV comparison had been implemented as of December 3, 2001.

Brunsting No. 3 – A 272 checklist is being established to track all new services provided by the Qwest 272 Affiliate to the Qwest BOC. The QSC Director of Corporate Accounting will have responsibility for monitoring the checklist to ensure all items are completed in a timely manner. *(Related to discrepancy C in the KPMG Report)*

Description of Control

A new control has been implemented whereby a 272 checklist is being established to ensure that all necessary information required to process all new or amended services provided by the Qwest 272 Affiliate to the Qwest BOC. The QSC Director of Corporate Accounting will have responsibility for monitoring the checklist to ensure that all items are completed in a timely manner prior to signature.

KPMG Testing

KPMG received from Qwest the following documentation and performed the following tests regarding this new control:

Received from Qwest	KPMG Testing
The written policy setting forth the control	Read the new policy, noting that a checklist to ensure that the process establishing or amending a service is followed in a timely manner.
Contact information for the QSC Director of Corporate Accounting.	Interviewed the QSC Director of Corporate Accounting. The QSC Director of Corporate Accounting stated that he will be responsible for completing and monitoring the checklist for new task orders and amendments to existing task orders to ensure that all necessary information required to process task orders and amendments is completed in a timely manner prior to signature.
The new checklist established to track all new services provided by the Qwest 272 Affiliate to the Qwest BOC.	Reviewed the new checklist, noting the information required to be collected to complete the process of establishing a new or amended task order.

Conclusion

Based on the testing performed, the control described above had been implemented as of December 31, 2001.

Brunsting No. 4 – An FDC model that is compliant with the FCC's affiliate rules has now been developed and will be used for all the Qwest 272 Affiliate pricing. (Related to discrepancy D in the KPMG Report)

Description of Control

The Qwest 272 Affiliate has implemented a newly developed FDC model to be used by the Qwest 272 Affiliate when pricing its services.

KPMG Testing

KPMG received from Qwest the following documentation and performed the following tests regarding this new control:

Received from Qwest	KPMG Testing
The written policy setting forth the control.	Read the new policy, noting it states that each of the nonregulated affiliates has its own FDC pricing model and also explains this process for using this model for pricing services.
The newly created model.	Reviewed the model noting it was designed to calculate FDC.
Training material sent to the user of the model.	Reviewed the training material sent to the users of the model, noting it stated FDC must be calculated using the affiliate's FDC model and provided references to identify the location of the updated MAT on the Qwest intranet website.
Contact information for QSC Director of Corporate Accounting.	Interviewed the QSC Director of Corporate Accounting noting that the model was created for developing FDC pricing for QCC services. Reviewed training material noting it discussed that each affiliate has its own FDC pricing model.

Conclusion

Based on the testing performed, the control that a new FDC model has been developed that meets the FCC requirements used by the Qwest 272 Affiliate had been implemented as of December 3, 2001.

Brunsting No. 5 – The controller of Qwest Network Construction Services ("QNCS") to inform the Qwest 272 Affiliate of any new or proposed transactions. (Related to discrepancy H in the KPMG Report)

Description of Control

The Qwest 272 Affiliate has implemented a new control whereby the QNCS Controller will send telephone and/or email notification to the QSC Director of Corporate Accounting notifying them of any new or proposed service to be offered by the Qwest 272 Affiliate to the Qwest BOC.

KPMG Testing

KPMG received from Qwest the following documentation and performed the following tests regarding this new control:

Received from Qwest	KPMG Testing
The written policy setting forth the control.	Read the new policy, noting it states that the QNCS Controller to inform the QSC Director of Corporate Accounting of any potential QCC to QC transactions that come to the QNCS Controller's attention.
Contact information for the QSC Director of Corporate Accounting and the QNCS Controller.	Discussed the new policy with the QNCS Controller and the QSC Director of Corporate Accounting noting that they were both aware of the new control.

Conclusion

Based on the testing performed, the control that the QNCS Controller will inform the QSC Director of Corporate Accounting of new or proposed services had been implemented as of December 3, 2001.

Brunsting No. 6 – The Director-Corporate Accounting will request a review of the billing system quarterly to identify new transactions from QNCS. (Related to discrepancy H in the KPMG Report)

Description of Control

The Qwest 272 Affiliate has implemented a new control whereby the QSC Director of Corporate Accounting will request on a quarterly basis that the QNCS Controller perform an inquiry of transactions in the billing system to identify new services from QNCS.

KPMG Testing

KPMG received from Qwest the following documentation and performed the following tests regarding this new control:

Received from Qwest	KPMG Testing
The written policy setting forth the control.	Read the new policy, noting that it states that the QSC Director of Corporate Accounting will send a formal request, on a quarterly basis, to the QNCS Controller to review the billing database in order to identify transactions for services from QNCS.
Contact information for the QSC Director of Corporate Accounting and the QNCS Controller.	Discussed the new policy with the QNCS Controller and the QSC Director of Corporate Accounting noting that they were both aware of the new control. Additionally, reviewed copies of screen-prints from the billing system with the QSC Director of Corporate Accounting and the QNCS Controller noting that they were both familiar with the information required to fulfill this control.

Conclusion

Based on the testing performed, the control described above had been implemented as of December 3, 2001.

Brunsting No. 9 – Personnel changes were made and Company policy is being enforced and followed. This service is now being provided by a 3rd party vendor. (Related to discrepancy J in the KPMG Report)

Description of Control

QCC has implemented a new control whereby audio conferencing services are now being provided by a third party vendor. Additionally, personnel changes were made and follow-up with employees will be conducted on a monthly basis.

KPMG Testing

KPMG received from Qwest the following documentation and performed the following tests regarding this new control:

Received from Qwest	KPMG Testing
The written policy setting forth the policy associated with a third party vendor will provide audio conferencing services.	Read the new policy which was communicated to Qwest employees through e-mail. Qwest employees received these e-mails on November 5, 19, and 28, 2001 stating that audio conferencing services should be changed from the Qwest 272 Affiliate to the third party provider by November 30, 2001. Additionally, the Chief Financial Officers (CFO) of all Qwest business units received an e-mail from the Qwest CFO and the Qwest Controller on December 3, 2001 stating that it is the responsibility of each CFO to ensure compliance with regulatory requirements within the business units.
The contract with the third party vendor supplying Qwest with audio conferencing services and associated invoice from the third party vendor to Qwest for the performance of services.	Reviewed the contract with the third party vendor which states that that they will provide audio conferencing services to Qwest. The effective date of the contract is July 23, 2001 and the contract expires August 31, 2002. Additionally, the November 30, 2001, third party invoice was reviewed that showed that audio conferencing services were billed to Qwest by the third party vendor.
Contact information for QC's Director of FCC Regulatory Accounting regarding the personnel changes that were made.	Interviewed QC's Director of FCC Regulatory Accounting regarding the personnel changes that were made. The employee who was responsible for the processing of the bill and ensuring that it was recorded was relieved of her duties prior to December 3, 2001.

Received from Qwest	KPMG Testing
Contact information for the Director of Purchasing-Procurement, Lead Finance/Business Analyst-Procurement, and Senior Director – Customer Financial Services to determine how compliance with the new policy will be monitored.	Qwest management represented that they will review all audio conferencing activity beginning November 30, 2001 on a monthly basis. Qwest management will follow-up with employees that fail to use the third party vendor and reinforce that Qwest policy must be followed.

Conclusion

Based on the testing performed, personnel changes were made, a third party vendor has been contracted to provide audio conferencing services, and a control requiring employee follow-up had been implemented as of December 3, 2001.

Bronsting No. 10 – A manual process was implemented to identify all circuits and rates being used for Official Communication Services ("OCS"). In order to ensure that accurate billings are processed on a timely basis, this information has been entered into a database which will feed the monthly billing system. *(Related to discrepancy K in the KPMG Report)*

Description of Control

QCC has implemented a new control whereby private line circuits (and associated rates) used for OCS will be identified manually to ensure timely collection of the data for billing purposes.

KPMG Testing

KPMG received from Qwest the following documentation and performed the following tests regarding this new control:

Received from Qwest	KPMG Testing
The new policy setting forth the requirement that all private line services from QCC to QC must be compliant with Section 271 and 272 rules.	Reviewed the policy that was verbally communicated to Qwest vice presidents in the finance, network, and facilities cost business functions prior to December 3, 2001 and reviewed the e-mail sent by the Executive Director Federal Regulatory Strategy on December 5, 2001 reminding management that all private line services from QCC to QC must be compliant with Section 271 and 272 rules. This e-mail was sent to Qwest vice presidents in the finance, network, and facilities cost business functions which are responsible for providing and accounting for private line services to Qwest affiliates.
Documentation for the process flow of the manual process to identify all circuits and rates used for OCS and how the new database will be populated and data fed into the billing system.	Reviewed the process flow documentation for the manual process that has been developed. Discussed it with the QC Director of FCC Regulatory Accounting, Internal Communications-Contractor, and Senior Director-Customer Financial Services noting it was the process used to identify all circuits and rates uses for OCS.
Contact information in order to interview for the QC Director of FCC Regulatory Accounting and Internal Communications-Contractor.	Interviewed the QC Director of FCC Regulatory Accounting and Internal Communications-Contractor noting that they were aware of the process used to identify all circuits and rates uses for OCS.
Contact information the Senior Director – Customer Financial Services.	Interviewed the Senior Director – Customer Financial Services regarding the billing of circuits manually identified. We noted that a process has been developed to load circuit and rate information received from the Internal Communications – Contractor into the QCC billing system in order to bill QC.

Conclusion

Based on the testing performed, the control requiring a manual process was implemented to identify all circuits and rates being used for OCS. Also, to ensure that billings are processed on a timely basis, this information has been entered into a database which will feed the monthly billing system. This control was implemented as of December 3, 2001.

Itemizing No. 11 - A Section 272 checklist is being established to track all new services provided by the Qwest 272 Affiliate to the Qwest BOC. The Director-Corporate Accounting QSC will have responsibility for monitoring the checklist to ensure all items are completed in a timely manner. (Related to discrepancy L in the KPMG Report)

Description of Control

A new control has been implemented whereby a 272 checklist is being established to ensure that all necessary information is collected that is required to process all new or amended task orders provided by the Qwest 272 Affiliate to the Qwest BOC. The QSC Director of Corporate Accounting will have responsibility for monitoring the checklist to ensure that all items are completed in a timely manner prior to signature.

KPMG Testing

KPMG received from Qwest the following documentation and performed the following tests regarding this new control:

Received from Qwest	KPMG Testing
The written policy setting forth the control	Read the new policy, noting that a checklist to ensure that the process establishing or amending a service is followed in a timely manner.
Contact information for the QSC Director of Corporate Accounting	Interviewed the QSC Director of Corporate Accounting. The QSC Director of Corporate Accounting stated that he will be responsible for completing and monitoring the checklist for new task orders and amendments to existing task orders to ensure that all necessary information required to process task orders and amendments is completed in a timely manner prior to signature.
The new checklist established to track all new services provided by the Qwest 272 Affiliate to the Qwest BOC.	Reviewed the new checklist, noting the information required to be collected to complete the process of establishing a new or amended task order.

Conclusion

Based on the testing performed, the control described above had been implemented as of December 3, 2001.

Item No. 12 - Both entities will deploy additional training to all involved organizations and employees. (Related to all discrepancies in the KPMG Report)

Description of Control

Qwest is initiating additional training to reinforce compliance with Section 272(b)(2) and Section 272(b)(5).

KPMG Testing

KPMG received from Qwest the following documentation and performed the following tests regarding this new control:

Received from Qwest	KPMG Testing
The training plan to reinforce compliance requirements with Section 272(b)(2) and Section 272(b)(5).	Reviewed the training plan for Section 272 Reinforcement and Supplemental Training noting that the materials provided guidance regarding Section 272(b)(2), 272 (b)(5), and 272(c)(2) requirements. The materials indicate that training will be delivered through the Qwest 272 website and an acknowledgement form will be required from each employee who has been targeted for the training. Additionally, the employee will have one week after receiving the e-mail to review the training materials and to sign the acknowledgement form.
Contact information for QCC's Director of 272 Business Development who was responsible for developing the Qwest training plan to reinforce compliance requirements with Section 272(b)(2) and Section 272(b)(5).	Interviewed QCC's Director of 272 Business Development regarding when the plan was developed and the targeted audience for the training noting that the plan was developed prior to December 3, 2001. The targeted audience for the training will be QCC, QC, and QSC management employees. The proposed schedule is to complete the training by the end of January 2002.

Conclusion

Based on the testing performed, additional training to reinforce compliance with Section 272(b)(2) and Section 272(b)(5) had been implemented as of December 3, 2001.

In addition to the controls implemented above, Qwest management requested that KPMG review the following documented control that was not part of the Schwartz and Brunsting affidavits:

KPMG Report Discrepancy G - Data entry services regarding out-of-region long-distance orders were provided but not accounted for, billed (including interest charges) or reduced to writing during the accumulation period.

Description of Control

The Qwest BOC initiated additional training to reinforce compliance with Section 272(b)(2) and Section 272(b)(5).

KPMG Testing

KPMG received from Qwest the following documentation and performed the following tests regarding this new control:

Received from Qwest	KPMG Testing
The written policy setting forth the control.	Read the new policy, noting that this policy indicated all time must be reported.
The BUAM Section 272 and Affiliate Transaction Refresher Training materials.	Reviewed the BUAM Section 272 and Affiliate Transaction Refresher Training materials. The training included references to requirements with respect to Section 272(b)(2) and Section 272(b)(5).
E-mail communication to the Business Unit CFOs.	Reviewed the e-mail dated December 3, 2001 to Business Unit CFOs noting it stated the emphasis on compliance with Section 272 regulatory rules.

Conclusion

Based on the testing performed, additional training to reinforce compliance with Section 272(b)(2) and Section 272(b)(5) had been implemented as of December 3, 2001.

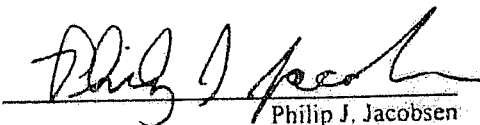
SUMMARY CONCLUSION

In summary, based on the testing performed above, it is my opinion that the Qwest BOC and the Qwest 272 Affiliate have implemented the new controls and control enhancements that were scheduled for implementation by December 3, 2001, as stipulated in the Affidavits. All systems of internal control, no matter how well designed and operated, are inherently limited, such as control breakdowns caused by human judgment in decision making, human errors or mistakes, management override and fraud. While no internal control system can guarantee that all control objectives are achieved, the new controls and control enhancements (discussed above) implemented by Qwest appear to strengthen the overall control environment with respect to Section 272 compliance and should minimize the types of findings presented in the KPMG Report.

This concludes my declaration.

I declare under penalty of perjury that the foregoing is true and accurate to the best of my knowledge and belief.

Executed this 14th day of December 2001.

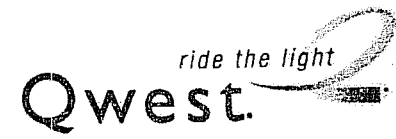

Philip J. Jacobsen

SUBSCRIBED AND SWORN before me this 14th day of December 2001.





Notary Public



Code of Conduct

06-30-00

1. The first step in the process is to identify the problem or issue that needs to be addressed. This involves gathering information and understanding the context of the problem.

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Dear Colleague:

As we work together at Qwest to change the way the world communicates, we have exciting new opportunities in a dynamic and competitive global marketplace. Amidst the change, one thing that must remain constant is our uncompromising commitment to act with integrity and to conduct business according to the highest ethical standards.

The trust and confidence of our customers, shareowners and employees remain our most valued assets and our reputation for honesty and integrity depends on the individual decisions we make every day.

That is why this Code of Conduct is so important.

- The Code emphasizes our commitment to executing work with excellence.
- It links our vision, business priorities and standards of conduct.
- The Code recognizes that we are faced with difficult decisions in a rapidly changing industry, and provides a framework and resources to help us make the right legal and ethical choices.

Please review this booklet carefully, ask questions to clarify how the Code relates to your job and report known or suspected violations. Let the Code serve as a guide to your conduct in meeting customer and shareowner expectations.

Sincerely,

Joseph P. Nacchio
CHAIRMAN AND CHIEF EXECUTIVE OFFICER

Our vision is to build shareowner value by becoming the market leader for worldwide broadband Internet communications and application services.

- We put the customer first. At Qwest, customer service is our top priority. We are measured by customer standards.
- We are committed to creating shareowner value through growth, continued execution with excellence and speed to market.
- We are a team of innovators, demonstrated by our leading-edge technologies and our visionary approach to serving customers. We are results driven and accountable for our performance.
- We work hard, smart and fast to deliver innovative products and services.
- We demonstrate teamwork, flexibility, commitment, discipline and professionalism, leading by example through our words and actions.
- We are committed to open, honest and candid communication with all employees.
- We act with integrity. We conduct business safely and according to the highest standards of legal and ethical conduct, believing our reputation is key to our success.

About the Code of Conduct

You must read and use the Code to help ensure that business decisions follow our commitment to ethics, our policies, and the law. Adherence to the Code and policies is essential to enhancing our ethical reputation among customers, shareowners, and employees.

The Code and policies are a guide to legal and ethical conduct at Qwest.

- Review this entire booklet. Think about how the Code and policies relate to your job and consider how you might handle situations to avoid illegal, improper, or unethical actions.
- If you have questions, ask your supervisor, Human Resources representative, Legal Affairs or the Corporate Compliance Advice Line (800-333-8938).
- The Code applies worldwide to all employees and others who represent or act on our behalf.
- Review the corporate policies that are applicable to you and your job. Understand what they require of you and where to ask for assistance.

Employees who violate this Code and corporate policies may be subject to disciplinary action – up to and including termination of employment.

Make Ethical Decisions

A law or policy will sometimes dictate the required conduct to make an appropriate decision. More often, you must interpret the situation, seek advice and make ethical choices.

When facing a situation, ask these questions:

- Are there laws and regulations to consider?

- Does the decision comply with Qwest policy and this Code?
- How does this decision affect you and others (customers, shareowners, suppliers, partners, competitors, Qwest, and other employees)?
- How does the decision look to others? Even an innocent action can have the appearance of wrongdoing.
- How would it look if this decision were made public? Could it be explained?
- What implications will arise from this decision? Would additional advice be helpful? Your supervisor is usually in the best position to help. Contact the Corporate Compliance Advice Line if you need additional assistance.

You are expected to recognize and report actual or potential problems and seek advice when you have a question. If you observe or suspect a violation of the law, the Code or Qwest policies, report it to your manager, or to the Corporate Compliance Advice Line (800-333-8938). Qwest investigates reports of suspected violations. Employees who, in good faith, report suspected violations, will not be subject to disciplinary action.

You may make anonymous reports. We will attempt to keep your name confidential if you make anonymous reports. However, if we determine that we should reveal an employee's identity to enforce this Code or to comply with applicable law or judicial process, we will do so.

You must cooperate in investigations of alleged violations of this Code and other corporate policies.

You are responsible if you violate the Code even if you report the violations.

We may discipline managers who condone, permit, or fail to take appropriate action against the illegal, unethical or improper conduct of others.

Qwest values the unique contributions of each individual employee. We trust that as valuable members of the Qwest team everyone will treat one another with courtesy, respect and dignity. Managers at Qwest maintain an "open door" policy regarding employee questions. You are responsible for maintaining a professional and productive work environment and should bring questions and concerns to your manager.

Qwest supports equal employment opportunity and complies with affirmative action requirements. Do not discriminate or harass on the basis of race, gender, age, sexual orientation, religion, national origin, disability or covered veteran status. You are responsible for promoting a workplace free of unlawful discrimination and harassment.

Sexual harassment is illegal and strictly prohibited. Sexual harassment can include unwelcome sexual advances, requests for sexual favors, unsolicited physical contact, unwelcome flirtations, offensive verbal, visual or physical conduct of a sexual nature, suggestive or lewd remarks, unwanted hugs or touches, offensive jokes or visuals, pornography and sexually explicit material.

Sexual harassment can manifest itself in subtle ways. Actions made without any intention to harass may upset or offend others. Even conduct that does not rise to the level of unlawful sexual harassment may violate Qwest policy and be grounds for discipline.

Always act in the best interests of Qwest and safeguard our reputation from any conflicts of interest or even the appearance of a conflict. Avoid any investment, interest, association, or activity that may cause others to doubt your judgment or integrity, or that interferes with your ability to perform job duties objectively and effectively.

You may not supervise relatives or exercise direct or indirect influence over other employment decisions involving your relatives.

If you or members of your family have financial interests in a competitor's or supplier's firm, you must not allow those interests to impact your ability to make impartial decisions on behalf of Qwest.

You must obtain advance approval from Legal Affairs if you plan to serve on an outside board (for-profit, non-profit, technical advisory). Report all time spent on outside board activities as personal or vacation.

If you hold a job outside of Qwest, it must not interfere with your ability to make decisions in the company's best interest or to perform your duties on behalf of Qwest during required business hours. Employment by a supplier or competitor is a conflict of interest and is not allowed unless approved by Corporate Compliance.

An employee's direct investment in stock, warrants or options issued by any other company may create a conflict of interest if the other company has a commercial or equity relationship with Qwest. To avoid a conflict of interest, Legal Affairs must approve, in advance, all direct investments, including "friends and family" programs.

You must notify your supervisor and Corporate Compliance prior to seeking or being appointed to public office.

Your interests conflict with those of Qwest when you use your position (directly or indirectly) for private gain, to advance personal interests or to obtain favors. If you are in a position to make or influence a decision regarding a business transaction between Qwest and a third party, you must not accept anything of substantial value from that party.

Avoid giving or accepting any item, including cash or its equivalent, that could be construed as a bribe or kickback, or that could give the impression of trying to influence business judgment.

The reasonable and infrequent offer or acceptance of refreshments, meals or entertainment in connection with business discussions is an acceptable business practice (if consistent with departmental procedures, business expense guidelines, and if properly approved).

Unique laws apply to government officials and employees. Understand applicable regulations when doing business with government agents or employees. Exercise good judgment in offering meals and other courtesies to public officials. In some instances, this is prohibited by law. For more information, contact Policy and Law or Corporate Compliance. If you conduct business internationally, understand and obey all applicable laws and regulations, including the Foreign Corrupt Practices Act.

Federal law prohibits all employees and others from buying or selling Qwest securities (and those of other companies under certain conditions) based on information not publicly available that could affect the price of the securities. Do not disclose or use for your personal gain non-public information acquired by reason of your relationship with Qwest.

Such information includes: financial forecasts or results; product information; contracts; marketing plans; proposed acquisitions or divestitures; and strategic plans or information about significant changes or developments of Qwest or a company that does or has done business with Qwest.

Do not trade Qwest stock during "no trade periods" if you have been notified that you are subject to this restriction.

You must protect Qwest's assets, safeguarding them against loss, damage, misuse or theft. Failure to do so has a direct impact on Qwest's profitability and ultimately on all of our jobs.

Assets include, but are not limited to: employees, facilities, property, equipment, computers, furnishings, tools, supplies, funds, time, communication systems, records (regardless of format — paper and electronic), information, trademarks, copyrights, patents, trade secrets and other intellectual property.

Use Qwest assets only for legitimate business purposes. Do not access company information or use Qwest assets for personal reasons. Qwest may inspect, disclose and exercise control over any and all of its documents, communications systems, equipment, facilities and other property at any time, with or without notice.

Qwest commits to protect the environment through initiatives to reduce the demands/impacts of our business on natural resources and the environment. We also promote various customer services that offer environmentally friendly alternatives to transporting people and goods.

You share the responsibility for making environmentally responsible decisions. Our environmental policies help you perform your job in an environmentally responsible manner and in compliance with applicable laws/regulations. You must report environmental hazards to your manager, who will take corrective action as necessary, after consulting with Environmental Health and Safety (EHS).

Qwest commits to providing you with a safe and healthful workplace free of recognized hazards. Meeting this commitment is a responsibility shared by Qwest and each of its employees.

We provide job-specific training, tools and resources to facilitate compliance with workplace safety and health laws/regulations and we expect employees to follow

applicable safety practices. Managers are responsible for ensuring employees receive required safety training and for enforcing all applicable safety policies and procedures in the workplace.

We are required to report and record all work-related accidents. Accordingly, you must report work-related accidents immediately to your manager. Work-related accidents must also be reported to UNICall (1-800-654-2525 or 1-866-UNICALL). Managers are also required to investigate all accidents. EHS is available to assist with accident investigations. In all cases, managers must contact EHS prior to beginning an investigation involving a fatality or serious third party liability.

Unsafe conditions must also be reported to your manager. If an unsafe condition exists, managers must provide necessary warnings or correct the situation as soon as possible. EHS is available to assist in the evaluation of these situations and to provide guidance in correcting unsafe conditions.

To preserve employee safety and security, we forbid weapons, firearms, ammunition, explosives, incendiary devices, and cases/holsters/sheaths for weapons on company property, in company vehicles, in the workplace or while acting in a business capacity. Additionally, we will not tolerate acts or threats of violence (e.g., threatening language — verbal, written or visual — gestures, and behavior).

Report behavior that threatens the safety of employees or property or has the potential to become violent to Security (888-879-7328), your supervisor, Human Resources representative or the Corporate Compliance Advice Line (800-333-8938).

Off-duty misconduct may adversely affect workplace safety, your fitness for duty, or Qwest's corporate image. Managers must report any known arrest or conviction of any employee for a felony, misdemeanor or any other criminal offense to the Corporate Compliance Advice Line (800-333-8938). Employees who are in safety sensitive positions or who operate motor vehicles or aircraft must immediately report certain traffic tickets and violations to their supervisors.

Qwest may conduct background verifications for any reason, at any time. Depending on the circumstances, employment, transfer or promotion may be terminated based on the information obtained.

The trust and confidence of our customers and shareowners, as well as the health and safety of our employees, depend on a workplace free from the effects of substance abuse. The misuse of drugs or alcohol negatively affects productivity, attendance and on-the-job safety. You are forbidden to sell, distribute, manufacture, dispense, possess, transfer or use illegal drugs or controlled substances during the work day, on company time, or on Qwest premises. You must not possess or use alcohol when working in a safety sensitive position. Illegal drugs, controlled substances and alcohol are prohibited in company vehicles. Alcohol may not be served or consumed on company premises without pre-approval from a company officer. When alcohol is served at social events attended in the course and scope of employment, employees who choose to consume alcohol must do so responsibly.

Employees unfit to work due to the effects of alcohol or drugs are subject to disciplinary action up to and including termination from employment. We reserve the right to conduct drug and alcohol search and screening procedures consistent with applicable laws. Breathalyzers or any other alcohol or substance abuse monitoring or ignition interlock device shall not be installed in any vehicle used for company business.

You must comply with the level of access control (including display of ID badges) implemented in the facility or building where you work. Allow only authorized visitors in the workplace and escort visitors throughout Qwest facilities.

You are responsible for any personal belongings or valuables brought to the workplace. We assume no responsibility or liability for the loss of personal belongings. Qwest reserves the right to inspect any items of personal property brought to the workplace including bags, cases, parcels, or automobiles.

Our communication systems are provided for business use. Exceptions for personal use require supervisory approval and must be consistent with company policies. Communication systems include but are not limited to: computers, telephones, video conference equipment and facilities, faxes, voice mail systems, Internet, Intranet, e-mail, hard drives, disks and mail delivery systems.

You must prevent misuse of Qwest equipment and systems and must take precautions to protect them, (e.g., password protection and anti-virus software).

Do not install or use unauthorized software with Qwest computer equipment. Duplication of licensed software is prohibited unless specifically authorized in a written vendor licensing agreement. Violations may lead to action against individuals and the company.

We will report to authorities any individual access, transmission, or known receipt of illegal information through a Qwest communication system.

Qwest communication systems are Qwest property and are not private. You do not have a personal privacy right in any material created, stored, received or sent through a Qwest communication system (including computers, telephones, hard drives, disks, etc.).

By using Qwest communication systems, you consent to Qwest's monitoring these systems and acknowledge and agree to Qwest's right to conduct such monitoring. Qwest in its sole discretion reserves the right to access, monitor, copy, transcribe, forward, download, delete, capture and/or disclose all communications sent via any Qwest communication system, at any time, with or without prior notice.

Our trade secrets often result from a significant investment of Qwest resources. Intellectual property is an important asset that helps with our competitive advantage and, therefore, must be protected. Examples of intellectual property include: the Qwest name, logo, trademarks, copyrights, patents, software, confidential information, ideas, inventions, discoveries, research, plans and strategies.

You must take measures to protect Qwest's intellectual property and to avoid infringing on the intellectual property rights of others. Refer any misuse or infringement of Qwest intellectual property to Legal Affairs.

Copyrightable works by Qwest must contain appropriate copyright notices and be protected against unauthorized copying or distribution.

Provide to Legal Affairs new product names and other trademarks or new product ideas that may be patentable.

"Information" is a very broad term that includes written documents, e-mails and technical data, among other things, along with the ideas, plans and processes that Qwest uses in its business every day. You must take measures to properly categorize all Qwest information that is not intended to be available to the public.

Qwest puts information in certain categories so that it can be used for specific business purposes. Information that is classified as Internal or Confidential must be used for Qwest business only, and must not be discussed or disclosed to people outside of the company, including family, without proper authorization.

Information that comes to Qwest from customers, suppliers and competitors as part of its business should be treated as Confidential. Make sure that you understand and comply with the special rules that apply to Qwest regarding customer proprietary network information. Failure to do so may break the law, and could break promises made by Qwest to safeguard

the information that others make available to Qwest as part of Qwest's business relationships. It can also cause Qwest to lose certain rights to intellectual property.

You must safeguard non-public information, whether it is categorized as Internal or Confidential, by keeping it secure, limiting access to those who have a need to know, and avoiding discussion of non-public information in public areas. Because non-public information about Qwest does not belong to you, it cannot be used for your personal gain.

The law requires Qwest's books and records to accurately reflect transactions. Falsifying company records, including financial records, inventories, equipment installation and maintenance reports, sales transactions, product tests, permits/licenses, contracts, expense records, service records, payroll and time reports, approvals and authorizations is a serious offense that can lead to termination.

Access to personnel records is limited and must be obtained through Human Resources. Employee information is the exclusive property of Qwest and is confidential.

To conform with securities laws and antifraud requirements and to make accurate and timely disclosures about the company, Qwest has designated spokespersons who are the only personnel authorized to disclose information about Qwest to the public. Any contact with the media or the financial and investment communities must be directed to Corporate Communications. Any invitation to speak to outside groups must be forwarded to Corporate Communications for review and approval. The posting of any information to an Internet chat room is a violation of Qwest policy.

Qwest provides services that reach into the personal and professional lives of our customers. They have entrusted us with their account information and communications data. Maintaining the privacy of customer information and communications is a serious responsibility. Our ability to attract and retain customers hinges on the manner in which we protect their information and communications. You must comply with the standards that have been developed for the care and safeguarding of customer information. Questions should be directed to FCC/Regulatory Compliance.

— Access customer accounts, records and reports only for authorized business purposes.

— Customer communications (data and voice) are confidential. Never tamper with, record, listen to or divulge any customer communications, except when required in the proper management of the business or when required by law.

— We possess certain customer information that is subject to special protection under federal law/regulations (Telecommunications Act, Cable Act, FCC and Customer Proprietary Network Information requirements). Our customers may request that we restrict our use of the information. Also, customers have the right to direct us to provide information to other parties, including our competitors. We are obligated to comply with these requests to the extent required by law.

— While we intend to aggressively market and sell our products and services, we must do so within the confines of the law. You must not engage in illegal, unethical or deceptive activities to obtain business. You must accurately represent Qwest products and services. You must not order Qwest products and services on behalf of a customer without that customer's authorization.

— If you suspect a customer is using Qwest services for unlawful purposes, you should report it immediately to Security.

Compliance with antitrust and unfair competition laws is very important to us. Because of the complexity of these laws, you should seek advice from Legal Affairs if you have questions.

The following guidelines will help you avoid violations of antitrust and unfair competition laws.

- Do not directly or indirectly enter into agreements that might limit competition or restrain trade. This would include price fixing, bid rigging, allocating markets or customers and boycotting. Never discuss or even listen to discussions of this nature with competitors.
- Do not make false, misleading or disparaging remarks about individuals, their organizations or their products and services. Instead, focus on the quality and value of our products and services.
- Customers who are also competitors (e.g., carriers and interconnectors) must not be disadvantaged in the levels of service we provide to them. For example, Qwest may not improperly use wholesale customers' customer proprietary network information.

Gather information about the marketplace and our competition using only lawful and ethical methods (e.g., publicly available information, industry gatherings, research, surveys and product analysis).

Never steal or unlawfully use information, material, products, intellectual property or proprietary and confidential information of others. Doing so could constitute unethical or even illegal industrial espionage.

Likewise, you must always take steps to protect our operations from espionage or sabotage. Any attempt by others to gather or secure competitive information owned by Qwest must be immediately reported to Security or Legal Affairs.

We do business with suppliers, contractors and consultants who demonstrate high principles of ethical business behavior and provide the best overall value for us.

We have detailed guidelines for the procurement of products and services. You must become familiar with and adhere to these guidelines (including the established approval and authority levels).

If you have a personal or family relationship or a financial interest in a supplier, you must take steps to ensure that decisions affecting those suppliers are based solely on objective input and judgment.

Do not accept gifts or business courtesies of substantial value from suppliers. Reasonable and infrequent acceptance of meals, refreshments or entertainment in connection with business may be appropriate. For additional information contact Corporate Compliance.

Our interactions with government personnel are important to our continued success, whether they are customers to us or serving in other official capacities. We have a special obligation to know the laws, regulations and ethical standards of the various branches of federal, state and local governments.

Contracting with a federal, state or local government is a unique part of our business. When we contract with a government, we are in effect contracting with the public. This places us in a position of trust, with special opportunities and special responsibilities. Always avoid activities that may be perceived as attempts to improperly influence government agencies, officials and employees.

You must not authorize, offer, provide, accept, deliver or solicit any payments, gratuities or favors (either directly or indirectly) for purposes of influencing any government official or employee. This may be illegal. Additional rules may apply internationally.

As a supplier to the government, we sometimes have responsibility for working with highly sensitive information. This information is often classified and essential to our national security. Proper treatment and protection of such information must be a high priority. In certain situations, security clearances are required to obtain information or provide services on a government contract.

Federal and state laws govern the hiring of former government employees and procurement officials. Legal Affairs must approve any discussions of employment with government employees.

We regularly provide information to and share opinions with government officials and candidates for elective office. If you represent Qwest in this capacity, you must do so within all appropriate business conduct and legal boundaries. Policy and Law is responsible for retaining and managing consultants performing legal work, lobbying services, legislative/regulatory consulting or witness services on behalf of Qwest. All information and reports provided to the government must be accurate and complete. It is absolutely essential that proper procedures be followed in recording costs and charges to the government.

We encourage employees to participate in the political affairs of their communities and country on an individual basis, on their own time and at their own expense.

You are not authorized to make direct or indirect political contributions of any kind on behalf of Qwest.

Qwest has established various Political Action Committees (PACs). PACs are voluntary, non-profit, independent organizations which may accept contributions and make expenditures for electing candidates for public office, consistent with applicable laws and regulations. You may, where eligible, make contributions to a Qwest - sponsored PAC. We will make contributions only from accounts and through procedures that are allowed by law.

When you speak out on public issues, make sure you do so as an individual, unless specifically authorized to do otherwise. When speaking as an individual, you must not give the impression you are speaking or acting on Qwest's behalf.

If you run for public office, serve as a public official or campaign for a political candidate, you cannot be paid by Qwest for any time spent in these activities, unless otherwise approved and allowed by law.

We cooperate with appropriate government investigations into possible violations of the law. In this context, however, it is important to protect Qwest's property and legal rights.

If served with a subpoena or search warrant, immediately contact Legal Affairs or EHS (for safety or environmental issues).

Any time you are approached by someone claiming to be a government investigator, you should contact Legal Affairs before answering any questions or providing any information or records. Non-supervisory employees are not required to make these contacts before speaking with government investigators about employment, labor or safety issues, but are invited to do so since we have internal mechanisms to deal with such concerns.

Records are the property of Qwest (regardless of who creates, keeps or updates them) and must not be produced for government investigations without contacting Legal Affairs.

State and federal regulatory requirements govern the relationship and business transactions between the various affiliates of Qwest.

These requirements cover:

- Asset Transfer
- Provision of products and services
- Allocation of costs between regulated and unregulated entities
- Information flow between entities
- Technology Compensation
- Affiliate restructuring

All employees are responsible for knowing the Qwest affiliate company they work for, and understanding any restrictions that may exist for dealing with employees of other Qwest affiliate companies.

Under Section 272 of the Telecommunications Act, Qwest Corp., or the Bell Operating Company, and Qwest Communications Corp., the long distance provider and designated 272 affiliate, must maintain separate employees, conduct business with each other at arm's length and post transactions to the Internet. There are other restrictions that apply to the interaction between Qwest Corp. and Qwest Communications Corp., including prohibitions on certain network-related services that Qwest Communications Corp. may provide to Qwest Corp., or that any Qwest affiliate may provide to Qwest Communications Corp.

Affiliate relationship rules are often complex and may create special requirements for record keeping, reporting and regulatory approvals.

Contact Policy and Law or Regulatory Accounting for questions regarding the relationships or business dealing between Qwest affiliates.

We must respond to properly served legal documents in a timely manner. Failure to respond appropriately can have severe negative consequences. If you receive an inquiry regarding the service of a legal document, you must advise the server that you are not authorized to accept the legal document, and then you must refer the server to Legal Affairs. Legal Affairs is responsible for authorizing receipt of service of legal documents and retaining outside legal counsel. If you are served at home, on the job or in the mail with legal documents relating to Qwest activity immediately contact and forward the documents to Legal Affairs.

As a responsible member of the international business community, we provide quality products and services at fair prices and we compete on the merits of our products and services, not on favors. Our commitment to fair competition includes avoiding corrupt business practices and keeping accurate business records that help prevent such practices.

We recognize that in some international markets we will encounter laws, customs and cultural practices that differ from those of the U.S. We will comply with all applicable U.S. regulations and restrictions in dealing with other countries, as well as foreign laws and restrictions that apply in those countries.

The laws governing international business are comprehensive and involve corrupt business practice prohibitions, export controls, trade sanctions and anti-boycott requirements. These laws are often complex and subject to change. Consult with Legal Affairs for questions on international business dealings.

Under the Foreign Corrupt Practices Act (FCPA), our status as a publicly held corporation requires that we establish internal accounting controls and conform to generally accepted accounting principles in all operations worldwide. All payments, transactions and accounts must be accurately and truthfully recorded and reported.

The Foreign Corrupt Practices Act also prohibits us (and our employees and agents) from directly or indirectly offering, promising to pay, or authorizing the payment of money or anything of value to foreign government officials, political parties or candidates for the purpose of influencing their acts or decisions.

Failure to comply with the FCPA can result in substantial penalties for both individuals and corporations. This can include fines, imprisonment and loss of government supplier privileges.

Several U.S. laws restrict trade with certain countries. Other laws restrict export of certain technologies (including products, services, data and knowledge). Our operations worldwide must comply with U.S. export restrictions. Employees who are uncertain of the legal trade status of any country or technology should contact Legal Affairs.

You may not cooperate in any way with unsanctioned foreign boycotts of countries friendly to the U.S. Any request for information or action that seems to be related to any illegal boycott must be reported immediately to Legal Affairs.

Corporate Compliance has overall responsibility for the implementation of the Code of Conduct and all corporate policies. Employees are accountable for knowing and abiding by the corporate policies and this Code. You are expected to review and become familiar with the corporate policies.

The Code and policies may be found at the Corporate Compliance intranet site on The Q under departments.

The following resources are also available if you have questions about Qwest standards and policies:

Corporate Compliance Advice Line	1-800-333-8938
Conflict of Interest Issues	1-800-333-8938
Corporate Communications - Media Inquiries	303-992-2155
Public Speaking Requests	303-965-3007
Disaster Recovery Hotline	1-800-204-6540
Environmental Health and Safety Issues	303-672-2925
FCC/Regulatory Compliance	402-422-7689
Human Resources	303-992-3184
Legal Affairs	303-672-2756
Policy and Law	303-896-0126
Procurement	303-992-2470
Records Management	303-458-2239
Regulatory Accounting	303-896-5997
Security	1-888-879-7328
UNICall (Reporting claims and EHS assistance)	1-800-654-2525
	or 1-866-UNICALL

CONTINUATION

[2]

NOTE: THE CODE OF CONDUCT AND ALL THE POLICIES LISTED BELOW CAN BE FOUND AT THE CORPORATE COMPLIANCE INTRANET SITE ON THE Q.

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Corporate Compliance Advice Line 4, 5, 7, 12, 23		1-800-333-8938
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Hazardous Situations, Materials and Equipment	10-11	Safety and Industrial Hygiene; Environmental Issues Call UNICall 1-800-654-2525 or 1-866-UNICALL
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1801 California Street
Denver, CO 80202

1 BEFORE THE NEBRASKA PUBLIC SERVICE COMMISSION

2 In the Matter of Qwest)	
3 Corporation, Denver,)	Application No.
4 Colorado, seeking approval of)		C-1830
5 its revised Statement of)	C-2537
6 Generally Available Terms)	
7 (GSAT) pursuant to Section)	
8 352(f) of the 1996)	
9 Telecommunications Act.)	

10 Held on July 9, 2001, at the Nebraska Public
11 Service Commission, 300 The Atrium, 1200 "N"
12 Street, Lincoln, Nebraska, commencing at 9:34 a.m.

A P P E A R A N C E S

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C E R T I F I C A T E

I, Julie A. Pell, Certified Shorthand

Reporter, do hereby certify that the within and
following complete transcript contains all the
evidence requested to be transcribed by me, and the
evidence of the commission thereon, from the
proceedings had in or at the hearing of the
foregoing cause in said court; and that said
complete transcript is a correct and complete
transcription of the evidence requested to be
transcribed from the record made at the time of
said proceedings or trial.

Dated this 19th day of July, 2001.

JULIE A. SCHNEIDER-PELL
Certified Shorthand Reporter
General Notary Public

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MS. SCHWARTZ: Okay. This next slide is
one of the most important slides in my

1 presentation today, and that talks about our
2 history of Section 272 compliance, the significant
3 events or milestones for us.

4 The first bullet point, Qwest Long
5 Distance, our old 272, has been processes in place
6 to be 272 compliant from the beginning. So from
7 1996, from the release of the Telecommunications
8 Act to today, we have had a compliant Section 272
9 affiliate. And that's very important to remember.

10 The next significant milestone was when
11 this commission found Qwest Long Distance to be
12 compliant in the 1998, 1999 time frame. The next
13 significant event for us last year was, of course,
14 the Qwest, US WEST merger.

15 And that merger triggered a decision for
16 us to designate a new 272 affiliate, which is the
17 next bullet here, the transition to our new Section
18 272 affiliate, QCC, which we talked about earlier.
19 And that transition took place in the first three
20 months of this year. And we'll talk more about
21 that.

22 And that finally then brings us to today.
23 We have all processes in place to make QCC a
24 compliant Section 272 subsidiary. So once again,
25 Qwest Corporation, formerly US WEST Communications,

1 She consistently had a compliant 272 subsidiary
2 before the release of the act. And that's very
3 important.

4 So a little bit more detail about Qwest
5 Long Distance, again, formerly US WEST Long
6 Distance. It was our first Section 272 affiliate.
7 We plan to operate QLD primarily as a long distance
8 operator.

9 Again, it's been compliant from 1996 to
10 today. And we do plan to dissolve it sometime in
11 the second or third quarter of this year. Qwest
12 Long Distance establishes a five-year history of
13 100% compliance for Qwest Corporation. And, again,
14 the Nebraska Public Service Commission found QLD to
15 be compliant in 1997.

16 What were the impacts of the Qwest merger
17 announced? As everyone in this room, I think, is
18 aware, this merger had significant impacts on all
19 operational areas of our business. Excuse me.

20 It was a merger between two very
21 different multi-national companies. One was a
22 local service provider, the other a long distance
23 company. It required the integration of
24 uncomplicated corporate culture to regulated
25 entities, and it triggered a decision in the third

1 quarter of last year to reassess what company would
2 be our designated 272 affiliate. And then it also
3 caused some one-time disruptions in our accounting
4 systems.

5 We realized that a merger of this size
6 could trigger some one-time mistakes, and we were
7 ready to address those with strengthened controls.
8 We made corrections immediately, as soon as they
9 were known.

10 The merger resulted in strategic changes,
11 employee realignments and other operational changes
12 that we had to execute in compliance with all
13 relevant regulation. And Mr. Brunsting will talk
14 about those transition activities in a little bit
15 more detail.

16 Finally, the impacts of the Section 272
17 transition. The -- again, the merger resulted in a
18 decision to move to a new 272 affiliate. QCC was
19 identified in January of this year to be our new
20 272 entity. It will operate primarily as a
21 facility -- facilities-based provider versus a
22 provider like Qwest Long Distance.

23 We had to take the 272 controls that we
24 had in place for Qwest Long Distance and overlay
25 those onto -- or, excuse me, to QCC. And in

1 addition, we strengthened the existing 272 controls
2 we had in place and, finally, turned up QCC as our
3 one hundred 272 affiliate on March 16th of this
4 year.

5 And that coincided with the unveiling of
6 the 272 web site for QCC. And as I understand it,
7 David Wilton spent a great deal of time in 1998
8 talking about the 272 web site.

9 Congress gave the RSCs one year to make
10 these 272 affiliates compliant. We made QCC
11 compliant ready in three months, all while
12 maintaining QCC as our compliant 272 subsidiary.

13 So now that we understand the merger
14 transition and also how the Section 272 transition
15 has impacted us and created some one-time hiccups
16 to our processes, let's talk about the critical 272
17 requirements.

18 AT&T was the only party to file comments
19 on our direct testimony regarding our ability to
20 comply with Section 272. And they raised concerns
21 in the following areas: 272(a), the separate
22 affiliate requirements; 272(b), the structural and
23 organizational requirements; 272(c), the
24 nondiscriminatory safeguards; 272(e), the
25 fulfillment of certain requests; and then finally,

1 272(a), the joint marketing provisions.

2 We're prepared to offer even more
3 evidence in this proceeding to show the existence
4 and processes and controls that ensure compliance
5 in each of these areas.

6 272(a), separate affiliate. QC, the BOC,
7 can only offer interLATA long distance service
8 through a separate affiliate. We talked about that
9 earlier. We satisfy this requirement by
10 establishing QCC as our 272 affiliate. They're
11 separate affiliates of QSC, which we saw earlier in
12 the chart.

13 And QC does not own stock in QCC, the
14 272. Nor does the 272 own any stock in the BOC.
15 We've satisfied the FCC's prima facie test in
16 previous approval orders for establishing a
17 separate affiliate, and AT&T concurred with this in
18 their testimony.

19 272(b), the structural and transactional
20 requirements. This section creates the separation
21 between the BOC and the 272. And it assures that
22 the BOC and the 272 are operating independently and
23 QCC is not receiving any preferential treatment
24 that would give them unfair advantage in the
25 market.

1 We can demonstrate compliance readiness
2 to the five key provisions designed to ensure
3 separateness: That we operate independently; that
4 we have separate books, records and accounts; that
5 we have separate officers, directors and employees;
6 that creditors of the QCC may not have recourse to
7 the assets of the BOC, and they don't; and that all
8 of our transactions are at arms length, reduced to
9 writing and posted on the internet.

10 (b)(1), operate independently. QC, the
11 BOC, and QCC, the 272, cannot and do not jointly
12 own any network facilities or the land or buildings
13 on which those facilities are placed. There can be
14 no transfer of any network facilities between the
15 two companies, and there haven't been.

16 There can be no operation, installation
17 or maintenance, or OINM, on the BOC's facilities by
18 the 272. nor can there be OINM performed on the
19 272's facilities by QC or any other Qwest
20 affiliate. Excuse me.

21 Finally, QC cannot provide discriminatory
22 access to network service. We satisfy the operate
23 independently requirement by monitoring asset
24 transfers and through the extensive training of our
25 network leaders and personnel.

1 QC does not perform OINM for QCC and vice
2 versa. And AT&T did not -- excuse me -- dispute
3 our compliance with (b)(1) in their testimony.

4 Section 272(b)(2), separate books,
5 records and accounts. QCC, the 272, must maintain
6 books, records and accounts that are separate from
7 the books, records and accounts of QC, the BOC.

8 The BOC uses separate financial systems,
9 controls and edits. And we have our separate
10 general ledger system that is also maintained at a
11 separate location. QC, the BOC, has a separate
12 chart of accounts from QCC, the 272. And QC, the
13 BOC, of course, follows USOA.

14 AT&T contests our compliance with 272(b),
15 but agrees that we have a separate chart of
16 accounts and understands that we have separate
17 software maintained at separate locations, so their
18 concerns are unfounded.

19 We have sufficient processes in place to
20 maintain separate books, records and accounts. And
21 we satisfy the FCC's tests from previous 271
22 approval orders.

23 In terms of additional 272 requirements,
24 compliance with GAAP and accrual accounting. This
25 is another area that AT&T has raised issues.

1 All publicly traded companies are
2 required to follow GAAP, as are we. The parent
3 and -- excuse me -- the QC undergo regular
4 financial audits. QC, the BOC, starts with GAAP
5 and overlays additional FCC and state requirements.

6 And as you know, GAAP uses materiality
7 tests in assessing compliance. And this is
8 typically where I would go to our second exhibit,
9 but we don't have copies ready here today,
10 Mr. STEESE? I don't believe yet.

11 MR. STEESE: They should be here any
12 moment.

13 MS. SCHWARTZ: Okay. Okay.

14 MR. STEESE: And once they are, I'll
15 distribute those.

16 MS. SCHWARTZ: Okay. Great. Excuse me.
17 So after stating that it's inappropriate to use
18 materiality with regard to GAAP; however, the FCC
19 has recognized the use of materiality in GAAP in
20 Part 11, under 11.10.

21 All Qwest companies follow GAAP. And
22 groups of professional accountants are employed by
23 the company to ensure that GAAP is followed. We've
24 got an unqualified audit opinion from our auditors.
25 And that will be presented as an exhibit here

1 today. Because we.

2 272(b)(1), separate officers, directors
3 and employees. QC, the BOC, and QCC, the 272, must
4 have separate officers, directors and employees.
5 QC employees who perform functions supporting QCC
6 are required to report their time so that the 272
7 can be billed appropriately under FCC pricing
8 rules.

9 AT&T contested our compliance with (b)(3)
10 due to some pretransition reporting structures and
11 our loaned employee practices, but in the -- I
12 believe it was the seven-state workshop, we
13 voluntarily modified our loaned employee policies,
14 which Mr. Brunsting will talk about further, to --
15 excuse me. I'm losing my voice this afternoon -- to
16 limit the duration to four months.

17 So we will not -- so as I mentioned, we
18 voluntarily changed our loaned employee policy to
19 limit the duration to four months. And that was
20 found to be acceptable by AT&T.

21 Again, we've satisfied the FCC's test in
22 the New York and Texas orders for compliance with
23 separate officers, directors and employees by
24 making our officers list public, which we did in
25 our testimony -- in my testimony and the testimony

1 of Ms. Brunsting. And that will be provided as an
2 Exhibit number 1 here today. And then by also
3 comparing payroll registers to ensure that no
4 employee appears on the payroll registers of the
5 SAC and the SFC simultaneously. And, finally, by
6 having strict employee transfer and hiring
7 policies, which Ms. Brunsting will talk about in
8 more detail in her direct testimony.

14 MS. SCHWARTZ: That's correct.
15 272(b)(4). I'll just touch on briefly, requires
16 that creditors of the 272 may not have recourse to
17 the assets of the BOC. And they do not.

18 We've satisfied the no recourse
19 requirement of Section 272 by reviewing all of our
20 debt agreements and through the training efforts
21 that we've undertaken. And AT&T did not dispute
22 our -- our assertion of compliance with 272(b)(4)
23 in their testimony.

24 272(b)(5) is perhaps the most
25 contentious, if you will, area of Section 272. And
26 that requires that transactions be at arms length,
27 reduced to writing and posted on the internet. And
28 they are.

1 All transactions between the BOC and the
2 272 must be reduced to writing. And we document
3 ~~these~~ transactions by tariff, by stand-alone
4 ~~agreement~~ or by service agreements.

5 All transactions between the two
6 companies must be posted to the internet within ten
7 days, and they are. Rates terms and conditions of
8 every transaction must be publicly available to
9 ensure the accounting safeguards are maintained and
10 to make them available to third parties just as
11 we've just talked about.

12 And all transactions are reviewed by the
13 Section 272 compliance oversight team, of which I
14 am a member. And we fashion that team after FCC --
15 or, excuse me, SBC's compliance committee.

16 We satisfy the requirements of 272(b)(5)
17 by documenting all of our transactions. We conduct
18 them subject to the part 32.27 affiliate pricing
19 ruling. And we post them to the internet within
20 ten days.

21 We also reconcile our transactions to the
22 CAM, the CAM audit spreadsheets, and to the ARMIS
23 reports that are filed with the FCC. And that's
24 also consistent with the FCC's test for 272(b)(5)
25 compliance that -- that have appeared in previous

1 approval orders such as Bell Atlantic-New York and
2 Texas.

3 And this is -- excuse me, this is the
4 point where I would be sharing Exhibits Numbered 4
5 and 5 that show that we have posted our
6 transactions for both QCC and QLD within ten days.

7 272(b)(5), the ten-day posting
8 requirement, a little bit more detail about that.
9 AT&T maintains that we should have posted
10 transactions with QCC, the new Section 272
11 affiliate, before it was named the 272 affiliate in
12 January of 2001.

13 So they maintain in their testimony and
14 in oral arguments that even though we've designated
15 the 272 affiliate here, it wasn't known until this
16 point that we should have actually been posting in
17 this time frame.

18 Once we did designate QCC as the 272
19 affiliate in the first quarter, we did go back and
20 retroactively post any activity that took place
21 since the merger, but as you can see, it would have
22 been impossible to be posting any 272 transaction
23 prior to actually naming QCC as the 272 subsidiary.

24 It's also important to note that AT&T
25 ignores the need for a transition period to make a

1 272 affiliate compliant. You know, once we named
2 QCC the 272 affiliate here, we couldn't actually
3 impose the processes that would make it compliant
4 until after -- until we actually designated it.
5 And it took us three months to do that. And as I
6 mentioned earlier, the FCC gave all the BOCs, in
7 the Telecommunications Act, one year.

8 We've always met the ten-day requirement
9 for QLD. And this commission agreed with that
10 assertion in the 1999 time frame. We've continued
11 to meet the ten-day requirement for QCC, our new
12 272 subsidiary, since we turned up the new web site
13 on March 26th of this year. And, again, we'll
14 provide some exhibits that provide some more detail
15 about the -- what's actually available on the web
16 site.

17 More about the 272(b)(5) requirements.
18 Sufficiency of posting detail. This is very
19 important. In Bell Atlantic-New York, the FCC
20 rejected AT&T's assertion that Bell Atlantic's
21 internet postings did not contain sufficient detail
22 to show that Bell Atlantic would comply with
23 Section 272(b)(5). And this can be found in
24 paragraph 413.

25 The FCC concluded that the following must

1 be included in internet postings, and we comply
2 with this. The number and type of personnel
3 assigned to the project, the level of expertise of
4 such personnel, special equipment used to provide
5 the service, and the length of time required to
6 complete the transaction.

7 AT&T has maintained that Qwest should
8 post actual transaction volume, for example, how
9 many employees actually purchased a human resource
10 service that might be available on the internet.
11 The FCC concluded that volume does not matter or is
12 not required in internet postings. And we can see
13 that in the SBC Texas order.

14 We satisfied the FCC's definition of
15 sufficiency when we post our transactions to the
16 internet. And, again, we'll provide some exhibits
17 in this proceeding that will allow you to actually
18 observe that sufficiency.

21 MS. SCHWARTZ: Thank you. In terms of
22 our performance in 272(b)(5) and how we're posting
23 transactions to the internet and are we posting
24 actually from -- accurately, we've been monitoring
25 this is on monthly basis. We reconcile both our

1 records and also the billing information that
2 Mr. Steege just asked me about.

3 The first opportunity that we had to
4 actually monitor and analyze accounting data for
5 QCT, our new 272 subsidiary, was actually in the --
6 in the last month. So we identified the
7 transactions in the January and February time
8 frame. We -- we then reduced those to writing.

9 We posted those on the new internet site
10 which we turned up on March 26th, and then prepared
11 bills and so forth to -- to issue associated with
12 those services. So the first month that we had an
13 opportunity to analyze real accounting data was in
14 March.

15 And we found that we had a discrepancy
16 rate between what we had on the internet and what
17 we actually billed of 12 percent. We corrected
18 those discrepancies in the following month, in
19 April.

20 When we analyzed our April data, we had a
21 discrepancy rate of less than one percent. When we
22 monitored our May data, we had a discrepancy rate
23 of less than one percent. So we are now showing
24 that we have a sustained level of improvement in
25 our discrepancy level and that we are prepared to

continually update the record in these proceedings
on things that that sustained performance is -- is
established

So as I mentioned, we reconcile all of
our billing and actual information on a
monthly basis. And we adjust for any discrepancies
in the month following those -- those
discrepancies.

We did expect losses in the first month
of operations. And as I mentioned, we've
eliminated virtually all of our discrepancies in
the third and fourth months. And it's important to
note I think that the discrepancies that that
loss in their early days were actually caused by our
mistake.

We presented them with an analysis that
said, here are the differences between what we've
projected and what we have on the books. So we
were at top of those and were prepared to make
those corrections.

A very important piece of guidance that
the FCC gave us on Section 27.1(b)(1) can be found
in the FCC order. And that says that RBOCs must
demonstrate that they have internal control
mechanisms reasonably designed to prevent as well

1 as detect and correct any noncompliance with 272.

2 And that can be found in photograph 188.

3 And we believe that we have demonstrated
4 that we have the appropriate internal controls to
5 demonstrate the compliance to satisfy both the FCC
6 and the state of Nebraska.

7 MR. STEESE: Ms. Schwartz, before you
8 continue, let me ask one or two questions here as
9 well. In January I think you said we identified
10 QSC as our new 272 or to be our new 272 affiliate;
11 is that correct?

12 MS. SCHWARTZ: That's correct.

13 MR. STEESE: And then over the next
14 couple of months you said, we went about
15 identifying all transactions that existed between
16 QSC, the new 272 affiliate, and QC, the Bell
17 Operating Company; correct?

18 MS. SCHWARTZ: I believe that's what I
19 said, yes. That's correct.

20 MR. STEESE: I know Ms. Brunsting will
21 get into this in some detail, but since you
22 mentioned it, can you just briefly describe what
23 steps Qwest went through to identify those
24 transactions and then how they were posted or --
25 and why they were posted in March on the internet?

1 MS. SCHWARTZ: Yes. And I'd like to add
2 a clarification to my statement, Mr. Steese, that
3 we had -- we had identified transactions, of
4 course, through the affiliate transaction rules
5 between QCC and the BOC in the post merger time
6 frame. And that was a time frame, you know,
7 frankly, full of a lot of turmoil at the
8 corporation as we went through those strategic
9 changes.

10 But we were not comfortable that we had
11 captured all of them. So we went through another
12 wave and actually hired Arthur Andersen as loaned
13 staff. We brought in additional accounting
14 professionals to come in and help us conduct over a
15 100 interviews with leaders in the business to
16 ensure that we had captured all of the
17 transactions.

18 So, you know, we felt that it was -- it
19 was very important that we get our arms around
20 this. And so we actually went through two waves to
21 ensure ourselves that we had captured all of the
22 services associated with QCC.

23 Once those services were identified,
24 then, we went through the normal -- the internal
25 processes that we have to document our affiliate

1 transactions and created a separate web site for
2 QCC and posted those transactions to the web site
3 and then began our monthly -- our monthly
4 reconciliation process to ensure that the
5 information on the internet actually agreed to the
6 agreements, the written agreements that were
7 formulated between the two companies.

18 MR. WOLTERS: Okay. Now, I believe you
19 said you -- I'll call it a policy, instituted a new
20 policy where you would not loan employees between
21 the 100 and 200 for more than a four-month period
22 at any one time; is that correct?

23 MS. SCHWARTZ: That's correct.

24 MR. WOLTERS: And I believe you said --
25 well, let me back up. The present loaning of
26 employees, is that covered under the existing
27 agreement posted to the web site.

1 MS. SCHWARTZ: Yes, it is.

2 MR. WOLTERS: Now, under your new policy,
3 will you post those -- the loaning of those
4 employees independently of the existing agreements?

5 MS. SCHWARTZ: To the extent that a new
6 service were offered that were not -- that was not
7 covered under a previous or existing task order or
8 work order on the internet, yes, there would be a
9 new posting.

10 MR. WOLTERS: But to the extent it's
11 covered by an existing task order or agreement, it
12 was not your testimony to institute a policy to
13 post those specific employee loan arrangements?

14 MS. SCHWARTZ: Could you clarify your
15 question, please, Mr. Wolters?

16 MR. WOLTERS: Okay. I think right now
17 what you've said is that the existing loaning of
18 employees is being done under existing contracts?

19 MS. SCHWARTZ: Any -- any employees that
20 were loaned, per se, historically or today -- and I
21 would have to verify whether or not that is in
22 existence -- are covered -- are posted on the
23 internet. So, for instance, there was some interim
24 services that we talked about earlier. Those are
25 all posted.

1 MR. WOLTERS: But --

2 MS. SCHWARTZ: So any -- any -- any
3 service at all that we provide to the 272 or the
4 272 provides to us has been documented and is on
5 the internet to the extent that -- that we have
6 that information.

7 MR. WOLTERS: But I'm getting to the
8 specific, we'll call it, transaction of Employee A.
9 You loan Employee A from the BOC to QCC. Are you
10 going to post that transaction, we'll call it?

11 MS. SCHWARTZ: You mean, for instance, if
12 the employee's name was Joe Smith?

13 MR. WOLTERS: Right.

14 MS. SCHWARTZ: Would I post Joe Smith?
15 No. I -- we would speak to his level of expertise,
16 his or her level of expertise, how long that
17 particular employee was going to be loaned, for
18 instance. And we know that that that's a period
19 not to exceed four months now. What the rate would
20 be and so forth.

21 So to the extent that AT&T or any other
22 carrier wanted to purchase that level of expertise
23 at that price, they would be able to do that. But
24 to the extent that Sally Smith are being loaned and
25 Joe Smith and so forth, we're not going to post

1 each of those individual transactions, as we
2 discussed earlier.

3 MR. WOLTERS: Okay. You're just going to
4 post the task order that says you may loan
5 employees under these rates, terms and conditions?

6 MS. SCHWARTZ: That's correct.

7 MR. WOLTERS: Okay. Let's go back to the
8 hypothetical Mr. Steese used about payroll
9 services. I believe he -- you basically said that
10 if you had -- were going to use payroll services,
11 you'd just post it once, but you wouldn't post the
12 billing every month on the amount of the payroll
13 services that were used that month; correct?

14 MS. SCHWARTZ: We would be posting the
15 amount -- the amount of payroll services used that
16 month to the extent that was reflected in the rate.
17 Because every single month we go through and we
18 reconcile the rate that we have on the internet
19 with the rate that is actually billed to make sure
20 that they are the same at all times.

21 So to the extent that amount equals rate
22 so that third parties can avail themselves of the
23 same service at that rate, yes, it would be posted.

24 MR. WOLTERS: I'm confused now 'cause I
25 understood that you would not post the amount of

1 payroll services consumed on a monthly basis to the
2 internet.

3 MS. SCHWARTZ: The -- the volume is --
4 would that be a clarification of your --

5 MR. WOLTERS: Well, I don't want to get
6 stuck with the word "volume." I want to get down
7 to the amount of services. If, during this
8 particular month, you used 500 hours of payroll
9 services, you would not post the price and the
10 amount of hours on a monthly basis; correct?

11 MS. SCHWARTZ: The price would be posted
12 and the 500 hours, which the FCC has specifically
13 referred to as volume in SBC Texas, which would be
14 protected under confidential agreement and not
15 required to be posted, correct, would not be
16 posted. And that has been referred to as volume.

17 MR. WOLTERS: Okay. But Qwest -- and
18 US WEST used to post that information to its web
19 site; would that --

20 MS. SCHWARTZ: That's correct.

21 MR. WOLTERS: And then when SBC came out,
22 you decided to no longer post it?

23 MS. SCHWARTZ: It became clear that the
24 FCC did not require and actually -- actually
25 honored the RBOCs -- the confidential nature of

1 volume information and did not -- specifically did
2 not require it to be posted, but we are making it
3 available under confidential agreement.

4 MR. WOLTERS: So it's you're -- what
5 you've done is you basically looked at what you
6 were doing in the past. And when SBC came out, you
7 said -- Qwest basically said, well, we're not going
8 to do what we did in the past because we don't
9 think we have to, so we're just going to only post
10 from now on the contracts and the tasks and the
11 work orders?

12 MS. SCHWARTZ: I would say that to the
13 extent that any approval orders come out, and there
14 have been five, we continue to benchmark ourselves
15 in every aspect of 272 to ensure that our processes
16 and procedures are consistent with the processes
17 and procedures of other companies who have been
18 found to be compliant.

19 COMMISSIONER LANDIS: May I --

20 MR. WOLTERS: So what you've done is
21 basically said, we're going to do the minimal
22 amount we have to do to comply with 272?

23 MS. SCHWARTZ: I wouldn't characterize it
24 that way.

25 MR. WOLTERS: What's "benchmarking" mean?

1 COMMISSIONER LANDIS: Let me jump in with
2 a question here, if I might, while it's still on my
3 mind. If AT&T asked for that specific information,
4 even though you don't post it to the web site, you
5 would make it available to them under a
6 confidentiality agreement?

7 MS. SCHWARTZ: That's right. That's
8 correct, Mr. Landis.

9 COMMISSIONER LANDIS: Is that true of any
10 other IXE out there?

11 MS. SCHWARTZ: That's correct.

12 COMMISSIONER LANDIS: If it requests that
13 information with that degree of specificity, you
14 would provide it?

15 MS. SCHWARTZ: That is correct.

16 COMMISSIONER LANDIS: That's your
17 testimony?

18 MS. SCHWARTZ: That is correct.

19 COMMISSIONER LANDIS: Okay. I wanted get
20 that -- the question occurred to me. I'm not --

21 MR. WOLTERS: That's fine.

22 MR. POST: And, Ms. Schwartz, just one
23 follow-up on that. Earlier during oral argument, I
24 this came up. That would be true post-271 approval
25 as well?

- 1 MS. SCHWARTZ: That's correct.
- 2 MR. WOLTERS: I have no more questions.

17 MS. SCHWARTZ: That's -- that's correct.
18 Exhibit Number 4, we appear to be missing the
19 bottom of the exhibit which shows -- I believe
20 it -- yeah. I believe we're missing the bottom.
21 Anyway, I can kind of walk through this.

22 Basically, this is the history of posting
23 for Qwest Long Distance for, you know, basically
24 that entire time period. All of the transactions
25 and amendments that were posted to the internet

1 with regard to Qwest Long Distance, were they
2 posted within the ten-day posting period?

3 And as I indicated earlier, I believe
4 that this exhibit comes down to an average posting
5 time of I want to say 5.2 days or something to that
6 effect. It's -- I'm certain it's less than six
7 days. So that's Exhibit Number 4.

8 Number 5 is the same type of document for
9 Qwest Communications Corporation describing all of
10 the work orders and task orders that were posted to
11 internet, whether or not they've been posted within
12 ten days. And so all of the transactions, you
13 know, basically excluding all of the catch-up
14 transactions and the transactions that we turned up
15 on March 26th. Everything since March 26th has
16 been posted in an average of 4.7 days.

17 MR. STEESE: Is it acceptable if I stand
18 for one moment and point to this?

19 COMMISSIONER LANDIS: Yes.

20 MR. STEESE: I want to talk about that
21 very issue for just one moment, focusing on Exhibit
22 Number 5. If you look in the far right-hand
23 column, there's a column called "Signed to Post
24 Days"; correct?

25 MS. SCHWARTZ: That's correct.

1 MR. STEESE: And that shows the number of
2 days from when the transaction was signed to when
3 it was physically posted on the internet; correct?

4 MS. SCHWARTZ: That's correct.

5 MR. STEESE: And if you go down that
6 column, there are a number of transactions that
7 have numerical days there; correct?

8 MS. SCHWARTZ: That's correct.

9 MR. STEESE: And that would signify any
10 transaction that postdated March 26th of this year
11 between QC and QCC; correct?

12 MS. SCHWARTZ: That's correct.

13 MR. STEESE: However, if you look during
14 this transition where we've identified QCC as our
15 272 affiliate until the point where we actually get
16 our web site up and running about two and a half
17 months later, three months later, somewhere in
18 there, and in -- during that period of time we
19 identified the transactions and then turned up the
20 web site all at one time with all known
21 transactions already posted; correct?

22 MS. SCHWARTZ: That's correct.

23 MR. STEESE: And in that particular case,
24 we don't include that in the average posting days;
25 correct?

110

1 MS. SCHWARTZ: That's correct.

2 MR. STEESE: And the reason is because it
3 would be physically impossible to identify all the
4 transactions, create the web site, or others, all
5 within ten days from identification of the QCC and
6 affiliate; right?

7 MS. SCHWARTZ: I believe it would be
8 impossible, and I also don't believe it would be a
9 meaningful number.

10 MR. STEESE: And then in addition, we
11 didn't only post going back to January 1 of this
12 year, we actually went all the way back to the
13 merger dates to post all transactions between QCC
14 and QCC; correct?

15 MS. SCHWARTZ: That's correct. We were
16 very -- if I could expand, Mr. Steese. We were
17 very conservative in our application of 272 since
18 QCC. We wanted to ensure that we gave -- basically
19 we gave an appearance of conservatism.

20 We weren't -- we didn't have anything to
21 hide from the merger date to the time that we
22 designated the 272. We went back to the merger
23 date. We identified all those transactions, and we
24 posted them and made them public once the interest.

25 MR. STEESE: And one of the reasons we

1 did this was to give not only interexchange
2 carriers like AT&T, but the commission an
3 indication that we didn't do things we should not
4 have in an effort -- let me put it a different way.

5 We didn't delay identification of our 273
6 affiliate so we could do some improper things in
7 advance; correct?

8 MS. SCHWARTZ: That's absolutely correct.

9 MR. STEESE: That's all the evidence that
10 I have.

19 MS. BRUNSTING: Uh-huh. All right. I'm
20 employed by Qwest Communications Corporation, the
21 272 affiliate, as a senior director, 272 business
22 development. I represent the 272 affiliate.

23 Previously I held the position of
24 director of regulatory and network for Qwest Long
25 Distance, the previous 272 affiliate, and from the

1 creation of Qwest Long Distance, premerger US WEST
2 Long Distance, we had structured that company as a
3 separate entity that would provide interLATA long
4 distance service upon the BOC's receipt of 271
5 approval.

6 The company has the -- had the processes
7 in place and experience in following the
8 separateness requirements of maintaining separate
9 books, having separate employees and documenting
10 all transactions with the BOC.

11 We identified processes, put controls in
12 place to operationalize the business, all within
13 meeting the separateness requirements of
14 Section 272.

15 In November of 1998, evidence of 272
16 understanding and compliance was presented to the
17 commission here. On April 9th, 1999, the Nebraska
18 commission found that the 272 affiliate satisfied
19 Section 272 of the act.

20 We had the opportunity to test these
21 processes prior to the merger. I was a part of all
22 of those activities for four years. The key
23 learning is Section 272 operating guidelines
24 require timely monitoring of processes and flexible
25 controls to be able to react to change processes

1 which are caused or to reflect those process
2 changes which are caused by market changes and
3 product introductions.

4 In the summer of 2000, upon completion of
5 the merger between US WEST and Qwest, the previous
6 272 affiliate, US WEST Long Distance, was renamed
7 Qwest Long Distance.

8 In the fall Qwest revisited the business
9 plans and began initiation of internal discussions
10 as to which legal entity would offer interLATA
11 services in region.

12 In mid January Qwest Communications
13 Corp., QCC, was identified as the 272 affiliate. I
14 led plans to take processes and controls from the
15 premerger 272 affiliate and quickly implement those
16 same processes into the newly identified 272
17 affiliate.

18 Some employees were moved from one Qwest
19 entity to another. Documentation of all
20 transactions between the 272 affiliate and the BOC
21 were completed and transactions were posted.
22 Operational plans were put in place for processes
23 to continue to comply with Section 272.

24 Let me just take a minute to give you a
25 sense of the detailed work activities that occurred

1 during the January to March -- through March time
2 frame, which is part of the transitional period as
3 was described by Ms. Schwartz.

4 Operating authorities and certificates
5 were validated. The asset records were reviewed to
6 ensure no joint ownership of facilities, land or
7 buildings existed. The senior leadership of the
8 network organization and key employees received
9 specific requirements and training of operation,
10 installation and maintenance, OINM, by the BOC, or
11 the 272 on each others network.

12 Processes and controls were put in place
13 for bill payment and expenditure controls.
14 Separate financial reporting was created and system
15 access was validated to ensure protection of the
16 information.

17 In order to ensure separate officers,
18 directors and employees, processes were created to
19 identify if an employee were an officer or a
20 director of the 272, the -- the status of that
21 employee was that they could not also be an
22 officer, director or employee of the BOC.

23 Some employees were realigned to other
24 legal entities to assure compliance. Training was
25 extensively completed and inventory of floor space

1 completed to ensure physical separation guidelines
2 were in place for the employees of the 272
3 affiliate and the BOC.

4 All contracts were reviewed, validating
5 that there were no recourse claims to BOC assets as
6 a part of those agreements. A guideline for new
7 contract development and the use of recourse
8 language had to be put in place also.

9 Key contacts for the request of service
10 between the 272 affiliate and the BOC were
11 identified and processes for documenting those
12 services were implemented.

13 We continue to respond to employee
14 questions regarding 272. The section 272 affiliate
15 is an organization of over 2,000 employees. The
16 employees are primarily located in Ohio, Virginia,
17 Colorado, Minnesota, and numerous other
18 out-of-region locations.

19 The organization has divisions
20 responsible for network, operations, which includes
21 provisioning and engineering, sales, customer
22 service and marketing.

23 The 272 affiliate currently has operating
24 authority to conduct business in all 50 states, and
25 the 272 affiliate, today, provides interLATA

1 origination of service in 36 states outside the
2 14-state region.

3 Ms. Schwartz has reviewed all of the
4 requirements of Section 272. I would like to focus
5 on three specific areas where additional efforts
6 were -- have occurred by the 272 affiliate.

7 Section 272(b)(2) requires that the 272
8 affiliate have separate books, records and
9 accounts. The 272 affiliate established and
10 maintains a separate chart of accounts and follows
11 GAAP.

12 We maintain books, records and accounts
13 separate from the BOC. We have separate internal
14 financial controls and separate assets documented
15 and tracked in our records. The 272 affiliate and
16 the BOC do not share accounting systems. They use
17 PeopleSoft systems which actually operate in
18 different locations.

19 Section 272(b)(3). The 272 affiliate has
20 no officers, directors or employees that are also
21 officers, directors or employees of the BOC. The
22 272 affiliate's employees report to division
23 leaders which report to the officer team of the 272
24 affiliate.

25 I'd like to give you some further

1 examples of how the 272 affiliate is separate from
2 the BOC. The 272 affiliate pays applicable taxes
3 and fees separate from the BOC. The 272 affiliate
4 complies with all state and FCC reporting
5 requirements separately from the BOC. And the 272
6 affiliate has its own payroll.

7 Following the announcement of the 272
8 affiliate, Qwest implemented a program whereby
9 employees of the 272 affiliate, the BOC, and the
10 services company would receive a color identifier,
11 a dot. This dot would distinguish which company or
12 legal entity they represented. The dot was to be
13 placed on the employee's ID badge and on their
14 office name plate.

15 Employees at that same time then received
16 guidance on the protection of information and how
17 to do business with the BOC and the 272 in
18 compliance with all of these rules.

19 This program to raise awareness by
20 employees of complying with the requirements in
21 order to reenter the long distance market were
22 hugely successful. I still continue today to
23 receive calls from employees that are concerned
24 they don't have a dot or they would like to know
25 how to get their dot.

1 With all the changes that occur with the
2 ~~entity~~, this activity assisted in identifying for
3 ~~employees~~ the legal entity and the organization
4 they were a part of and the protection of necessary
5 information that goes with this knowledge.

6 Finally, to ensure we remain compliant
7 with Section 272 requirements, the 272 --

8 MR. STEESE: One second, Ms. Brunsting.
9 Before you get to that point, I want to ask you one
10 more question, if I could, about 272(b)(3).

11 MS. BRUNSTING: Okay.

12 MR. STEESE: When we identified QCC as a
13 long distance affiliate in January, were there
14 ~~any~~ -- people who were an officer or a director of
15 both QC and QCC?

16 MS. BRUNSTING: There could have been.
17 And there were probably cases where they might be
18 an employee of QCC, but an officer of one of the
19 other entities, but only between the transition
20 period of January into March. They were all
21 aligned after March.

22 MR. STEESE: And so -- and you ran this
23 effort to make sure --

24 MS. BRUNSTING: Yes, I did.

25 MR. STEESE: -- to make sure the

1 employees were properly aligned?

2 MS. BRUNSTING: Were realigned, yes.

3 MR. STEESE: Wait till I finish my
4 question. And then so as of the end of March when
5 we turned up our web site, at that point the clear
6 separation between officers, directors and
7 employees was also made plain as well?

8 MS. BRUNSTING: Yes, it was.

9 Finally, to ensure that we remain
10 compliant with the 272 requirements, the 272
11 affiliate educates all of their employees on the
12 requirements of Section 272 within ten days of
13 employment.

14 All current employees have received
15 training and complete an annual compliance review.
16 Employees that have compliance issues receive
17 information on who they can contact to get answers
18 and also report potential violations.

19 Understanding 272(c), which is the
20 nondiscrimination requirement of the BOC. The 272
21 affiliate requests products and services through
22 the BOC sales executive. The sales executive, as
23 with any other carrier, contacts the necessary
24 business unit and a manager of the BOC regulatory
25 accounting group.

1 The 272 affiliate has an employee
2 responsible for the negotiations and administration
3 of agreements with the BOC as well as our
4 agreements with other suppliers.

5 To conclude my summary, the 272 affiliate
6 and the previous 272 affiliate, which this
7 commission found met 272, are separate affiliates
8 created according to the requirements of
9 Section 272.

10 We have shown that there are processes in
11 place, a structure created and knowledge of those
12 requirements to remain compliant with Section 272.
13 We'd like to recommend that you find we continue to
14 meet Section 272. And I thank you for this
15 opportunity to share this information.

8 MR. WOLTERS: AT&T has one witness,
9 Mr. Cory Skluzak. Mr. Skluzak has not been
10 previously sworn.

11 COMMISSIONER LANDIS: Mr. Skluzak, if
12 you'll raise your right hand?

13 CORY SKLUZAK,
14 Of lawful age, being first duly
15 cautioned and solemnly sworn as
16 hereinafter certified, was examined
17 and testified as follows:

18 (Witness' response to oath - "I do.")

19 COMMISSIONER LANDIS: Very well, sir.
20 Would you state your name and spell it, please?

21 MR. SKLUZAK: My name is Cory Skluzak,
22 C-O-R-Y. Skluzak is S-K-L-U-Z-A-K, with AT&T.

23 COMMISSIONER LANDIS: Okay. Thank you.

24 MR. WOLTERS: Do you have a short
25 presentation to give?

26 MR. SKLUZAK: I do. And as I'm gathering

1 my paper here, I'd like to apologize for the
2 informality of my dress. I thought I was going to
3 workshop today, so I mean no disrespect. So...

4 COMMISSIONER LANDIS: We understand that.
5 This is Nebraska. It's not New York. If you look
6 around the room --

7 MR. SKLUZAK: Well, I'm from South
8 Dakota, so this is dressing up for me.

9 COMMISSIONER LANDIS: Yeah. We're
10 neighbors then. Go ahead with your summary.

11 MR. SKLUZAK: I talk about the importance
12 of Section 272 in my affidavit dated June 13th and
13 how it can act as a tripwire and how failure to
14 comply with Section 272 constitutes independent
15 grounds for denying a Section 271 application. I
16 don't want to rehash that in detail.

17 I conducted a -- three separate on-site
18 reviews of basically accounting documentation,
19 billing detail, as Qwest calls it, that was
20 provided by Qwest. And these were actual
21 accounting transactions.

22 My predecessor at AT&T, Warren Fisher,
23 conducted two other reviews. So altogether the two
24 of us conducted five on-site reviews. I -- my
25 testimony only goes as to my three reviews, the

1 initial one, which was conducted sometime in August
2 2000.

3 It was then followed up in April of this
4 year because of the passage of time and the change
5 in entities to QCC. And then my supplemental was
6 my third on-site review. And it's confusing when I
7 talk about this in my testimony, but if you want to
8 just frame it as one, two, three, initial,
9 follow-up and supplemental. The supplemental was
10 needed because on follow-up, the second phase, I
11 didn't receive all the accounting detail for QCC,
12 but I subsequently did.

13 Either -- I believe it was Ms. Schwartz
14 stated that accounting detail or billing detail is
15 available to AT&T or to any IXE who so wishes.
16 However, we had to go through data -- formal data
17 requests. We simply couldn't waltz over there into
18 Qwest's headquarters and see those. So whatever
19 impact that may have, we had to go through a
20 formalized data request to see this information.

21 Most of my testimony deals with my
22 findings from these three on-site reviews. Now,
23 the purpose of my testing was to put Qwest's and --
24 Qwest LD's and QCC's assertions of compliance to
25 the test.

1 The FCC has basically dictated that paper
2 promises cannot satisfy a BOC's burden of proof
3 regarding Section 272. Regarding Section
4 272(b)(2), accounting treatment, I write in my
5 testimony regarding the fact that GAAP, which is
6 generally accepted accounting principles, are not
7 being followed as required by the FCC.

8 And GAAP goes beyond whether something is
9 accrued or not. It also goes as to timely
10 accounting. I made the conclusion that the
11 entities are not accruing from month to month or
12 from year to year, and certainly not recording in a
13 timely fashion.

14 For example, I have a couple of examples
15 where there were services from January to December
16 of a calendar year and they didn't bill for those
17 monthly services until December. So they didn't
18 bother billing accruing from January to
19 February, February to March, et cetera, until the
20 end of the year.

21 Section 272(h) is the transition period.
22 And I don't believe I -- I speak of this in my
23 affidavit, but Ms. Schwartz speaks as to it. And I
24 would just like to point out as perhaps a matter of
25 clarification or -- or confusion that 272(h) states

1 that with respect to any activity in which a Bell
2 Operating Company is engaged on the date of
3 enactment of the Telecommunications Act in 1996,
4 such companies shall have one year from such date
5 of enactment to comply with requirements of this
6 section.

7 And from a legal standpoint, I am unsure
8 of that gives carte blanche to Qwest to have a
9 continuing transition period or if there's a date
10 certain point there. I just raise that as an issue
11 for the Nebraska commission.

12 I also speak in regard to 272(b)(2) that
13 I did not find proper recording amounts to the FCC
14 ARMIS reports. And you can see that in my
15 testimony. The only entry on the 2000 ARMIS report
16 for Qwest that I found was 1.5 million dollars of
17 services sold by Qwest to QCC.

18 Materiality I did not speak of in my
19 affidavit. And I would just like to address that
20 here. Ms. Schwartz speaks as to the concept of
21 materiality in generally accepted accounting
22 principles. And at a previous workshop I was asked
23 about that materiality.

24 And I can now state to you, I know that
25 GAAP does look at materiality as a concept, but we

1 have to remember that materiality under the
2 financial accounting standard board rules, the
3 FASBs, and other accounting rules is tempered by
4 such things as relevance and timeliness.

5 So you can't just say, well, the
6 materiality concept is there, therefore, our errors
7 are excused because of that. And I would also like
8 to point out that in Ms. Schwartz's own exhibit,
9 which I believe is Exhibit MES-8 in her affidavit,
10 what that is, is a copy of the biennial audit
11 procedures.

12 And on page six there's this statement:
13 The agreed upon procedures, the AUP, engagement is
14 not based on the concept of materiality; therefore,
15 the practitioner must report all errors or
16 discrepancies discovered.

17 Regarding Section 272(b)(5), which is the
18 public disclosure transactions, as has already been
19 discussed, there's a ten-day posting requirement.
20 The reason for this is twofold. First is to allow
21 other IXEs, such as AT&T and others, the needed
22 information to determine usage.

23 And the second one should not be lost in
24 the discussion here today, is to allow the FCC to
25 determine compliance with safeguards. Therefore,

1 when Qwest states that they are going to propose
2 something to allow AT&T to decide whether they want
3 to hire an officer or a director on the same
4 provisions, that's not the only reason for posting.
5 It's also to allow the FCC to make sure that their
6 safeguards are being properly adhered to.

7 A big issue here is at what point was the
8 QCC required to start adhering to Section 272
9 requirements. On pages 50 and 52 of my testimony,
10 I list several examples, A through G, running on
11 page 51 and then onto page 52, where AT&T feels
12 that QCC actually was acting as a Section 272
13 affiliate prior to then.

14 And certainly the process was started
15 much, much, much prior to January 1st, 2001, or mid
16 March or whatever the date was that QCC was
17 identified as the new 272 affiliate. And so our
18 position is that those transaction should have been
19 properly recorded within a ten-day time period,
20 well before March 26th, 2001.

21 COMMISSIONER LANDIS: What would you have
22 this commission do or Qwest do to rectify that?
23 The transactions have occurred. They've now been
24 posted retroactively. The world knows about them.
25 And you're saying, well, they should have done it,

1 but how do we handle that assertion of yours? What
2 do we do with it?

3 MR. SKLUZAK: Well, I -- now, see, that's
4 a good point. And obviously you can't go back and
5 change what's already been accomplished in history.
6 But the FCC dictates that you take a look at past
7 behavior as well as a present behavior as an
8 indicator of whether Qwest will meet their paper
9 promises.

10 So I guess I trot these examples forward
11 in my testimony and today as indications that they
12 have not been properly adhering with the
13 requirements.

14 Separation of employees. It seems to
15 AT&T that Qwest's strategy in this area seems to be
16 the -- to do the bare minimum, to pass the form
17 testing without meeting the substance, a form over
18 substance and, therefore, a circumvention of
19 controls.

20 Ms. Brunsting talked about the colored
21 dots, but we would state that colored dots do not
22 prevent off-the-record transactions with
23 revolving-door policy of employment. And this --
24 the new policy of, I guess, the four months period
25 was brought up after AT&T first brought it up in

1 the first day of the multistate proceedings.

2 I'm skipping through here because I -- I
3 know we -- I don't want to rehash everything that's
4 in my testimony.

5 In summary, the FCC -- and this is what
6 the chairman was getting to. The FCC has stated
7 that the past and the present behavior of the BOC
8 applicant is highly relevant because such behavior
9 provides the best indicator of whether the
10 applicant will carry out the requested
11 authorization in compliance with the requirements
12 of Section 272.

13 Once again, the purposes -- the purpose
14 of my reviews of accounting transactions was to put
15 Qwest's paper promises or assertions to the test.
16 My conclusion was that they were not conscientious
17 in following the rules.

18 US WEST LD, Qwest LD and QCC are three
19 entities that this commission should look at. You
20 should not forget that US WEST LD is also a part of
21 the equation when you look at the past history of
22 compliance.

23 I encourage the state commissioners and
24 the staff to spend some time reviewing the many
25 examples of noncompliance whereas presented in my

1 testimony. It makes for tedious reading, but it is
2 important to go beyond Qwest and QCC's mere paper
3 promises. Thank you.

4 COMMISSIONER LANDIS: I have a question
5 for you, and then we'll pass to the other
6 commissioners.

7 MR. SKLUZAK: Certainly.

8 COMMISSIONER LANDIS: You stated in your
9 testimony you have a concern about not using
10 separate software at separate facilities for
11 something, and I think it was payroll items?

12 MR. SKLUZAK: Yes.

13 COMMISSIONER LANDIS: What do you think
14 the requirements are to satisfy the 272 requirement
15 with respect to software or having it in separate
16 facilities?

17 MR. SKLUZAK: Well, it's my understanding
18 that Qwest is performing payroll functions for QCC.
19 I -- I would say that that's -- that's one part of
20 evidence. And then you take the fact that
21 there's -- there's many employees dedicated 100
22 percent of the time as between the two entities.
23 There's much migration of employees between the two
24 entities.

25 And so taken all together, it's a

1 circumvention of the separation of employees,
2 directors requirement.

3 As far as your direct question, what
4 would I recommend? I would recommend that they
5 wouldn't -- wouldn't do that so as not to
6 circumvent those rules. For example, QCC could
7 perform their own payroll functions.

8 COMMISSIONER LANDIS: If the -- if they
9 had an arrangement that you could get, the
10 confidentiality agreement, that would tell you how
11 many employees are doing the payroll function and
12 who they are and the hours and how they're being
13 reimbursed, would that satisfy that kind of
14 concern, or in all instances are they going to have
15 to have two separate -- can there -- can there be
16 contracting between the two entities as long as
17 it's disclosed and made available to you?

18 MR. SKLUZAK: Well, my concern would not
19 be so much that AT&T would go over to Qwest and ask
20 to perhaps use Mr. Nacchio's services. It would go
21 as to that second concern on the Section 272
22 safeguards. And that would be to allow the FCC to
23 make sure that its safeguards are not being
24 circumvented or not being adhered to.

25 So as far as AT&T going over and taking a

1 look at the billing detail, I -- I guess the FCC
2 could do the same thing, but if they were posted to
3 the internet site, it would be much easier for the
4 FCC to do that.

5 COMMISSIONER LANDIS: Okay. Commissioner
6 Johnson?

7 COMMISSIONER ROD JOHNSON: (Shaking head
8 side to side.)

9 COMMISSIONER LANDIS: Commissioner Boyle?

10 COMMISSIONER BOYLE: Have you testified
11 in other hearings?

12 MR. SKLUZAK: I have.

13 COMMISSIONER BOYLE: In the Texas and New
14 York, did you testify?

15 MR. SKLUZAK: No. When I refer to
16 testifying in other -- I've been in other workshops
17 for Section 272 in Arizona and the multistate and
18 in -- and other hearings were on other non-Section
19 272 matters.

20 COMMISSIONER BOYLE: But you didn't
21 participate in it outside of the Qwest territory?

22 MR. SKLUZAK: That's correct.

23 COMMISSIONER LANDIS: Commissioner Lowell
24 Johnson?

25 COMMISSIONER LOWELL JOHNSON: No.

1 COMMISSIONER LANDIS: Well, then we'll
2 move to the commission staff and then to you -- oh,
3 no. We'll move to you, Mr. Steese. It will be
4 your turn.

5 MR. WOLTERS: I have no questions.

6 COMMISSIONER LANDIS: Hearing adjourned.
7 Okay. Go ahead.

8 MR. POST: I don't have any questions.

9 COMMISSIONER LANDIS: No questions.
10 Mr. Steese?

11 MR. STEESE: Sure. I have a few
12 questions here for Mr. Skluzak. Good to see you
13 again. You said that you wanted to make a point of
14 saying that you couldn't just waltz over and see
15 this underlying material. You actually had to
16 issue a data request. Do you recall that?

17 MR. SKLUZAK: That's correct.

18 MR. STEESE: And in this particular case,
19 the reason why you wanted to review this material
20 was so you could make presentations in proceedings
21 just like this; fair?

22 MR. SKLUZAK: Yes.

23 MR. STEESE: And Qwest has made it
24 abundantly clear to you, I know, in the seven-state
25 workshop, correct, that the reason why we require a

1 data request is so we, for purposes of these
2 proceedings, could keep track of the review that
3 was going on for purposes of legal proceedings;
4 correct?

5 MR. SKLUZAK: As far as "abundantly
6 clear." I guess my answer would be no. What -- was
7 that your intention when -- when you spoke as --

8 MR. STEESE: You don't recall?

9 MR. SKLUZAK: No, I don't recall.

10 MR. WOLTERS: I don't recall it either,
11 Chuck, but that's -- that could have been made. I
12 just don't remember it being posed quite that way
13 to us.

14 MR. STEESE: We can move on to the next
15 issue then. You said 272(h), which says the BOCs
16 have a year from the date of passage of the act to
17 come into compliance with the 272. You talked
18 about that previously.

19 You would acknowledge, would you not,
20 that companies like the old US WEST are not
21 precluded from merging with another company?

22 MR. SKLUZAK: No. That's correct.

23 MR. STEESE: That's correct. And you
24 would agree, would you not, that if there's a
25 merger and a decision is made that you have to

1 transition or you plan to transition to a new 272
2 affiliate, it will take some period of time to get
3 that accomplished; fair?

4 MR. SKLUZAK: Yes.

5 MR. STEESE: And so certainly it cannot
6 happen instantaneously? There has to be some
7 amount of transition time; correct?

8 MR. SKLUZAK: Yes.

9 MR. STEESE: When you look at
10 Section 272(b)(2) -- and I'm going to describe what
11 each of these are for the commission because we all
12 know them very well, but the section numbers don't
13 mean as much to others. This is the separate
14 financials requirement; correct?

15 MR. SKLUZAK: Yes.

16 MR. STEESE: And here you would agree,
17 would you not, that QC, the BOC, and QCC use
18 separate accounting software? You would agree with
19 that, wouldn't you?

20 MR. SKLUZAK: Well, I -- I don't know if
21 I would. I thought I heard Ms. Brunsting say that
22 both entities use PeopleSoft.

23 MR. STEESE: They each maintain separate
24 accounting software; correct?

25 MR. SKLUZAK: I don't know. I guess I'd

CONTINUATION

[3]

1 have to go back and refresh my memory by reading
2 Ms. Schwartz and Ms. Brunsting's testimony.

3 MR. STEESE: Well, just really brief, you
4 recall giving testimony in the 271 docket in the
5 seven-state; correct?

6 MR. SKLUZAK: Yes.

7 MR. STEESE: And on page 192 you say, and
8 I quote, "According to the testimony filed by
9 Ms. Brunsting about QCC, the 272 affiliate
10 accounting and finance functions are performed by
11 the services company, which is not the BOC."

12 And I guess that's why I was confused
13 when you tell me that the BOC is performing the
14 separate payroll functions -- is performing the
15 payroll functions. So I guess payroll is not
16 accounting and financial functions? Are we talking
17 past each other?

18 Because I thought there you very clearly
19 said you understood that there was separate
20 accounting software systems being used by each.

21 MR. SKLUZAK: Okay. I guess I'm confused
22 now. Today I'm under the impression that Qwest
23 Services Corporation is providing the financial
24 software, is that true, to the BOC and to QCC?

25 MR. STEESE: I'm asking if you know

1 whether the systems, the accounting software that
2 maintains QCC's financials is separate from that
3 which maintains QC's, the BOC's?

4 MR. SKLUZAK: I guess I don't know today.

5 MR. STEESE: You would agree, would
6 you --

7 COMMISSIONER LANDIS: Well, if I might
8 interject here, Mr. Steese? Seeings how neither
9 one of you seem to know, but the record is unclear
10 on this, could you provide an answer in writing to
11 Mr. Post at some point in time?

12 MR. STEESE: We can provide Ms. Brunsting
13 as a brief rebuttal --

14 COMMISSIONER LANDIS: Bring her back up?
15 Okay. Just so we don't leave today with a question
16 that we can get an answer to.

17 MR. STEESE: And you would agree, would
18 you not, that QC and QCC, the 272 and the BOC, they
19 have separate charts of accounts; correct?

20 MR. SKLUZAK: They do.

21 MR. STEESE: And in terms of your focus
22 on (b)(2), the separate financials, you've spent a
23 tremendous amount of effort focusing on the
24 transition period between the date of the merger
25 and March 26th, correct, in your testimony?

1 MR. SKLUZAK: But -- but that wasn't my
2 only focus.

3 MR. STEESE: I'm just asking, you spent a
4 tremendous amount of time focusing in on that
5 particular point on (b)(2); correct?

6 MR. SKLUZAK: I spent as much time on
7 that as I did on a prior period, too.

8 MR. STEESE: Are you aware of any failure
9 of QC or QCC to accrue for any transaction post
10 March 26th of 2001, when the transition was
11 complete?

12 MR. SKLUZAK: I haven't done any testing
13 prior -- or post March 26th, so I am unaware.

14 MR. STEESE: Let's focus next on (b)(3),
15 separate officers, directors and employees. Are
16 you aware of any circumstance post March 26, 2001,
17 where there is any officer, director or employee of
18 QC or QCC that is the same?

19 MR. SKLUZAK: Inasmuch as I have not done
20 any testing post March 26th, the answer would be
21 no.

22 MR. STEESE: Okay. And Commissioner
23 Landis asked the question about employee sharing
24 earlier. Let me talk about that very briefly. You
25 would agree, would you not, that employee sharing

1 is not prohibited? It needs to be policed;
2 correct?

3 MR. SKLUZAK: Yes.

4 MR. STEESE: And so there is some amount
5 of employee sharing that is perfectly acceptable by
6 the -- according to the FCC?

7 MR. SKLUZAK: I guess have -- I don't
8 know if they've made a distinct ruling on that or
9 if that's by inference, perhaps, are you asking?

10 MR. STEESE: I'm asking if it's your
11 understanding that some amount of employee sharing
12 is acceptable according to the FCC.

13 MR. SKLUZAK: I guess my answer to that
14 would be I don't know, because to the extent it is
15 out there, it would be by inference. I haven't
16 seen any announcement on it.

17 MR. STEESE: One moment. And, again, I'm
18 reading on the top of page 294 from the multistate.
19 And you said, "You know, I would agree with
20 Mr. Steese or characterizing what he said, it would
21 be nonsensical not to have any transferring of
22 employees between these two, but it needs to be
23 properly policed."

24 Do you remember giving that testimony?

25 MR. SKLUZAK: Well, I -- I don't remember

1 it. But I -- I take it it's an accurate portrayal
2 of what I said.

3 MR. STEESE: And to the extent that an
4 employee sharing arrangement occurs and the
5 employee that is shared is a QC, BOC, employee,
6 then what Qwest would need to do is post a
7 transaction with rates, terms and conditions on the
8 web site, disclosing, so that way if AT&T or some
9 other IXE wanted to get similar services at the
10 same rates, terms and provisions, they could do so;
11 correct?

12 THE WITNESS: Well, no. That's not
13 correct. And once again, that underlines what I
14 was trying to say to the commission is, the second
15 purpose of posting is so that the FCC can determine
16 that their safeguards are not being circumvented.

17 MR. STEESE: So what was incorrect about
18 my statement?

19 MR. SKLUZAK: You said just so that
20 the -- AT&T or the interexchange carriers can, so
21 that -- that's one purpose of two purposes.

22 MR. STEESE: So we -- Qwest Corporation,
23 the BOC, would be obligated to post on the web site
24 the rates, terms and conditions; correct?

25 MR. SKLUZAK: Correct.

1 MR. STEESE: When you look at your
2 testimony, you spent time talking about how Qwest
3 Communications Corporation, or QCC, and Qwest LD
4 have failed to post transactions within ten days;
5 correct?

6 MR. SKLUZAK: Correct.

7 MR. STEESE: And that's based on what
8 we've talked about with Ms. Schwartz in her direct,
9 that being that you believe it's insufficient for a
10 Bell Operating Company to post one large
11 transaction, then conduct business under it month
12 to month; correct?

13 MR. SKLUZAK: Among other things.

14 MR. STEESE: But you think that would be
15 inappropriate?

16 MR. SKLUZAK: Yes.

17 MR. STEESE: Have you reviewed the SBC
18 web site?

19 MR. SKLUZAK: No.

20 MR. STEESE: Are you aware of whether SBC
21 posts monthly transactions or whether they just
22 post one broad transaction and then provide
23 services, much like Qwest is offering today?

24 MR. SKLUZAK: Based on, I believe,
25 Ms. Schwartz's testimony in previous workshops, I

1 have been made aware of that.

2 MR. STEESE: But you have not looked to
3 see whether that's accurate or not?

4 MR. SKLUZAK: No.

5 MR. STEESE: You also spent some time
6 talking about billing errors that Qwest identified
7 for the month of March; correct?

8 MR. SKLUZAK: Yes.

9 MR. STEESE: Have you looked in the
10 April, May time frame, after the initial transition
11 was complete, to see whether or not the billing
12 information was properly being tracked?

13 MR. SKLUZAK: No.

14 MR. STEESE: Do you dispute
15 Ms. Schwartz's testimony that there is less than
16 one percent inaccuracy in each of those months?

17 MR. SKLUZAK: In which months are those?

18 MR. STEESE: For April and May.

19 MR. SKLUZAK: Once again, inasmuch as I
20 did no testing, I could not dispute those.

21 MR. STEESE: Are you aware of any
22 situation after March 26, 2001, when the transition
23 was complete, where Qwest failed to post a
24 transaction on the internet within ten days?

25 MR. SKLUZAK: Once again, the same answer

1 as before, no.

2 MR. STEESE: Earlier today I thought I
3 heard you say, and I think I read it in your
4 testimony as well, that you believe Qwest's
5 obligation to post transactions between QC and QCC
6 began sometime before January of 2001. Did you say
7 that?

8 MR. SKLUZAK: I did.

9 MR. STEESE: And you would acknowledge,
10 would you not, that in the seven-state proceeding
11 you testified that there was no such obligation
12 until January 1 of 2001?

13 MR. WOLTERS: I'm going to interject
14 here. I --

15 COMMISSIONER LANDIS: Object or
16 interject?

17 MR. WOLTERS: Interject. I think if you
18 look further in the record, AT&T said that it was
19 reviewing whether it believed from a legal matter
20 that there was an obligation to post effective date
21 of the merger.

22 MR. STEESE: I'd still like an answer to
23 my question, if I could?

24 COMMISSIONER LANDIS: Sure.

25 MR. STEESE: You testified to that point

1 in the seven-state, didn't you?

2 MR. SKLUZAK: I probably did.

3 MR. STEESE: One other point. You have
4 in your prefiled testimony with respect to
5 272(c)(1), which is part of the nondiscrimination
6 provisions, that you have concerns about (c)(1).
7 In the multistate you testified that those concerns
8 have gone away. I'm not sure which it is at this
9 point. I just want to know the timing of your
10 filing here, when it was vis-a-vis the workshop.

11 Do you still have concerns about (c)(1)?

12 MR. SKLUZAK: If you'll allow me a moment
13 to briefly review that. And I'm looking at page --
14 pages 60 through 64 of my prefiled testimony. So
15 as not to dismiss what I wrote there, I would state
16 that paragraph 132 is the pertinent paragraph that
17 the commission would want to look at.

18 Perhaps, Mr. Steese, what you're getting
19 at is -- well, no, I -- I'm not sure what you are
20 getting at.

21 MR. STEESE: I'm reading here, and maybe
22 I'm misunderstanding it, Mr. Skluzak, but on page
23 152 of the transcripts in the multistate you say,
24 and I quote, "I wrote a comment to the effect that
25 we cannot determine compliance with 272(c)(1) until

1 we receive all information. Since the writing of
2 that comment, I received sufficient information so
3 that would not block a determination as to
4 compliance with 272(c)(1)."

5 And so I'm wondering, since I think this
6 is more recent, that now your concerns about
7 Section 272(c)(1) have gone away.

8 MR. SKLUZAK: I -- they haven't. And
9 without going onto a proprietary record here, I
10 would just point the commission's attention once
11 again to paragraph 132 where I have limited my
12 concern, if you will, in response to what was
13 brought up in the multistate to that particular
14 paragraph.

15 MR. STEESE: So is there anything that's
16 happened since the multistate? Maybe I'm not
17 understanding.

18 MR. SKLUZAK: Well, I believe in the
19 multistate that the transcript will reveal that we
20 did discuss these specific examples that I talk
21 about in paragraph 132.

22 MR. STEESE: Okay. Let me look at that
23 quick. We can -- you're talking about the
24 reference to a separate affiliate, and the name of
25 it is US WEST Advanced Technologies?

1 MR. SKLUZAK: That's correct.

2 MR. STEESE: And so here you think that
3 the obligations of Section 272 extend beyond the
4 BOC and the 272 to yet a wholly separate affiliate?
5 Is that what you're saying?

6 MR. SKLUZAK: I discuss in paragraph 129
7 of my testimony, footnote 125, the chain
8 transactions. And I believe that you, Mr. Steese,
9 questioned me extensively on the chain transaction
10 rules, which is in the multistate transcript.

11 MR. STEESE: I'll let the record stand as
12 it is, then. Moving on to 272(e), the separate
13 special requirements, if you will. In past 271
14 decisions, all the FCC has required here is a
15 statement from the BOC that it will impute access
16 if that's been deemed adequate for 272(e); correct?

17 MR. SKLUZAK: Well, I don't want to be
18 rushed here in agreeing with you. That's -- that's
19 certainly one of the indications of compliance with
20 this section. And Qwest has now put such a -- such
21 a statement in their testimony, but without
22 spending the commission's time looking through
23 this, I guess I can't agree with you right off the
24 top of my head.

25 MR. STEESE: Okay. That's fine. We'll

1 move on to the last area, 272(g), a separate -- or,
2 excuse me, joint marketing requirements.

3 Here, Mr. Skluzak, you're -- you've said
4 that you think heightened scrutiny should be placed
5 on Qwest visa vis other BOCs with respect to
6 Section 272(g); correct?

7 MR. SKLUZAK: That's correct.

8 MR. STEESE: And so you would acknowledge
9 that Qwest is meeting 272(g) today. If the same
10 rules that apply to Texas and New York were applied
11 to Qwest, they would comply, but you think
12 something more needs to be done to Qwest; fair?

13 MR. SKLUZAK: Well, I don't think that is
14 a fair statement. The FCC takes a look at these
15 applications on a case-by-case basis. So,
16 therefore, maybe Qwest is not meeting
17 Section 272(g) given Qwest's past history, also
18 US WEST's past history of getting involved in
19 Section 271 interregion long distance.

20 MR. STEESE: I don't think you answered
21 my question. I'm saying if the same tests that
22 were applied to New York and Texas were applied to
23 Qwest, Qwest meets 272(g), doesn't it? And you're
24 asking for some heightened scrutiny because of what
25 you're concerned about, past practice?

1 MR. SKLUZAK: Well, I can't answer that
2 yes or no. Once again, it's on a case-by-case
3 basis. Did Bell Atlantic, did SBC have the past
4 history of getting involved in 271 and violating
5 Section 271? I don't think so. So it's a
6 different case.

7 MR. STEESE: I still don't think you're
8 answering the question. What you're basically
9 saying is you can't directly draw an analogy; is
10 that what you're saying?

11 MR. SKLUZAK: Yes.

12 MR. STEESE: Just give me one more
13 moment. I don't think I have any more.

14 COMMISSIONER LANDIS: Okay.

15 MR. STEESE: That's all the questions
16 that I have.

17 COMMISSIONER LANDIS: Any redirect?

18 MR. WOLTERS: Just a couple of questions.

19 Mr. Skluzak, Mr. Steese asked you a number of
20 questions regarding a transition and whether a
21 company should have some time to transition
22 before -- when it becomes a Section 272 affiliate.

23 Do you remember those questions?

24 MR. SKLUZAK: I do.

25 MR. WOLTERS: Now, do you believe

1 tran- -- this so-called transition period gives the
2 Section 272 affiliate the right to not comply with
3 the 272 obligations that are set forth in the act
4 under the FCC's orders? Does that transition that
5 you talk about give them a waiver during that
6 period?

7 MR. SKLUZAK: No. I -- I don't think
8 waiver language is anywhere involved in
9 Section 272(h).

10 MR. WOLTERS: So what you're -- so when
11 you look at a transition, you believe -- it's your
12 testimony that they should go through the
13 transition prior to becoming a Section 272
14 affiliate or after they become a 272 affiliate?

15 MR. SKLUZAK: After --

16 MR. WOLTERS: Excuse me? What --

17 MR. SKLUZAK: Could you rephrase the
18 question?

19 MR. WOLTERS: My point is, is that you
20 may agree there's a transition period, but do you
21 believe the transition period should happen before
22 they become a Section 272 affiliate?

23 MR. SKLUZAK: Oh, yes.

24 MR. WOLTERS: I have no further
25 questions.

Order No. TCM-146
Grant Commission
Division of Motor Vehicle Services
Division of Motor Vehicle Services
April 2, 2000

BEFORE THE PUBLIC UTILITIES COMMISSION
OF THE STATE OF COLORADO

Docket No. 01-1087 - Workshop

IN THE MATTER OF THE INVESTIGATION OF SBC WEST
COMMUNICATIONS, INC.'S COMPLIANCE WITH SE 17(1b)
OF THE TELECOMMUNICATIONS ACT OF 1996.

Pursuant to notice to all parties of interest,
the Technical Workshop was held at 9:15 a.m., July 18,
2001, at 3898 Wadsworth Boulevard, Lakewood, Colorado,
before Facilitators Rachel Belinger and Martin Clark.

APPEARANCES

(As noted in the transcript.)

Docket No TC01-165
Qwest Corporation
Exhibits of Marie E. Schwartz
Exhibit MES-272-26
April 2, 2002

1 MS. SCHWARTZ: Now that we understand
2 who the BOC is and who the 272s are, and hopefully we
3 do, let's talk about the separate affiliates -- the
4 specific 272 requirements.

5 272(a), separate affiliate, means that
6 the BOC has to offer -- must create a separate company
7 to offer long-distance from, and we have.

8 272(b) are the structural and
9 transactional requirements that we must operate
10 the 272 separate from the BOC, and we do.

11 272(c) contains the nondiscrimination
12 safeguards. We must treat -- the BOC must treat the
13 272 just like any other interexchange carrier, and we
14 do.

15 272(d), the biannual audit provisions.
16 Once we have authority to offer long-distance service,
17 we're required to obtain a 272 audit every two years
18 and that will begin one year after we have 271
19 authority, and we're prepared to do that.

20 272(e), fulfillment of certain requests
21 contains special nondiscrimination safeguards
22 provisions that we're prepared to follow.

23 272(f) contain the sunset rules and
24 that talks about when 272 actually expires.

25 272(g), finally, are the joint

21

1 marketing provisions. Those discuss how we can market
2 both local and long-distance service together, and
3 we're prepared to follow those requirements.

4 The next slide is probably the most
5 important slide of my presentation this morning.
6 That talks about the significant events or milestones
7 in our 272 history.

8 The first bullet that I circled on a
9 chart that appears behind me here, Qwest Long-distance,
10 or US West Long-distance before the merger, has been a
11 compliant Section 272 subsidiary since the release of
12 the Act. We have always had a compliance Section 272
13 subsidiary and that's very important to remember.

14 The next bullet brings us to the
15 transition in our history when we went through the
16 Qwest-US West merger. That took place in the latter
17 half of last year. That created some one-time
18 challenges and disruptions in our accounting controls
19 and we'll talk about that a little bit later.

20 After the merger we decided to
21 change the designation of our 272 affiliate from Qwest
22 Long-distance to QCC. We made that decision in January
23 of this year and then we spent the next three months
24 transitioning QCC to be Section 272 compliant.

That brings us to where we are today,

1 that QCC is a compliant Section 272 subsidiary as well
2 as Qwest Long-distance.

3 A little more about Qwest
4 Long-distance. We plan to operate it as a reseller as
5 opposed to -- as a reseller, I should say. Again, it's
6 been compliant since 1996 to the present. We're
7 planning to dissolve it later this year and
8 Ms. Brunsting will talk more about that.

9 One more time, Qwest Long-distance
10 establishes a five-year history of Section 272
11 compliance for Qwest Corporation.

12 Now that we understand the impacts of
13 long-distance as a compliant Section 272 subsidiary for
14 five years, let's talk about the Qwest merger.

15 As most if you know, it had significant
16 impacts on all operational areas of our business. It
17 was a merger between two very different multinational
18 companies. One was a local service provider, the other
19 a long-distance company. It required the integration
20 of a nonregulated culture with a regulated culture.
21 Again, it triggered a decision in the third quarter of
22 last year for us to reassess our designated Section 272
23 affiliate. Then it also created some one-time
24 disruptions in our accounting controls.

25

We realize that a merger of this size

23

1 would trigger some one-time disruptions and we
2 were ready with strength and controls and we made
3 corrections immediately as they became known. As a
4 matter of fact, almost all of the discrepancies that
5 appear in AT&T's testimony were discovered by Qwest's
6 internal controls and provided to AT&T a summary
7 control report, and those discrepancies were
8 subsequently corrected in the following month.
9 We'll talk about those as well.

10 The Qwest merger resulted in strategic
11 and employee realignments and other operational
12 arrangements we had to execute in compliance with all
13 federal and state regulation.

14 What were the impacts of the Section
15 272 transition, the merger resulted in a decision to
16 change our designated 272 affiliate. The new Section
17 272 affiliate, Qwest Communications Corp., was
18 identified or named in January of last year -- 2001,
19 January of this year.

20 Again, QCC will be a facilities-based
21 provider versus a reseller by Qwest long-distance.
22 We had to overlay the Section 272 controls that we had
23 in place at Qwest Long-distance onto QCC and then we

24 further strengthened those controls through learnings
25 that we had in the Qwest merger transition. We turned

24

1 up QCC as a compliant Section 272 affiliate on March 26
2 of this year. Congress gave the BOCs one year to make
3 their 272 affiliates compliant when they released the
4 Act. We made QCC a compliant 272 subsidiary in just
5 three months, all while maintaining Qwest's
6 Long-distance as a compliant 272.

7 Now that we understand how the merger
8 transition in the Section 272 transition for QCC
9 created some one-time disruptions in our processes,
10 let's talk about the specific and critical 272
11 requirements.

16

MS. SCHWARTZ: 272(b)(1),

EXHIBIT

17 independently. QC, the BOC, and QCC the 272 cannot
18 and do not jointly own any network facilities or the
19 land or buildings on which those facilities are placed.
20 There can be no transfer of any network facilities from
21 QC, the BOC, to QCC the 272, there can be no operation,
22 installation or maintenance, or OI&M, on QC or the
23 BOC's facilities by the 272. Conversely, there can be
24 no OI&M performed on QCC's or the 272 facilities by the
25 BOC or any other Qwest affiliate, for that matter.

1 QC cannot provide any discriminatory access to network
2 service. We've satisfied the operate independently
3 requirement by monitoring all of our network assets
4 transfers and through the extensive training we've
5 conducted with our network leaders and staff personnel.
6 QC doesn't perform any OI&M for QCC or vice versa.
7 AT&T did not dispute our compliance with 272(b)(1).

8 (b)(2), separate books, records and
9 accounts. QCC, the 272, must maintain books, records,
10 and accounts that are separate from the books, records,
11 and accounts of the BOC, or QC. QC, the BOC, uses
12 separate financial system, controls, edits, and we have
13 separate general ledger systems that are maintained at
14 separate locations that Ms. Brunsting can talk about in
15 a little more detail. QC, the BOC, has a separate
16 chart of accounts from QCC the 272.

17 AT&T contested our compliance with
18 (b)(2) but agrees we have separate charts of accounts,
19 and those were filed in my direct testimony and also
20 the testimony of Ms. Brunsting, and those were marked
21 as exhibits 7-Qwest-1 and 7-Qwest-3. They also
22 understand that we use separate versions of PeopleSoft
23 and that those separate softwares are maintained at
24 separate physical locations. So their concerns are

28 unfounded. We have sufficient processes in place to

28

1 maintain separate books, records, and accounts and we
2 satisfied the FCC's test from previous approval orders.

3 Another issue that came up in AT&T's
4 testimony was compliance with GAAP. What's important
5 to remember here, all publicly traded companies are
6 required to follow GAAP. The parent and QC, the BOC,
7 undergo regular financial statement audits. As most of
8 you know, the BOC starts with GAAP, Generally Accepted
9 Accounting Principles, and we overlay additional FCC
10 and Colorado state-specific requirements. GAAP uses
11 materiality in assessing compliance. AT&T has
12 maintained that it's inappropriate to use materiality
13 when assessing GAAP, but even the FCC recognized the
14 use of materiality in GAAP in Part 32.26. FCC
15 Part 32.26 is a cite to the FCC rules, for those
16 of you who aren't familiar with that cite.

17 All Qwest companies are required
18 to follow GAAP, and they do. We have dozens of
19 professional accountants employed by the company to
20 ensure we follow GAAP. That's part of my job. We also
21 have an unqualified audit opinion from the company's
22 auditors for QC, the BOC, and QCI. We entered those as
23 Exhibits 7-Qwest-6. 7-Qwest-6, the first page is the
24 audit opinion of Arthur Anderson for Qwest Corporation,

25 the BOC. The following two pages contain the auditor's

1 opinion for QCI, the parent company, showing that the
2 two companies follow GAAP.

3 Moving on to 272(b)(3), separate
4 officers, directors, and employees. Again, QC,
5 the BOC, and QCC the 272 must have separate officers,
6 directors, and employees. Any BOC employee who
7 performs functions for the 272 is required to report
8 their activity so that QCC can be billed appropriately
9 under FCC pricing rules found in Part 32.27.

10 AT&T contested our compliance with
11 (b)(3) due to pre-272 transition structure and loaned
12 employee practices. We voluntarily modified our loan
13 employee practices to limit the duration to four
14 months. We've satisfied the FCC's test used in both
15 New York and Texas for compliance with separate
16 officers, directors, and employees by making our
17 officer list public filed in our testimony, by
18 comparing payroll registers to ensure that no employee
19 appears on both payroll simultaneously, and by having
20 strict employee transfer and hiring policies that spell
21 out the 272 requirements as well as maintain the
22 confidential information of the BOC.

23 272(b)(4) I'll touch on briefly.

24 Again, that creditors of QCC the 272 may not have

25 recourse to the assets of QC and BOC and they do not.

30

1 We satisfied the no recourse requirement of Section 272
2 by reviewing all of our debt agreements, and I was a
3 part of that review through extensive training efforts
4 to ensure those requirements are understood and
5 complied with. AT&T did not dispute our compliance
6 with 272(b)(4).

7 272(b)(5) is probably the most
8 contested area of compliance with Section 272.
9 That requires that transactions be at arm's length, in
10 writing, and posted to the Internet. All transactions
11 between the 272 and the BOC must be reduced to writing
12 and we've documented those by tariff, by standalone
13 agreement, or by service agreement. All transactions
14 between the two companies must be posted to the
15 Internet within 10 days, and they are. Rates, terms,
16 and conditions of every transaction must be made
17 publicly available to ensure that the accounting
18 safeguards are being maintained and to make them
19 available under the same rates, terms, and conditions
20 to third parties. All transactions on the Web site are
21 reviewed by the Section 272 compliance oversight team
22 of which I'm a member, and we fashioned our oversight
23 team after SBC's compliance committee.

24 We've satisfied the Section 272(b)(5)

25 requirements by documenting all of our transactions,

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1 conducting them subject to the Part 32.27 FCC pricing
2 rules, and posting them to the Internet within 10 days.
3 We reconcile all of our transactions to the cost
4 allocation manual, we reconciled them to the CAM audit
5 spread sheets and to the ARMIS reports which are filed
6 at the FCC on an annual basis. This is consistent with
7 the FCC's test where (5)(b) compliance in previous 272
8 approval orders.

9 More about the 10-day posting
10 requirement. AT&T maintained we should have posted
11 transactions for QCC even before it was named a 272
12 affiliate in January of 2001. They also ignored our
13 need to make the 272 -- the new 272 affiliate 272
14 compliant. Again, that took us about three months
15 to ensure.

16 Qwest has always met the 10-day
17 requirement for Qwest Long-distance, our old 272
18 affiliate, and we continue to meet the 10-day
19 requirement for QCC, our new 272 affiliate, since we
20 turned up the QCC or new 272 Web site on March 26th
21 of this year.

22 We can go to two exhibits that were
23 provided in this proceeding, 7-Qwest-7 and 7-Qwest-8.

24 7-Qwest-7 is the Qwest long-distance Internet posting
25 record and that basically computes the time interval

32

1 between the date the document was signed or executed
2 and the date we posted it. If you go down to the
3 bottom right-hand corner you can see that the average
4 posting time for QLD transactions was 6.7 days.

5 Moving on to 7-Qwest-8. It's laid out
6 in pretty much the same fashion. That is the Internet
7 posting record for QCC, the new 272 affiliate. Again,
8 computing the days between the days that ensued between
9 when the agreement was executed and when it was posted
10 to the Internet, for QCC we had an average posting time
11 of 4.7 days. In both cases clearly below the 10-day
12 posting requirement.

13 MS. JENNINGS-FADER: For clarification,
14 is that calendar days or business days?

15 MS. SCHWARTZ: Calendar days.

16 MS. JENNINGS-FADER: Thank you.

17 MS. SCHWARTZ: Moving on, more about
18 (b)5. Sufficiency of posting detail.

19 The FCC gave us guidance in the
20 Bell Atlantic New York order where they rejected AT&T's
21 assertion that Bell Atlantic standout postings did not
22 contain sufficient detail to show that Bell Atlantic

23 would comply with 272(b)(5). That can be found in
24 paragraph 13. The FCC concluded that the following
25 must be posted: Number and type of personnel assigned

1 to the project, level of expertise of such personnel,
2 any special equipment used to provide the service,
3 and the length of time required to complete the
4 transaction.

5 AT&T has maintained that we should post
6 actual transaction involvement. For example, to the
7 extent we have a human resource service posted with the
8 appropriate rate, terms, and conditions that include
9 number and type of personnel, level of expertise and so
10 forth, they also would like us to post confidential
11 information that will show how many employees have
12 actually purchased the human resource service.

13 The FCC concluded that volume doesn't
14 have to be posted to the Internet.

15 MR. WOLTERS: What paragraph is that?
16 The SBC Texas?

17 MS. SCHWARTZ: I believe it would be on
18 or around 4-13, but I can verify that for you. That
19 should be in my testimony.

20 MR. WOLTERS: Okay. That's fine.

21 MS. SCHWARTZ: That's New York. I can
22 get back to you with that, Mr. Wolters, but I believe
23 it's in my direct testimony.

24 We do satisfy the FCC's requirement for

24 sufficiency and we can refer to two more exhibits in

34

1 this proceeding today, 7-Qwest-9 and 10.

2 7-Qwest-9 comes from the Qwest
3 long-distance or old 272 affiliate Web page. The first
4 page provides an overview of the Web site. I'll walk
5 you through the document and you can read this at your
6 leisure. The next few pages contain the current
7 transactions or transactions that are in effect today;
8 the master services agreement, for instance, which
9 provides general guidelines as to how the two companies
10 will conduct their business, and then actual work
11 orders and task orders or the specific agreements that
12 have been executed between the two companies.

13 The same sort of detail is available in
14 7-Qwest-10 for QCC, the new 272 affiliate. An overview
15 page that basically describes the companies and the
16 Internet site -- on the third page of that exhibit you
17 can see the actual work orders and task orders that are
18 currently in effect today and you'll find quite a bit
19 more volume on the QCC Web site since we've been
20 winding down LB, the old 272 affiliate. Then examples
21 of services that are actually being provided today in
22 the case of QCC, there are descriptions for human
23 resource services and then also for the shared space

24 and furniture rental agreements.

25 Moving on that to slide 20. What has

35

1 our performance been with regard to accuracy with our
2 transactions for QCC and posting those to the Internet?
3 The FCC has historically measured accuracy in terms of
4 discrepancies between the prices that are posted on the
5 Web and the prices that are actually billed back and
6 forth between 272 affiliate and the BOC.

7 In the chart that I provide here,
8 you can see the 272 transition period, the January,
9 February, March time frame that we talked about earlier
10 when we were making QCC 272 compliant. The first month
11 we actually had accounting data to review was in the
12 March time frame. In March we had a discrepancy rate
13 between what we had posted on the Web and what we
14 actually were preparing to bill of 12 percent. We
15 expected some one-time problems that first month, and
16 we were ready with strength and controls and we had
17 additional staff ready to review transactions. We've
18 gotten our discrepancy rate down to zero in April,
19 to zero in May, and preliminary review of June data
20 appears very good as well. As soon as that's
21 available, we'll provide that to AT&T and update the
22 record.

23 We reconcile all of our transactions

24 with our 272 companies on a monthly basis, both what
25 we bill and accrue. We adjust any differences in the

1 month following discovery.

2 Once again, we did expect issues in
3 the first month of processing, but we were ready with
4 strength and controls and we've gotten our discrepancy
5 rate down to zero.

6 The best way to sum up Section
7 272(b)(5) is with more guidance from the FCC and
8 SBC Texas where they said that BOCs must demonstrate
9 that they have internal control mechanisms that are
10 reasonably designed to prevent as well as detect and
11 correct any known compliance with Section 272. We've
12 demonstrated that we have the appropriate controls in
13 place to satisfy both the FCC and state requirements.

1 MS. WAYSDORF: Would the rates that are
2 billed under that contract between the affiliate and
3 the BOC and any discrepancies between the actual rates
4 that were billed, assuming there were, hypothetically,
5 and the rates that are listed in the contract or
6 contained in the contract, would that then be included
7 in the calculation that's done monthly as described on
8 your slide 20 so that if, at this point in time, the
9 contract said that piece of dark fiber was \$10 a month
10 but it actually got billed at \$5 a month, would that
11 come out in this sort of form and would that
12 information be available to others?

13 MS. SCHWARTZ: Yes. Any service that
14 you see on that exhibit, we're reconciling all services
15 on a monthly basis. That reconciliation is not public
16 information. It's not required to be public but it has
17 been -- will continue to be made available in this
18 proceeding as long as it's open.

7 MS. DOBERNECK: I'm interested in the
8 accounting controls to determine discrepancies and
9 things of that nature.

10 MS. SCHWARTZ: Absolutely. We did move
11 a lot of folks into the 272 area to focus directly on
12 identifying services, on pricing services, and then
13 also reconciling services. In addition, we hired a
14 team of accounting professionals from Arthur Anderson
15 to come in and they conducted I believe over 150
16 interviews of personnel in each of our business units
17 to ensure that we had identified any services that were
18 being purchased from or provided to the 272. So those
19 would be some examples of where we ramped up resources
20 in order to implement 272 accounting controls.

21 MR. BELLINGER: I believe you said you
22 were going to cover this later anyway? Could we wait
23 until we finish the presentations and go back to
24 questions?

25 MS. DOBERNECK: I'm happy to wait.

1 MR. BELLINGER: Why don't we find this
2 in your other presentation.

3 MS. SCHWARTZ: I had a few more pages
4 to go there.

5 Prior to doing that. Mr. Wolters had
6 asked earlier about the cite in SBC Texas for the FCC,
7 starts to get into the discussion of volume and
8 confidential agreements and so forth. That starts at
9 paragraph 405 and continues to 407.

10 Back to slide 22 where we talk about
11 the 272(c), nondiscrimination safeguards. We talked
12 about that in our discussion earlier, that QC,
13 the BOC, must and does make available goods, services,
14 facilities and information that it provides to the 272
15 to other long-distance carriers at the same rates,
16 terms, and conditions. We demand straight compliance
17 with 272(c) by insuring that QCC, the 272, obtains
18 information and services from the BOC through the same
19 processes as other interexchange carriers. That would
20 be through the sales executive team contacts. QC, BOC,
21 must post transaction between the two companies to the
22 Internet site, and we talked at length about that, and
23 that all agreements between the BOC and the 272 are
24 reviewed by that 272 oversight -- compliance oversight

25 team that I discussed earlier that I'm a member of.

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1 All BOC employees are required to treat
2 QCC, the 272, like any other exchange carrier and we've
3 demonstrated we have sufficient controls in place to
4 satisfy 272(c).

5 On slide 23 I'll touch on the biannual
6 audit in the interest of time. We talked about that
7 earlier as well. Once we have 271 authority we'll have
8 a 272 joint and federal state audit. Every two years
9 that will begin in the first 12 months of operation.
10 It's very important to know that this is not the only
11 place where Section 272 compliance will be assessed.
12 It will be continually assessed through 272 biannual
13 audit process and the FCC has placed heavy reliance on
14 the existence of the biannual audit in each of its 271
15 approval orders.

16 Wrapping up, we've provided sufficient
17 evidence on the record to prove we are 272-compliant
18 ready. We've had compliant Section 272 subsidiary
19 since 1996; that was Qwest Long-distance. We
20 successfully transitioned to a new 272 this year, QCC.
21 We've demonstrated that we have sufficient controls in
22 place to comply with Section 272, an FCC requirement.
23 We'll continue to supplement the record in this
24 proceeding regarding the 272(b)(5) Web discrepancies

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Exhibit MES-272-26
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25 we talked about in detail.

1 Finally, we'll reaffirm our 272
2 compliance through the first biannual audit and
3 thereafter as long as 272 is in place.

4 We've demonstrated that our 271
5 authority will be carried out in compliance with
6 Section 272 and that's the FCC's test. We ask that you
7 find we have met the burden of proof in showing Section
8 272 readiness.

9 Thank you.

21 MS. WAYS DORF: I have one very quick
22 question. It's just a follow-up on Mana's questions.
23 And Ms. Brunsting, when you testified that every
24 employee receives this training within 10 days of
25 employment, and then it's part of their annual

1 compensation, I would assume that's what you meant.
2 When you say, "every employee," do you mean every
3 employee of the company or every employee of the 272
4 affiliate, of QCC?

5 MS. BRUNSTING: Currently today, every
6 new employee has an orientation training package that
7 they take. It not only covers 272, it covers other
8 anti-trust issues, other protections, so that the
9 telecommunication question included 272 on that,
10 because we do feel it's important that every employee
11 have an overview of 272.

12 Now, if I move into the 272 affiliate, I
13 will then be given access to a more in-depth, detailed
14 training or overview package. Similarly, if I were a
15 network employee in the local company or the BOC, I
16 have another, more specific, defined set of training
17 that's available to me on the Web.

18 MS. WAYS DORF: Do the employees of the
19 BOC, Qwest Corporation, also receive this more in-depth
20 training on 272 issues?

21 MS. SCHWARTZ: To the extent that they
22 have direct dealings with the 272 subsidiaries. So,
23 for instance, in the wholesale organization, where the
24 account team contacts reside, they do undergo more

25 specific targeted 272 training. So, just to recap, all

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1 Qwest employees are trained on Section 272 in the
2 annual compliance training. Within 10 days, if they
3 were new hires, and depending on what their specific
4 job functions are, they may have more targeted 272
5 training.

6 MS. WAYS DORF: The more in-depth training
7 you said is available on the Web, is that voluntary?
8 Is that a requirement then, that if I were, for
9 example, if an employee moves into Qwest's QCC, you
10 said that more in-depth training is available. By
11 available, it means, you know, you can take advantage
12 of it, if you choose to, or is it a requirement when
13 you are moving into that subsidiary?

14 MS. BRUNSTING: It is a requirement for
15 those managers to ensure that their employees partake
16 of that additional coverage. It's a requirement that
17 they have that. Likewise, the annual compliance
18 training. That's a requirement that they are covered
19 on that.

20 MS. WAYS DORF: Thank you.

21 MR. WOLTERS: Mr. Brunsting, is that dot
22 under laminate or on top of the laminate?

23 MS. BRUNSTING: It's on top, so your dot

24 can fall off.

35

1 MR. BELLINGER: Then your presentation.

2 MR. SKLUZAK: I will do that.

3 Ms. Brunsting, I guess I was surprised, and I may have
4 misheard you, but when the question was asked, what
5 sort of services does Qwest Service Corporation
6 provide, I thought I heard you say product design,
7 planning and/or development service.

8 MS. BRUNSTING: Uh-hum.

9 MR. SKLUZAK: So, to QCC?

10 MS. BRUNSTING: Yes.

11 MR. SKLUZAK: The reason I am surprised
12 is, I guess I was under the impression -- in my direct
13 testimony, I talk about this, starting on page 67, that
14 QC, the BOC, was providing those sort of services to
15 QCC.

16 MS. BRUNSTING: Prior to the announcement
17 of the new 272 affiliate, and during that transition
18 period from January through March, there were product
19 development and implementation services being provided
20 by QC to the BOC to the 272. After that date, the
21 product development services have all been centralized
22 at the service company level. There are some product
23 managers that reside -- that solely work on local

24 service, for instance. They're in QC, okay? But the
25 product development functions and planning are held at

1 the services company.

2 MR. SKLUZAK: QSC.

3 MS. SCHWARTZ: If I could just add,

4 Mr. Skluzak, that list of services was attached in my

5 supplemental affidavit, filed on June 4, to -- there's

6 an exhaustive list of those services.

1 MR. BELLINGER: Okay. Any one have any
2 further questions then?

3 MR. MUNN: Hagood, I think Ms. Schwartz
4 would like to respond to some of the allegations made
5 by -- Mr. Skluzak just made now on the record.

6 MR. BELLINGER: Okay. Mana.

7 MS. JENNINGS-FADER: I am sorry.
8 Mr. Skluzak, then also Qwest, I am not asking this just
9 of one person. Is there anyone at AT&T who -- or any
10 other CLEC who would like to address -- has any
11 thoughts about the loaned employee policy, the
12 limitation of the policy to four months loan from one
13 company to another. Whether --

14 MR. SKLUZAK: Rick may want to chime in
15 here, but I will just give you my thoughts on that. We
16 think it's a step in the right direction. I pointed
17 this out in my direct testimony, that it's a free flow
18 of employees, first of all, moving back and forth,
19 which actually is a separate but tangential issue, but
20 also this policy of loaning employees that are 100
21 percent dedicated for big amounts of time goes against
22 the spirit of Section 272(D) as to separation of
23 employees. If you are going to have actual true
24 separate entities, how can you have an employee that's
25 100 percent dedicated that originated from QC going to

1 QCC. This was brought up in lots of detail in the
2 multi-state, and I believe either Ms. Schwartz or Ms.
3 Brunsting, I can't remember which, brought up this
4 formal policy subsequent to that discussion. So, I
5 think it's a step in the right direction. But that
6 does not excuse the past behavior and what's occurring.
7 You will still need to take that into consideration.

8 MS. JENNINGS-FADER: And then I would
9 like to add -- I meant to ask this earlier and I
10 apologize for not doing so. Could you -- could Qwest
11 explain the derivation of what used to be -- what was
12 the policy, if any, with respect to the loaning of
13 employees for 100 percent dedication as among and
14 between the affiliates. Why Qwest went to four months,
15 and then if Qwest has any plans to reduce that
16 four-month period even further, or is Qwest satisfied
17 with the former time period? So I would like to have a
18 little discussion on that.

19 MS. BRUNSTING: Okay. The previous 272
20 affiliate, Qwest Long Distance, over it's probably four
21 years in existence, I don't know of any examples where
22 100 percent of an employee's time was fully dedicated
23 or that employee was then loaned to the BOC affiliate.
24 If they provided services to the BOC, and the agreement

25 was placed out on the Internet, it certainly was not

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1 100 percent of their time. Their time was charged
2 accordingly, et cetera.

3 During the transition period, from
4 July 2000 through March, when we identified the new 272
5 affiliate, in order to correctly allocate a number of
6 the costs, that there are several work orders out there
7 that would indicate we had employees aligned in certain
8 entities, that, therefore, 100 percent of their time
9 was being employed or dedicated to the BOC or the 271.
10 It is our intention, at the onset of putting that
11 policy in place, that would prohibit that loaning, was
12 so that in future transition period reorganizations,
13 however, that we continue to not utilize that loaning
14 of employees or the sharing of employees, and that we
15 would minimize that to a particular service or a part
16 of a certain activity that an employee was providing,
17 because it does, over time, appear to be sharing.

18 MS. JENNINGS-FADER: Could you explain --
19 first of all, I understand you talked about QC --
20 excuse me, the prior 272 affiliates to the BOC. What
21 about from the BOC back to the prior 271 affiliate?

22 MS. BRUNSTING: I believe we received
23 service from particular --

24 (Discussion off the record.)

25 MS. JENNINGS-FADER: Okay. Well, let's

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1 see if we can reconstruct this. Let's go back to the
2 question, which was my question to Qwest about the
3 affiliates, the use of employees by the old Section
4 272 -- the use of the old 272 affiliate employees by
5 Qwest Communications -- no, Qwest Corporation, the BOC.
6 Okay? And you had some explanation about what that
7 sharing or employee loans or whatever you want to call
8 it may have been, so just repeat that, please.

9 MS. BRUNSTING: Okay. The services that
10 were previously provided by Qwest Long Distance to the
11 BOC, or by the BOC to the 272 affiliates, premerger,
12 those services were always reduced to writing and
13 posted on the Internet. The types of service that were
14 included there were financial type analysis services.
15 There were some public media type of services that were
16 provided back from the 272 affiliate to the BOC.

17 What I would say is that, to my
18 knowledge, there was no 100 percent designation of an
19 employee that was on loan to the BOC from the 272, or
20 from the BOC to the 272, both directions.

21 MS. JENNINGS-FADER: I am sorry.

22 MS. SCHWARTZ: I would just like to add a
23 cite out of the nonaccounting safeguard order that

- 24 Ms. Brunsting had referred to earlier. I am just going
25 for read from this cite. It's in paragraph 179. And

1 it appears on page 3 of my submitted affidavit. We
2 also decline to impose the prohibition of sharing of
3 services other than operation, installation and
4 maintenance services on policy grounds. We find that
5 if we prohibit the sharing of services, other than
6 those restricted pursuant to 2710(b)(1), the OGC, the
7 BOC and Section 272 affiliates would be unable to
8 achieve the economies of scale and still inherent in
9 offering an array of services.*

10 MS. JENNINGS-FRANK: Okay. Now, thank
11 you. With respect to the -- I don't believe this
12 answer is new on the record. Can you explain to the
13 commission, please, why the duration -- the policy
14 duration on loaning of employees is four months?

15 MS. SCHWARTZ: A time period was
16 selected to best continue to meet some efficiencies
17 within the corporation. And four months seemed to be
18 an appropriate time period that we could utilize and
19 manage, so that it would be reduced to writing,
20 however, and posted on the Internet. It was not
21 control we could put in place with the time period and
22 manage and control.

23 MS. SCHWARTZ: I would just like to ask
24 that loaning employees is not specifically prohibited

25 by the FCC. So we felt that we had some discretion

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1 there. And it's my understanding that the workshop
2 processes have been kind of give and take. So this was
3 something that we came to the table with to reduce our
4 loaned employee duration times to four months. So, it
5 was a give on our part.

6 MS. JENNINGS-FADER: Now, with respect to
7 the four months, is that, as I have understood you so
8 far to say, that the prior practice was not to loan 100
9 percent of an employee's time, but rather to split the
10 employees' time in some way, as a past practice,
11 correct?

12 MS. BRUNSTING: That was the general
13 understanding, yes.

14 MS. JENNINGS-FADER: Is that the current
15 practice? That these loans are not 100 percent of an
16 employee's time?

17 MS. BRUNSTING: The current is, yes. No
18 100 percent of an employees' time for more than four
19 months at any 12-month period.

20 MS. JENNINGS-FADER: There's been a
21 change from the past practice?

22 MS. BRUNSTING: It's an actual policy
23 now.

24 MS. JENNINGS-FADER: That's not my

25 question. There's been a change from the past

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1 practice? In the past, the policy was not to loan 100
2 percent of the time. The current practice is that,
3 one, it is possible to loan an employee up to four
4 months for 100 percent of that employee's time?

5 MS. BRUNSTING: It was always possible to
6 loan -- to utilize an employee for, let's say, up to 12
7 months in any -- as long as you had it reduced to
8 writing and posted on the Internet. We didn't have a
9 policy that foreclosed that.

10 MS. JENNINGS-FADER: To do 100 percent of
11 an employee's time up to a year?

12 MS. BRUNSTING: I do not know of any
13 instance where 100 percent of an employee's time was
14 used.

15 MR. MUNN: That was her discussion, is
16 that it doesn't occur, the 100 percent of the time.

17 MS. JENNINGS-FADER: Mr. Munn.

18 MR. MUNN: Didn't occur.

19 MS. JENNINGS-FADER: I appreciate that,
20 the fact that you are attempting to help me to
21 understand the witness's testimony. But I would like
22 to talk to the witness about this, because I want to
23 understand what the past policy was and whether the

24 current practice and policy is changed from the past
25 policy. So, let's talk about the past policy.

1 MS. BRUNSTING: There was not a formal
2 policy.

3 MS. JENNINGS-FADER: So, one could have
4 had an employee -- this is what I am trying to
5 understand.

6 MS. BRUNSTING: Yes.

7 MS. JENNINGS-FADER: One could have had
8 an employee who was, quote, loaned, unquote, to a
9 separate affiliated corporation, the 272 affiliates to
10 the BOC, for 100 percent of that employee's time, up to
11 12 months. That was the prior policy. Am I correct?

12 MS. BRUNSTING: That situation could
13 occur, yes.

14 MS. JENNINGS-FADER: Whether it did, in
15 fact, occur is a different question, but the policy was
16 that.

17 MS. BRUNSTING: Yes.

18 MS. JENNINGS-FADER: The current policy,
19 whether or not it occurs, is --

20 MS. BRUNSTING: Is that the time period
21 is restricted.

22 MS. JENNINGS-FADER: To four months.

23 MS. BRUNSTING: To four months. I
24 cannot, 100 percent of the time, utilize an employee

23 for another area for more than four months out of any

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1 12. It's a reduction.

2 MS. JENNINGS-FADER: Okay. Now I am
3 curious to know, given the list of services performed
4 from the Qwest Services Corporation, shown on Exhibit
5 MES-6, of Exhibit 7-Qwest-3, why is it necessary to
6 have -- what efficiencies are gained from the loan of
7 employees as between the BOC and the 272 affiliate,
8 given the nature of what I think is happening at the
9 service level.

10 MS. SCHWARTZ: Exactly. I think what
11 Ms. Brunsting has alluded to is that this practice is
12 pretty uncommon. Doesn't happen very often. And, so,
13 there hasn't been -- there hasn't been an, I guess, a
14 lot of emphasis or question or concern around past
15 practices. And to the extent that AT&T mentioned some
16 concerns, that were primarily out of those one-time
17 transactions that took place during the transition
18 period, we basically volunteered to limit our policy to
19 four months. But, again, in either case, the
20 transaction would be posted on the Internet and made
21 available to third parties at the same rate, terms and
22 conditions, but it's pretty uncommon and for the
23 reasons just mentioned; that a lot of the services are

24 actually being provided out of the services company.

25 MS. JENNINGS-FADER: Right. So, now my

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1 question is, why is there a policy that allows loan of
2 employees at all, notwithstanding the fact that the FCC
3 has not prohibited the practice. Let's put that to the
4 side. What is Qwest's reason for wanting to have the
5 ability to do this loaning?

6 MS. BRUNSTING: It is a position, on our
7 part, to best and most extensively have the opportunity
8 to utilize our employees in other areas. And also,
9 under certain circumstances, to make that publicly
10 available, but to manage our business.

11 MS. JENNINGS-FADER: Thanks.

12 MR. SKLUZAK: Can I make a comment, just
13 a follow-up on this line of questioning?

14 MR. BELLINGER: Sure.

15 MR. SKLUZAK: As regarding this
16 employee-sharing policy, there's lots of mention of
17 posting, making publicly available. That implicates
18 Section 272(B)(5), which encompasses the posting and
19 also Section 272(C), which is the nondiscrimination
20 safeguards. But the scope of what I was talking about,
21 this employee lending, is 272(B)(3), which is the
22 independence of employees, and as you probably noted in
23 my testimony, I stated that it went against the spirit,

24 against the substance of this independence that is

25 required by the FCC as far as employees between QCC and

1 QC. So, I don't want a red herring to be introduced,
2 that we publicly posted, therefore, it's okay, still
3 keep on the 272(B)(3) aspect.

4 MS. JENNINGS-FADER: Then, if that's
5 true, why, in your opinion, hasn't the FCC prohibited
6 the policy in its entirety?

7 MR. SKLUZAK: They may indeed, when Qwest
8 makes their application to them.

9 MS. JENNINGS-FADER: Let's talk about
10 applications that have been granted.

11 MR. SKLUZAK: Okay.

12 MS. JENNINGS-FADER: I believe Qwest is
13 correct when it says there's no FCC rule or other
14 requirement that bans the practices entirely. Why, in
15 your opinion, is that true?

16 MR. SKLUZAK: Perhaps this has never been
17 brought before the FCC. Perhaps there wasn't this
18 incident of 100 percent employee-sharing between two
19 entities. I am not sure.

20 MR. WOLTERS: And perhaps no company has
21 gone and done as extensive an analysis as we have.

22 MS. JENNINGS-FADER: I am sorry. I
23 missed the first part of your answer.

24 MR. WOLTERS: Maybe nobody has gone in

10 and done an audit, like Mr. Skluzak, to look at, on a

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1 representation-by-transaction basis, and found this
2 practice.

3 MS. JENNINGS-FADER: Okay. Thanks.

4 MR. SKLUZAK: Let me say, by Mr. Wolters
5 saying "audit," that's not a financial audit. I did
6 testing of transactions, not a true accounting audit.

7 MS. JENNINGS-FADER: Okay. Thank you.

8 MS. SCHWARTZ: I would just like to add
9 to the remarks about the loaned employee policy, just
10 to make sure that we're all clear and of the
11 understanding that to the extent that we do have
12 employees loaned, that was limited to the duration of
13 four months as is the current policy. It would be
14 posted on the Internet. The rates, terms and
15 conditions are made available to any other third party
16 who wanted to --

17 MR. MUNN: It's not just posted on the
18 Internet. It has to be made available under 271(C) to
19 anybody in this room or outside of this room who wants
20 the same thing.

21 MS. HAYS DORF: When you say that each
22 individual employee loaned is posted. So, Joe somebody
23 particular, I don't know what -- I am just making

14 ~~something~~ up -- his loan would be posted, but something
15 specific to that employee. So, assuming there were 100

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1 each loan, there would be a 100 such postings.

2 MS. SCHWARTZ: It would be limited to the
3 level of expertise, so we wouldn't be posting people's
4 names, but we would be describing their positions and
5 the functions that they were performing.

6 MS. WAYSDORF: On an individual employee
7 basis, perhaps without a name, but to answer my other
8 question, if there are 100 such loans, there would be a
9 100 separate postings.

10 MS. SCHWARTZ: If there were 100. I
11 guess that question has really never come up. But, the
12 way I would envision it is, if Judy needed three
13 accountants, all of the same expertise level, I would
14 envision that it would basically be that three
15 employees at X level who are accountants and are
16 working on this service for this duration of time.

17 MS. BRUNSTING: That's right. And it
18 could also be so stated, it was a particular project
19 that they did, so, that would have a price with it, or
20 a particular service.

21 MS. WAYSDORF: Wouldn't be stated or
22 would be?

23 MS. BRUNSTING: Would be. It would be

Exhibit to W-11-103
Overseas Corporation
Exhibit of Mr. E. S. Stewart
Exhibit W-11-103-10
April 2, 1943

- 24 clearly identified in the work order, the service
25 provided by the BOC to the long distance telephone.

1 It's in conjunction with the service that this employee
2 performs some function.

3 MS. WAYSDORF: Okay. Then how would a
4 CLEC or a third party -- a third party would not be
5 able to use one of those accountants, would he?

6 MS. SCHWARTZ: Well --

7 MS. BRUNSTING: My understanding.

8 MS. SCHWARTZ: Sure he would.

9 MS. WAYSDORF: My understanding, if he is
10 out for three months.

11 MS. SCHWARTZ: Yes, he would. That's
12 exactly the point.

13 MR. SUMPTER: Without the name?

14 MS. BRUNSTING: It's a service.

15 MS. WAYSDORF: You would loan PacWest,
16 for example, an accountant for three months to perform,
17 I don't know, cost allocation or something.

18 MS. BRUNSTING: Certain services, certain
19 financial services, if you requested, just as we have
20 requested certain financial services to be performed,
21 the BOC understands and has gone through a process that
22 would say they understand they have to provide that to
23 any other carrier that requests it.

24 MR. SUMPTER: I have a follow-up

18 question to that. I am aware that certain individuals

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1 in a company will have a certain degree of expertise or
2 peculiar skill that makes them unusually valuable. And
3 I would assume that, in these limited cases, or at
4 least what you have described as limited cases, of
5 borrowing employees back and forth for a short period
6 of time, I just assumed that you were loaning a
7 particular employee because of the skills of that
8 employee, not just a vague general service. So without
9 the name of the employee, how would a CLEC know that
10 they were getting the same value for trying to obtain
11 the same service from the BOC?

12 MS. SCHWARTZ: Right. I think it would
13 depend on which employee that we're talking about, and
14 the level of expertise, because I think we're talking
15 about, a great deal, today, in hypotheticals. This
16 doesn't occur very often. We haven't received one
17 single call from one single CLEC or any other
18 interexchange carrier asking for any of these services.

19 So, what we're trying to do is, I
20 think -- at least I feel a little uncomfortable that
21 we're speaking a lot in hypotheticals about a practice
22 that's not very commonplace. But to the extent that it
23 is important -- let me just add, to the extent that it

CONTINUATION

[4]

24 is important and relevant to the decision-maker, who
25 would be potentially interested in buying the service,

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1 the specific level of expertise such that it was so
2 specific that you would have to put the individual's
3 name, I suspect that we would do that. It's just never
4 been envisioned, I don't think, up until this point.

5 MS. BEWICK: I suspect one of the reasons
6 you haven't had requests, I don't know about anyone one
7 else in this room, this is news to me. It's not news
8 to me that there's the loaning back and forth, but it's
9 news to me -- I guess I never thought about it, that
10 same ability was open to a CLEC. And somehow I am
11 somewhat suspicious that if, in fact, I would just
12 think that loaning between the two companies, based on
13 a business decision that was mentioned earlier, and
14 making the best use of that employee body is part of
15 the business analysis that's used to determine if that
16 loan is going to be granted, somehow I have the feeling
17 that that same CLEC wouldn't kind of place in the same
18 parameters as to whether or not that made sense.

19 So, I guess I am just sort of skeptical,
20 if New Edge called and said I looked at your services
21 and we would like to take advantage of borrowing
22 someone for a four-month period of time at this same
23 rate that they are being paid and will be paid by you,

24 and everything else, that would stun me if that was

25 ever granted.

1 MS. SCHWARTZ: But let me just add this
2 additional distinction -- that is the rule, but the
3 other piece of it is when we make a decision about a
4 service that we're going to provide for another 272, we
5 have to understand and keep in mind the likelihood that
6 someone else is going to be interested in the service.
7 And to the extent that we think it's high, and to the
8 extent that we think we don't have the bandwidth to
9 provide it, we may make a decision not to provide that
10 to our 271, because it would put us in a position to
11 have to offer it to others, which we're not willing to
12 do.

13 MR. SUMPTER: Based on your experience,
14 you're aware that the likelihood of somebody taking
15 advantage of that opportunity is almost zero.

16 MS. SCHWARTZ: To date, that's correct.

11 MS. SCHWARTZ: I just want to respond to
14 a couple of remarks that Mr. Skluzak made in his
17 opening. There were a couple of references to, for

1 instance, to the fact that we have strengthened
2 processes. Now, you know, I think that's a great
3 thing. I would hope everybody in this room would be
4 happy to know we're continuing to look at the internal
5 controls at Qwest with regard to Section 272. And to
6 the extent we feel some processes need to be
7 strengthened, then we do that. For instance, when we
8 moved to QWC as our new 272, one of the new processes
9 that we put in place was to monitor the network asset
10 transfers. The LD, the old 272, didn't have any
11 network assets. So we needed a new process at Qwest to
12 meet the requirements of 272 to not have those network
13 assets transfers. So that's one thing that we did.
14 And I think that that's important to understand. I
15 know, Mr. Wolters, I am getting hungry, so I am kind
16 of running through this.

17 The other item that I wanted to mention,
18 that Mr. Skluzak brought up, was his reference to
19 biannual audit. And that, in the biannual audit, the
20 agreed upon procedures engagement, and there,
21 specifically, the auditors are specifically directed to
22 not use the materiality when reporting discrepancies.
23 That's fine. We have no problem with that. And that's
24 exactly what we're doing today in our controls when we

75 ~~assess~~ ~~not~~ Web discrepancies. We reported every single

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1 one. However, materiality will still be used when
2 analyzing and assessing the impact of those
3 discrepancies. And the FCC did that in BellSouth
4 Louisiana, when they looked at their Web discrepancies,
5 and also in BellAtlantic New York. All Web
6 discrepancies were reported, but materiality was used
7 when assessing those.

8 I also made some notes about the loaned
9 employee remarks. I think we hashed through that in
10 great detail. And I guess I would just like to wrap-up
11 and say, it is important to understand that we went
12 through a 272 transition period. We named the 272 in
13 January, and we took three months to make it compliant.
14 We couldn't make it compliant on the day that we named
15 it. We needed a transition period. And we had some
16 disruptions during that time period, and we made some
17 mistakes during that time period, and we have corrected
18 them. We also had some discrepancies and issues in the
19 merger transition. Anyone in this room, I think,
20 that's been involved in the merger of two huge
21 corporations, knows that things don't always go
22 smoothly. When you try to integrate policies and
23 procedures, you have some disruption, but we have moved
24 past that and we have corrected any of the errors that

25 we found. And it was -- it accounted for one-time

1 disruptions in our processes. Anything else?

2 MR. MUNN: No. I think that's it for Ms.
3 Schwartz.

4 MR. BELLINGER: Let me ask a question.

5 MR. MUNN: We do have, Mana, the bigger
6 print, easier-to-read copy of 7-Qwest-8.

7 MS. JENNINGS-FADER: Thank you.

8 Ms. Schwartz, I have a question or a request. Could
9 you explain to the commission the nine-month duration
10 of the one-time disruption of the posting of the
11 accounting transactions? What, first of all, was it
12 nine months in duration and secondly, could you explain
13 why there was that nine-month interruption?

14 MS. SCHWARTZ: I would actually break the
15 nine months down into two periods, the six months from
16 the merger to the end of the year, which we called the
17 merger transition earlier today, and the 272
18 transition, because I think there are basically two
19 different things going on there which helped to explain
20 and understand what some of the issues were.

21 We did identify transactions with QCC,
22 the new affiliate, after the merger, in that merger
23 transition period, but, to be honest, we didn't
24 identify all of them, and we were fearful of that. And

25 so as soon as -- in the December time period, and as

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1 soon as we made the decision that QCC would be the 272
2 affiliate, we brought in additional help to identify
3 those transactions.

4 Now, we're not talking about a posting
5 error here, because you can't post or you wouldn't be
6 required to post transactions with your 272 affiliate
7 before you even name a 272 affiliate. So, there were
8 no 272 rules in place or required for QCC -- and I hope
9 this is making sense -- in the merger transition period
10 in the latter half of 2000. Those actually kick in
11 once you declare your 272 subsidiary or you turn it up
12 and you turn up the Website. That's what we did on
13 March 26th.

14 MS. JENNINGS-ROEB: All right. So,
15 correct me if I am wrong. Then it's Queen's belief
16 that there is a zero month interval, which is a failure
17 to account for the affiliate transactions, zero months
18 meaning what you just said, is that for six months it
19 was King's X because it was the merger transition
20 period, and you hadn't named an affiliate. Then the
21 second three months, which is the January, February and
22 March period of 2001, is King's X because you hadn't
23 turned up the affiliate; am I correct?

24 MS. SCHWARTZ: I wouldn't categorize it
25 quite that way. I would categorize it slightly

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1 differently, I believe, and I think that we have
2 admitted that we didn't catch all of the affiliate
3 transactions in the merger transition period. We made
4 a mistake.

5 MS. JENNINGS-FADER: Okay. Should you
6 have captured them all in that six-month merger
7 transition period?

8 MS. SCHWARTZ: Should we have captured
9 all affiliate transactions? I guess it depends. Sure,
10 we should have. And when, at the end of the day, you
11 know, one would argue whether or not we were out of
12 compliance would be based on some level of materiality
13 with the 32.27 pricing rules, and when you look at all
14 of the affiliate transactions that the BOC has with all
15 Qwest affiliates, which is how that's been measured
16 historically, it was immaterial. We caught some but
17 or we identified some, but we didn't identify all,
18 that's correct.

19 MS. JENNINGS-FADER: Okay. Then the last
20 three-month period, January, February, May of 2001, and
21 admittedly my expression King's X, but, is it Qwest's
22 position that those three months are not and shouldn't
23 be included in the commission's review because no 272

- 24 affiliates had been identified and in Qwest's
- 25 expression, turned up before the end of March?

1 MS. SCHWARTZ: I think that I would
2 categorize it as you should -- we would ask that you
3 take into account that we needed some time period to
4 make that 271 compliance. And the FCC gave the BOCs
5 one year to make, you know, when 272 first kicked off,
6 and companies were naming their 272 affiliates back in
7 the LD days, companies had a whole year to make those
8 affiliates compliant. This is kind of new ground. I
9 don't think any other RBOC has been through this, and
10 we made our 272 affiliate compliant in three months.
11 So I guess we would ask that you give consideration to
12 the need for a transition period, which in our case was
13 three months.

CERTIFICATE

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2

KRISTY TURNER, JAMES L. MIDYETT, and

3

HARRIET S. WEISENTHAL, Certified Shorthand Reporters in

4

and for the State of Colorado, do hereby certify that

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we reported the foregoing proceedings in the first

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instance, and that later the same was reduced to

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typewritten form under our direct supervision and

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control; we further certify that the foregoing is a

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true and complete transcription of our stenographic

10

notes then and there taken.

11

Dated _____, 2002.

12

KRISTY TURNER

13

14

JAMES L. MIDYETT

15

16

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1 BEFORE THE PUBLIC UTILITIES COMMISSION

2 OF THE STATE OF COLORADO

3 Docket No. 97I-198T - Workshop 7

4 * * *
5 IN THE MATTER OF THE INVESTIGATION OF US WEST
6 COMMUNICATIONS, INC.'S COMPLIANCE WITH SS 271(c)
7 OF THE TELECOMMUNICATIONS ACT OF 1996.

8 -----
9 CONFIDENTIAL PROCEEDINGS

10
11 Pursuant to notice to all parties of interest,
12 the Technical Workshop was held at 8:35 a.m., July 24,
13 2001, at 3898 Wadsworth Boulevard, Lakewood, Colorado,
14 before Facilitators Hagood Bellinger and Martin Skoff.

15 APPEARANCES

16 (As noted in the transcript.)
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CONFIDENTIAL PROCEEDINGS

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MR. TEITZEL: We're on the confidential

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portion of the record.

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AT&T's response to Qwest's data

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request -- once again, Confidential 7-Qwest-22, this

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was discovery request 12-3, stated that as of

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12/31/2000, they were serving 81,907 residential access

8

lines over facilities owned by AT&T in Colorado.

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So that is a quantity from one single

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provider in Colorado that would have dramatically

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exceeded the very conservative estimate that we had

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used in the other states.

13

MR. BELLINGER: Is that the end of your

14

confidential?

15

MR. TEITZEL: Yes, it is.

16

MS. JENNINGS-FADER: I'm sorry, before we

17

do this, I would appreciate it if AT&T has anything to

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say with respect to this response, if they could do it

19

now while we're still in confidential, so we don't have

20

to go flipping back and forth, confidential, not

21

confidential.

22

MR. WITT: At this point we have nothing

23

to say about this. We certainly provided the

24 information.

25 As I mentioned earlier on, we should have

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1 asked for a higher level of confidentiality with
2 respect to this information. Obviously that train has
3 left the station at this point.

4 So we would ask for some higher level of
5 confidentiality when AT&T releases its business data
6 for the same.

7 MS. JENNINGS-FADER: Okay. But no
8 comment with respect to this particular number of
9 residential access lines?

10 MR. WITT: None.

11 MS. JENNINGS-FADER: Okay, thank you.

12 MR. BELLINGER: Okay, off confidential?

13 (END OF CONFIDENTIAL PROCEEDINGS.)

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Docket No TC01-165
Qwest Corporation
Exhibits of Marie E. Schwartz
Exhibit MES-272-26
April 2, 2002

23

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1 BEFORE THE IDAHO PUBLIC UTILITIES COMMISSION

2 Case No. USW-T-00-3

3 In the Matter of US WEST Communications, Inc.'s Motion
4 for an Alternative Procedure to Manage the Section 271
Process.

5 -----
6 STATE OF IOWA
7 DEPARTMENT OF COMMERCE
8 UTILITIES BOARD

9 Docket No. INU-00-2

10 IN RE: US WEST COMMUNICATIONS, INC.

11 -----
12 DEPARTMENT OF PUBLIC SERVICE REGULATION
13 BEFORE THE PUBLIC SERVICE COMMISSION
14 OF THE STATE OF MONTANA

15 Docket No. D2000.5.70

16 IN THE MATTER OF the Investigation into US West
17 Communications, Inc.'s, Compliance with Section 271
18 of the Telecommunications Act of 1996.

19 -----
20 STATE OF NORTH DAKOTA
21 PUBLIC SERVICE COMMISSION
22 Case No. PU-314-97-193
23 US West Communications, Inc., Section 271 Compliance
24 Investigation.

25 -----
26 BEFORE THE PUBLIC SERVICE COMMISSION OF UTAH

27 Docket NO. 00-049-08

28 In the Matter of the Application of US West
29 Communications, Inc., for Approval of Compliance with
30 47 U.S.C. ss 271(d)(2)(B).

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BEFORE THE PUBLIC SERVICE COMMISSION OF WYOMING

Docket No. 70000-TA-00-599

In the Matter of the Application of US West Corporation
Regarding 271 of the Federal Telecommunications Act of
1996, Wyoming's Participation in a Multi-State Section
271 Process, and Approval of Its Statement of Generally
Available.

BEFORE THE NEW MEXICO REGULATION COMMISSION

Utility Case No. 3269

IN THE MATTER OF Qwest Corporation's Section 271
Application and Motion for Alternative Procedure to
Manage the Section 271 Process

Pursuant to notice to all parties of interest,

Seven-State Collaborative Process, General Terms and
Conditions, Forecasting and the BFR Process, was held
at 8:35 a.m., June 7, 2001, at 7801 Orchard Road,
Englewood, Colorado, before Facilitator John Antonuk

APPEARANCES

(As noted in the transcript.)

15 MS. SCHWARTZ: Good afternoon. My name
16 is Maria Schwartz. I am a director and FCC regulatory
17 counsel in Qwest Corporation, or the BOC. And I am in
18 charge of our Section 272 compliance. And what I would
19 like to do this afternoon is provide an overview that
20 shows that we're prepared to comply with Section 272 of
21 the act. And so that takes us into the power point
22 presentation material that was handed out earlier.
23 That is MES-5? Six. Okay.

24 On the second page of the package is a
25 list of our affiliate definitions. And before we get

1 into the actual Section 272 requirements, I would like
2 to walk-through our affiliate definitions, because they
3 can be somewhat confusing. They all sound pretty much
4 the same.

5 Okay. The top box, some of you can see
6 it in the poster board that Chuck Steese is holding up.
7 And it's also been handed out as an exhibit that I
8 believe is MES-12. It's the one-page corporate chart.
9 It shows Quest Communications International, Inc. the
10 top box, is the publicly traded parent of all Quest
11 affiliates. Okay. Quest Corporation, or QC, the
12 company that I work for, used to be known as U S West
13 Communications, Inc. And, again, that's the BOC. And
14 here we see Quest Corporation, the BOC, is -- that's
15 that bottom middle box on the chart.

16 QCC, or Qwest Communications Corporation
17 was the long distance arm of the premerger Qwest. And
18 that's the new Section 272 affiliate that we will be
19 providing long distance service from. And then,
20 finally, Qwest Service Corporation, or QSC is the
21 parent of both QC, the BOC, and QCC, the 272. And
22 Qwest Services Corporation is the middle box here, and
23 that reports up into QCII, or Quest Communications
24 International. Thank you.

25 MR. ANTONUK: Was that not the same

1 organization structure as was shown in your direct
2 testimony?

3 MS. SCHWARTZ: That's correct,
4 Mr. Antonuk.

5 MR. ANTONUK: There's no change on
6 Exhibit 12 from what was contained in your prefiled
7 testimony.

8 MS. SCHWARTZ: Correct. That's correct.
9 We just included it for illustrative purposes here this
10 afternoon. Okay. So, let's talk about the specific
11 Section 272 requirements, and that starts on Slide 3.

12 Qwest Communications International has
13 created a separate affiliate and has proposed to
14 properly operate that affiliate in order to be
15 permitted to offer in-region interLATA service. The
16 Section 272 requirements are as follows: Section
17 272(A) is the separate affiliate requirement, and that
18 means that we, the BOC, had to create a separate
19 Section 272 company to offer long distance from, and we
20 have. Section 272(B) are the structural and
21 transactional requirements. And that means that the
22 BOC must operate -- the BOC and the 272 must operate
23 separately. 272(C) includes the nondiscrimination
24 safeguards. That means that we, the BOC, must treat
25 the 272 like any other interexchange carrier. 272(D)

1 contains the biannual audit requirement, and that means
2 that we'll have to undergo a special audit every two
3 years. That will begin one year after we offer long
4 distance service. 272(F) includes the sunset rules
5 which address when 272 expires. And then, finally,
6 272(G) the joint marketing provisions, talk about how
7 we can market local and long distance service together,
8 once we have 271 authority.

9 MR. STEESE: Ms. Schwartz, you skipped
10 over subsection E. Can you discuss that briefly?

11 MS. SCHWARTZ: Yes, I can. Thank you.
12 Mr. Steese. 272(E), known as fulfillment of certain
13 requests, contains special nondiscrimination rules that
14 we are prepared to follow.

15 So, in recapping the 272 requirements,
16 Section 272 defines the separate structure and business
17 relationship that QC, the BOC, and QCC, the 272
18 affiliate, or long distance affiliate, must operate
19 within.

20 The next slide talks about the
21 significant events or milestones in our Section 272
22 history, and is probably one of the most important
23 charts in my presentation this afternoon. You can see
24 Mr. Steese is holding up a larger copy of that. The
25 first item in our milestones is the fact that Qwest

1 Long Distance, or what used to be called U S West Long
2 Distance, has had processes in place to be Section 272
3 compliant since the release of the act in 1996, and has
4 those processes in place today. So, that's where we --
5 Qwest CC commenced and we educate ourselves and become
6 experienced at operating a 272 subsidiary. Then we
7 move into two significant transition points. The
8 Qwest/U S West merger transition, which most of you, I
9 think, are familiar with, took place last year, from
10 July, basically through the end of the year.

11 Next we moved into the transition to a
12 new Section 272 subsidiary, QCC. So, as we went
13 through our merger transition, we made the decision to
14 change from Qwest Long Distance to the new 272
15 subsidiary. And then, finally, what brings us to
16 today, where we know that QCC has all processes in
17 place to be Section 272 compliant. And so, what I
18 would like for you to do is kind of focus on this time
19 line, as we walk through the next three slides, where
20 we talk in more detail about these significant
21 milestones.

22 But, once again, I would like to re-emphasize
23 that Qwest Corporation, formerly U S West
24 Communications, has consistently had a compliant
25 Section 272 subsidiary since the release of the act.

1 and this is very important.

2 MR. STEIN: MR. SCHMITT, very briefly.

3 Is there a particular time frame in which you're
4 focusing in that time frame?

5 MR. SCHMITT: Yes, there is, Mr. Stein.

6 and we talk a little bit about the time as we go
7 through transition points in detail. They were really
8 focussed their testimony around the significant events
9 of the merger and the Section 372 conversion. Okay? On

10 Slide 8, then we talk a little bit about Quest Long

11 Distance. Again, that used to be called it a Quest Long

12 Distance. That was our first Section 372 affiliate.

13 It was planned to operate primarily as a long distance

14 reseller. Again, it's been compliant from 1980 to the

15 present.

16 And then, as Mr. Bruching's discussion

17 in her testimony, we're planning to stage to have the

18 new Section 372 affiliate, QSC, operating in the second

19 or third quarter of this year. So, once again, to

20 establish for us a five-year history of Section 372

21 compliance for Quest Corporation. And, in terms of the

22 impacts of the Quest merger, I think everybody in this

23 room understands that the Quest/A & Quest merger had

24 significant impacts on all operational areas of our

25 business. It was the merger between two very different

1 multi-national companies. One was a local service
2 provider, the other a long distance provider. It
3 required the integration of a nonregulated corporate
4 culture with a regulated corporate culture. Then, in
5 the merger transition, it triggered a decision for us,
6 in the third quarter of last year, to reassess our
7 designated 272 affiliate. The Qwest merger resulted in
8 strategic changes, employee realignment, and other
9 operational changes that had to be executed in
10 compliance with all relevant state and federal
11 regulations. And finally, the last significant
12 milestone were the impacts of the Section 272
13 transition, something we just moved out of.

14 In the Qwest/U S West merger, we made,
15 again, the decision to move to a new Section 272
16 affiliate. QCC and that affiliate was identified in
17 January of 2001. QCC will be primarily a
18 facilities-based provider versus a reseller, like Qwest
19 Long Distance. We had to overlay our Section 272
20 controls that we had in place for Qwest Long Distance
21 onto QCC, the new Section 272. Moreover, we
22 strengthened the 272 controls that we had in place.
23 And then we have turned that over to QCC, as our new
24 Section 272 affiliate, on March 26th of this year, and
25 that coincides with the unveiling of the QCC 272

1 Website.

2 And, as Mr. Steese mentioned earlier, we
3 realized that a merger of this size was going to cause
4 some hiccups and issues in our accounting processes.
5 And AT&T talked extensively about accounting
6 discrepancies that took place during the merger
7 transition and during the second 272 transition, but
8 they gave no recognition in their testimony to the fact
9 that these were basically one-time impacts, and that we
10 have successfully, through our controls, moved through
11 those hiccups, if you will, and made the necessary
12 corrections to operate on a daily basis in compliance
13 with Section 272. Congress gave all of the SOCs one
14 year to comply with Section 272. QEC became our 272
15 affiliate in only three months.

16 So, now that we understand how the merger
17 transition and Section 272 transition had some one-time
18 impacts to our controls and processes in Section 272,
19 let's talk about the critical Section 272 requirements.
20 And this is on Slide 8. AT&T was the only party to
21 comment on Quest Corporation's direct testimony
22 concerning our ability to comply with Section 272. And
23 their primary concerns were raised in the following
24 areas common to 272(A), the separate affiliate
25 requirement, 272(B), the structural and transactional

1 provision, 272(C), the nondiscrimination provisions,
2 and 272(G), the joint marketing requirements. We're
3 prepared to offer evidence in this proceeding to show
4 the existence of processes and controls that ensure
5 compliance in each of these areas.

6 Moving to Slide 9, 272(A), the separate
7 affiliate requirement. QC, or the BOC, may only offer
8 in-region interLATA long distance from a separate
9 affiliate, and we have satisfied this requirement by
10 establishing QCC as our Section 272 affiliate. As we
11 saw earlier on the corporate structure chart, QC and
12 QCC are separate affiliates of QSC, or Qwest Services
13 Corporation. QC, the BOC, does not own any stock in
14 QCC. The 272 affiliate does, QCC, own stock in the
15 BOC. Qwest satisfies the FCC's prima facie test for
16 preapproval order for establishing a separate
17 affiliate, and AT&T concurred with the statement in
18 their direct testimony.

19 272(B), the structural and transaction
20 requirements. This section creates structural
21 separation between the BOC and the Section 272
22 affiliate. It assures that these two companies are
23 operating independently; that QCC, the 272, is not
24 receiving preferential treatment that would give it an
25 unfair advantage in the market.

1 We can demonstrate compliance readiness
2 in these five key provisions designed to ensure
3 separateness. We can show we operate independently;
4 that we have separate books, records and accounts; that
5 we have separate officers, directors and employees;
6 that creditors of our 272 have no recourse to the
7 assets of QC or the BOC; and that all of our
8 transactions are at arm's length, reduced to writing
9 and posted on the Internet.

10 B(1), operates independently. QC, the
11 BOC and QCC, the 272 do not jointly own network
12 facilities or the land or buildings where those
13 facilities are placed. There can be no transfer of any
14 network facilities from QC to QCC, and there have not
15 been any such transfers. There can be no operation,
16 installation or maintenance, commonly referred to as
17 OI&M, of QC or the BOC facilities by QCC, the 272. Nor
18 can OI&M on QCC facilities BOC be performed by the BOC
19 or any of the other Qwest affiliates, for that matter.
20 QCC cannot provide discriminatory access to network
21 service. We have satisfied the to operate
22 independently requirement, because we monitor asset
23 transfers on a quarterly basis to ensure that we have
24 transferred no network assets between the two
25 companies, and through the extensive training that we

1 have conducted with our network leaders and also our
2 network technicians. QC did not perform any OI&M for
3 QCC or vice versa.

4 B(2), the separate books and records and
5 accounts requirements. QCC, the 272, must maintain
6 books and records and accounts separate from the books
7 and records and accounts of QC, the BOC. The BOC uses
8 separate financial system controls and edits. We have
9 separate general ledger software that's also maintained
10 at a separate location. We have a separate chart of
11 accounts from the 271. As most of you know, or some of
12 you may know, the BOC follows USOA, or the Uniform
13 System of Accounts while the 272 follows GAAP. QC has
14 sufficient processes in place to maintain separate
15 books, records and accounts, and we satisfy the FCC
16 test from previous approval orders.

17 B(3), separate officers, directors and
18 employees. QC and QCC must have separate officers and
19 directors and employees, and we do. QC, or the BOC
20 employees who perform functions supporting the 272 are
21 required to report their time so that QCC can be billed
22 appropriately under FCC affiliate pricing rules.
23 Conversely, if QCC performs work for QC, they must
24 report their time and we must bill accordingly. We
25 have satisfied the FCC's test for compliance with

1 separate officers, directors and employees by making
2 our officers list public in the testimony that I filed
3 and the testimony filed by Ms. Brunsting by the fact
4 that we have compared payroll registers to ensure that
5 no employees appear on both payrolls at the same time,
6 and by having strict employee transfer and hiring
7 policies, which I will just touch on briefly.
8 Creditors of QCC may not have resource to QC assets.
9 We have satisfied the no-recourse requirement of
10 Section 272 by reviewing all debt agreements and
11 through extensive training efforts, and AT&T did not
12 dispute our claims of compliance with 272 before.
13 272(B)(5). 272(B)(5) on the slide
14 appears to be the most critical area of 272 compliance.
15 And, again, that requires that transactions be at arm's
16 length, reduced to writing and posted on the Internet,
17 and they were. All transactions between QC and QCC
18 must be reduced to writing. Our transactions are
19 documented by tariff, by standalone agreement, or
20 service agreements, and we'll talk more about that as
21 we go through our issues list. All transactions
22 between QC and QCC must be posted on the Internet
23 within 10 days. And they were. And we'll talk more
24 about some performance data to prove that as we go
25 through our issues list. Rates, terms and conditions

1 of every transaction must be publicly available to
2 ensure that accounting safeguards are maintained, and
3 they are. All transactions are reviewed by a Section
4 272 compliance oversight team, of which I am a member.
5 We satisfy Section 272(B)(5) by documenting all
6 transactions, by conducting them subject to the Part
7 12.27, affiliate pricing rules, and posting them to the
8 Internet within 10 days. We reconcile all transactions
9 to the CAM, or Cost Allocation Manual, to the CAM audit
10 spreadsheets, and to the ARMIS reports, which are all
11 filed with FCC on an annual basis, consistent with the
12 FCC's test for 272(B)(5) compliance.

13 Let's talk about our performance in
14 Section 272(B)(5), and in terms of our transactions for
15 QCC. If we look at the spreadsheet or chart, there
16 again, the January/February first quarter time frame of
17 this was our 272 transition period. So the first
18 opportunity that we had, after we identified all of our
19 272 transactions, to analyze and impose some controls
20 on real accounts data was in the March time frame. So,
21 we went through and we matched our -- the price that we
22 had on the Web with the prices that we billed our
23 affiliates, and found that we had a 12 percent
24 discrepancy rate in terms of our total 272 affiliate
25 revenue. In the second month, in April, we had zero

1 discrepancies. And we're committed to continuing to
2 update records in this proceeding to show a sustained
3 level of performance in this area; that we have the
4 ability to keep our discrepancies to a minimum.

5 MR. ANTONUK: Can you stop for just a
6 second and tell me, generally, how you define what you
7 meant by a "discrepancy?"

8 MS. SCHWARTZ: Discrepancy, Mr. Antonuk,
9 would be a difference between the price that we have
10 posted on the Web and the price that was used in the
11 actual detail or invoice used to generate the bill.

12 MR. ANTONUK: So, it's just a difference
13 in the price. It's not a difference in -- it wouldn't
14 reflect differences in other terms and conditions that
15 are posted, like due date for payments, application
16 late charges.

17 MS. SCHWARTZ: Not in this case, that's
18 correct.

19 MR. ANTONUK: Okay. Thanks.

20 MS. SCHWARTZ: Okay. So, once again, we
21 reconcile all of our transactions monthly. That
22 includes the transactions that we bill and also the
23 transactions that we accrue. And any differences that
24 we find are adjusted in the month following discovery.
25 Once again, we expect some issues in the first month of

1 processing, but, virtually, all of our discrepancies
2 between the Web and the amounts billed were eliminated
3 as March 2.

4 AT&T mentions these discrepancies
5 extensively in their testimony. Our controls found
6 that first, however. What appears in their testimony
7 were analysis and spreadsheets and reports that we
8 created out of our control process and provided to
9 them. The FCC stated over and over, in approval
10 orders, that BOCs must demonstrate internal control
11 mechanisms reasonably designed to prevent as well as
12 detect and correct noncompliance with Section 272. And
13 I think that's very important to remember.

14 MR. ANTONUK: That -- and, again, sorry
15 to interrupt -- that 12 percent discrepancy rate, is
16 that for the first quarter of 2001 or is that the March
17 specific rate?

18 MS. SCHWARTZ: That was accounting data
19 that was processed in the March time frame. 272(C) the
20 nondiscrimination safeguards. QC, or the BOC, must and
21 does make available goods, services and facilities and
22 information it provides to the 272 to other long
23 distance carriers at the same rates, terms and
24 conditions. How do we demonstrate compliance with
25 Section 272(C)? QCC must obtain information and

1 services through the same BOC processes as other
2 interexchange carriers. QCC must obtain any other
3 services through a QC or BOC sales executive team in
4 the same manner as other interexchange carriers. We
5 must post transactions between the two companies on the
6 Internet, and we do.

7 All new agreements with the 272 are
8 reviewed by the compliance oversight team. QC
9 employees must treat QCC or the 272 like any other long
10 distance carriers. We have demonstrated that we have
11 sufficient controls and processes in place to satisfy
12 272(C).

13 272(D), the biannual audit. Again, a
14 very important control in the 272 process. We will
15 obtain a special audit of Section 272 compliance to
16 begin one year after we start offering long distance
17 service, and that will take place every two years
18 thereafter. The FCC has continued to place reliance on
19 the existence of an audit in all of their approval
20 orders. So, it's very important to understand that
21 this is not the only place that Section 272 compliance
22 will be tested and demonstrated.

23 272(E), fulfillment of certain
24 requirements. The BOC is prohibited from providing any
25 facilities, services or information concerning the

1 provision of access to QCC and unless those same items
2 are made available to other interLATA -- other
3 providers of interLATA service under the same terms and
4 conditions. We're prepared to obtain the biannual
5 audit and we're also prepared to comply with the
6 nondiscriminatory requirements of Section 272(E).

7 So, what does all of this mean? We have
8 provided sufficient evidence on the record to prove
9 Section 272 readiness. We have had a compliance
10 Section 272 subsidiary since the release of the
11 Telecommunications Act in 1996, Qwest Long Distance.
12 We successfully transitioned to a new Section 272
13 subsidiary this year, QCC. We have continued to
14 demonstrate that we have sufficient controls in place
15 to comply with Section 272. We'll continue to
16 supplement the record in this proceeding regarding our
17 272(b)(3) transactions to prove our controls continue
18 to work to keep Web discrepancies to a minimum. And
19 we'll reaffirm our Section 272 compliance through the
20 first biannual audit; and thereafter as long as Section
21 272 is in place.

22 We have demonstrated, once we have
23 Section 271 authority, we will carry it out in
24 compliance with Section 272, and thus we have satisfied
25 the FCC's test, and we ask that you find us in

1 compliance with Section 272. Thank you.

11 MS. BRUNSTING: My name is Judith L.
14 Brunsting. I am employed by Qwest Communications
16 Corporation as Senior Director, 272 Business
18 Development. I represent the 272 affiliate.
19 Previously I held the position of Director of
20 Regulatory and Network for Qwest Long Distance, the
21 previous 272 affiliate. From the creation of Qwest
22 Long Distance, premerger U S West Long Distance, we
23 structured the company as a separate entity created to
24 provide interLATA long distance service upon the BOC
25 approval of Section 271. The company had experience in
the separateness requirements of company books,
employees, and transactions. We identified processes,

1 controls, to operationalize the business and meet
2 separateness requirements of 271. We had the
3 opportunity to test these processes prior to the
4 merger. I was a part of all of these activities for
5 four years.

6 Key learnings. 272 needs controls and
7 monitoring, because, as the market changes, and new
8 products are introduced, it will impact the processes
9 that we have in place. In the summer of 2000 months,
10 upon completion of the merger between U S West and
11 Qwest, the previous 272 affiliate, U S West Long
12 Distance's name changed to Qwest Long Distance. In the
13 fall, Qwest revisited business plans initiating
14 internal discussions as to which legal entity would
15 offer the interLATA services in-region. In
16 mid-January, QCC or Qwest Communications Corporation
17 was identified as the 272 affiliate. Plans were
18 quickly implemented to create processes and controls to
19 meet the 272 requirements. Employees were aligned in
20 the appropriate Qwest entity, documentation of all
21 transactions between the 272 affiliate and the BOC were
22 completed. Transactions were posted. Employees were
23 trained, all ensuring the separateness requirements of
24 Section 272.

25 The 272 affiliate is an organization of

1 approximately 2000 employees. Employees are located
2 predominantly in Ohio, Virginia, Colorado and
3 Minnesota; however, there are numerous other locations
4 outside of the 14 states where QCC employees reside.
5 The organization has divisions responsible for network,
6 operations, including provisioning, engineering, sales,
7 customer service and marketing. The 272 affiliate
8 currently has operating authority to conduct business
9 in all 50 states, and it also provides interLATA
10 origination in 36 states outside the 14-state region.

11 Ms. Schwartz has reviewed all of the
12 requirements of Section 272. I would like to focus on
13 three areas where additional efforts have occurred and
14 been put in place by the 272 affiliate. Section
15 272(B)(2) requires the 272 affiliate to have separate
16 books, records and accounts. The 272 affiliate
17 established and maintains a separate chart of accounts
18 and follows GAAP. We maintain, separate from the BOC,
19 books, records and accounts. We have separate internal
20 financial controls and separate assets documented and
21 tracked in our records.

22 Section 272(B)(3). The 272 affiliate has
23 no officers, directors or employees that are also
24 officers, directors and/or employees of the BOC. The
25 272 affiliate employees report to division leaders,

1 which report to the officer team of the 272 affiliate.
2 Further example of how the 272 is separate from the BOC
3 are, the 272 affiliate pays applicable taxes and fees
4 separate from the BOC. The 271 complies with state and
5 FCC reporting requirements separately from the BOC.
6 And the 272 has its own separate payroll.

7 Following the announcement of the 272
8 affiliate, Qwest implemented a program whereby
9 employees of the 272 affiliate, the BOC and the
10 services company would receive a clear identifier, a
11 dot, to distinguish which company they represented. It
12 would be a visual indicator to other employees as to
13 which companies all employees represented. Employees
14 then received guidance on the use of information and
15 how to do business between the BOC and the 272
16 affiliate in compliance with the rules.

17 MR. STEESE: Ms. Brunsting, really
18 quickly, the dot. How was the dot implemented? Where
19 does it go?

20 MS. BRUNSTING: The dot is implemented on
21 the upper corner of our I.D. badge, and it is also
22 located on our office tags. So, I, for instance, as a
23 representative of QCC, have a red dot on my badge,
24 which I will show you in just a minute, and also on my
25 name tag at my office. The local company, or the BOC,

1 has a blue dot. The services company, or the parent
2 company of QC and QCC, has a yellow dot. The
3 program -- this program, to raise awareness by
4 employees of complying with requirements in order to
5 reenter the long distance market, was hugely
6 successful. Much to my surprise, I am now fondly
7 referred to as the "Dot Person," and continue to
8 receive calls from employees in other Qwest entities as
9 they want to know when they will receive their dots
10 also.

11 Finally, to ensure we remain compliant
12 with Section 272, the 272 affiliate educates all
13 employees on the requirements of Section 272 within 10
14 days of employment. All current employees have
15 received training and complete an annual compliance
16 company review. Employees that have compliance issues
17 receive information on who they can contact to get
18 answers and report potential violations.

19 Lastly, 272(C), understanding the
20 nondiscrimination requirements of the BOC. The 272
21 affiliate requests products and services through the
22 BOC sales executive. That sales executive, as with any
23 other carrier, contacts the necessary business units
24 and a manager of the BOC regulatory accounting team.
25 The 271 affiliate has assigned an employee responsible

1 for the negotiation and administration of agreements
2 with the BOCs, as well as with other suppliers.

3 To conclude my summary --

4 MR. STEESE: Before you conclude, one
5 more question. During this transition, from the
6 January to the March time frame, where we have
7 identified QCC as the new affiliate, and our
8 transitioning to making it 272 compliant, what was your
9 role in that process?

10 MS. BRUNSTING: I led the effort to
11 maintain the previous Qwest long distance separate 272
12 affiliate and led the effort to identify those work
13 activities and those processes that would need to be
14 put in place to bring QCC into compliance.

15 MR. STEESE: Thank you.

16 MR. SKLUZAK: My name is Corey Skluzak,

1 and I am AT&T's witness on Section 272 matters. I
2 filed a direct or reply piece of testimony, and then
3 followed up on that about two and a half weeks later
4 with the supplemental piece.

5 First off, I would like to talk a little
6 bit about the importance of this particular section.
7 Section 272 can act as a trip wire, if you will, to
8 discriminatory behavior by Qwest, or QCC, if the
9 compliance is properly structured and vigorously
10 enforced. Now, Section 272 is important to protect
11 Qwest's consumers, per the FCC, or any BOCs consumers
12 from paying higher prices for local services because of
13 improper cross-subsidization of the 272 affiliate,
14 which is now QCC, formerly Qwest LD. It's also
15 important to protect the competitive long distance
16 landscape once QCC gains 271 approval, so that we don't
17 see havoc wrecked on the interLATA in-region long
18 distance. And failure to comply with Section 272, I
19 may add, constitutes an independent grounds, according
20 to the FCC, for denial of the Section 271 application.

21 Major parts of my testimony are devoted
22 to my findings as a result of three separate on-site
23 reviews and contemporaneous testing while I was on
24 those on-site reviews at Qwest headquarters. One
25 caveat here is the FCC has noted that paper promises

1 cannot satisfy a BOC's burden of proof. In other
2 words, you have to have more than just paper
3 assertions. My purpose on these on-site reviews was to
4 put Qwest and QCC's assertions, and also Qwest LD's
5 assertions of compliance to the test, if you will. My
6 predecessor at AT&T on 272 matters also conducted
7 reviews. He conducted two separate reviews, so
8 altogether, the two of us were over there five times
9 conducting on-site reviews.

10 My initial on-site review was somewhere
11 in August of 2000, when this matter was first on the
12 docket. I followed up in April, after the change to
13 the 272 affiliate, and because of the passage of time.
14 And then I supplemented a few weeks later, because a
15 certain amount of accounting data was not provided to
16 me, but it was subsequently, and that was the subject
17 of my supplemental testing. So --

18 MR. ANTONUK: That was in May?

19 MR. SKLUZAK: That was -- I believe it
20 was in late April, perhaps first few days in May. I
21 have the date specific in my testimony. I don't want
22 readers of these testimonies to get confused by all of
23 these various on-site reviews. Just keep in mind it
24 was initial follow-up and supplemental, thus three
25 phases as far as my involvement. Most -- once again,

1 most of my two pieces of testimony dealt with findings
2 from these on-site reviews.

3 Ms. Schwartz mentioned that perhaps one
4 of the most important sections that is in dispute is
5 Section 272(B)(2), and that also includes the
6 accounting treatment. It is still my conclusion that
7 GAAP is not being followed by QCC as required by the
8 FCC. They are not accruing, based on what I looked at
9 from month to month or from year to year. And they
10 were not recording in a timely fashion. And sometimes,
11 in some of these examples, we're seeing lags of up to
12 11 months in timely recording of accounting data.

13 Especially egregious to QCC is on pages
14 12 through 14 of my supplemental testimony. I
15 discussed the complete failure to book billable
16 transactions between Qwest and QCC for a nine-month
17 period, beginning in July of 2000. Now Ms. Schwartz,
18 both today and in her testimony, discussed the fact of
19 transition periods. But I don't know of any FCC ruling
20 that would allow Qwest, or any BOC, a waiver from the
21 272 requirements simply because they're transitioning.
22 Also, under 272(B)(5), QCC --

23 MR. ANTONUK: Excuse me. I want to make
24 sure I understand -- I am with you before you get too
25 far ahead of me. The findings you just talked about

1 ~~was~~ that services were provided that were not billed
2 ~~until~~ nine months after they were provided.

3 MR. SKLUZAK: That's correct. And I
4 ~~think~~ they were finally billed in March of this year.
5 ~~So, we're talking~~ going back to July of 2000.

6 MR. ANTONUK: Okay. Thanks. I
7 ~~understand~~ now.

8 MR. SKLUZAK: Also, Qwest does not
9 ~~properly~~ record amounts to the FCC ARMIS reports.
10 There's much talk in the testimony of Qwest and QCC as
11 to the audit by Arthur Andersen of ARMIS reports. I
12 went on-line in the FCC and looked at those ARMIS
13 reports. What I found was only one entry, on the 2000
14 ARMIS reports, for Qwest for approximately 1.5 million
15 of services sold by Qwest to QCC. I saw no entries
16 ~~whatsoever~~ for services going the other way, i.e. QCC
17 to Qwest. This is on page 13 of my supplemental
18 testimony.

19 272(B)(5) also deals with public
20 disclosure of transactions. As has been mentioned here
21 today, there's a 10-day posting requirement to the
22 website. The purpose of this is to allow other IXE,
23 AT&T, MCI, whoever, the needed information to determine
24 whether they want to always make available or rather
25 ~~purchase~~ certain services or facilities. Also, this is

1 to allow the FCC to determine compliance with various
2 accounting safeguards. What Qwest and QCC are actually
3 doing is they're posting blanket agreements to the Web,
4 and then they follow-up with task orders and work
5 orders. And I believe Ms. Schwartz or perhaps
6 Mr. Armstrong talked about task and work orders. One
7 is for services flowing to QCC. The other is for
8 services flowing from QCC. Expenses and revenues of
9 QCC. So they post these blanket agreements, master
10 service agreements, and other names, but they do not
11 post the individual billable transactions. For
12 example, if QCC actually sends 25 of its people over to
13 Qwest to work on marketing, the actual billing takes
14 place, the actual timing takes place, that actual
15 transaction, that billable transaction, you will never
16 find on the Websites.

17 Now, ironically, you used to be able to,
18 because a reconciliation, once upon a time, was posted,
19 I believe, for '96, '97, up until '99. Per data
20 request, I believe they said, starting January 1st,
21 2000, that is no longer the case as far as specific
22 billable transactions. They do not timely post work
23 orders and task orders. None of the task and work
24 orders for QCC, since becoming a 272 affiliate, were
25 posted prior to the end of March 2001. My reference is

1 page 8 of my supplemental testimony. This is
2 especially alarming, given that U S West and Qwest have
3 been professing compliance with the 10-day posting rule
4 and five separate on-site reviews found numerous
5 examples again and again and again. A concrete
6 example, page 11 of my supplemental testimony, Item F.
7 Qwest was using QCC's network equipment for almost nine
8 months, starting from July 2000, but the task order was
9 not posted until the end of March 2001. This means
10 that any competitor who may have wanted to use this
11 service wouldn't have known about it until it was
12 posted.

13 Separation of employees is another area
14 that is at issue. May I interject here. I am just
15 hitting some highlights. I am not going into my
16 opening presentation, into joint marketing, or 272(E),
17 but that does not mean that it's still not an issue.
18 Separation of employees. Qwest strategies in this area
19 seem to be -- to devote many resources to find the bare
20 minimum to pass the form test. They haven't even been
21 getting that right. Here's some specific examples of
22 this. Example one, page 17 of my supplemental
23 testimony, Item E. Joseph Nacchio -- by the way, let
24 me stop right here. I am about ready to discuss some
25 confidential matters. So, I don't know if you want to

I take that up here.

4 MR. STEESE: So as long as we understand
5 what we're briefing, that's fine. The first issue
6 raised by AT&T we call Issue 272-1. I am just going to
7 call those issues 1 through 20 from now on. Basically,
8 it amounts to a claim that we didn't meet our separate
9 affiliate requirements because they didn't believe we
10 met, basically, our 272(B) obligations. And here we
11 certainly understand that's an issue that AT&T has
12 raised, but since we're going to go into the 272(B)
13 issue -- we must satisfy the Section 272(B) to meet
14 the requirements of Section 272 -- it would be our
15 recommendation that we leave this issue aside and move
16 onto the substantive issues. Is that acceptable,
17 Mr. Walters?

18 MR. SKLUZAK: I would just add that you
19 are correct. 272(A) is more like a transitive thing.
20 If you meet 272(B), and by transition property, you
21 would meet 272(A). The converse is also true. It's
22 also a procedural matter.

MR. STEESE: Ricky, I just looked at

18

and, to me, I think Mr. Antonuk hits the button on --
and on the head, I would like to say, when he said the
discussion here shouldn't be, are we following GAAP.
It's also we following the requirements of 272(B)(2) and
(b)(1), in terms of having separate books, records and
accounts, and in terms of making sure we're posting
transactions to the Internet, making them available

1 publicly as required.

2 And so, I see this as not the issue to be
3 briefed as much as some of the other issues that
4 Mr. Skluzak has identified, and so I am wondering if we
5 could move past this one.

6 MR. WOLTERS: I don't think so. I mean,
7 you either comply with GAAP or you are not. There's a
8 requirement that you comply with GAAP. I mean, so, I
9 think you just can't ignore it, whether they are
10 complying with GAAP or not.

11 MR. ANTONUK: Yeah. I guess I am having
12 trouble disagreeing with either one of you, either side
13 here. I am trying to tie it in here.

14 MR. WOLTERS: Your statement, I tend to
15 agree with. When you look at size, when you look at
16 independence -- when you look at it from the
17 materiality perspective, whether this amount is
18 material to the company as a whole may be very material
19 when you look at the LD subsidiary in isolation. But
20 the FCC said, look at the Section 272 affiliate, see if
21 it's complying with GAAP.

22 MR. ANTONUK: Yeah. And they also said
23 we want to buy into the audit, so, by definition, they
24 are saying it takes more than something like this
25 annual review with outside auditors, because they do go

1 on to impose a specific requirement. My only point is,
2 I don't think this opinion tells you a lot about -- I
3 don't think this is giving me a lot of evidence on
4 whether or not 272 is being met or not. And I also
5 don't think that a general conclusion about compliance
6 with GAAP or noncompliance with GAAP is going to help
7 me address 272 either. I think what's going to help me
8 address it is, what are you doing specifically with
9 respect to the transactions that are covered by 272.
10 And, you know, obviously you need to be following GAAP
11 in that context. But that's not really where it's at
12 here. Where it's at here is, are the transactions
13 being posted timely? Are they being posted accurately?
14 Are they giving CLECs what they need to know, the
15 questions like that.

11

MR. ANTONUK: Okay. So we're actually on

12 separate accounting software.

13

MR. WOLTERS: Right.

14

MR. ANTONUK: I stopped listening after

1 separate. I thought we were on the one we were talking
2 about. Okay. I am with you now.

3 MS. BRUNSTING: I will just finish this
4 quickly. QCC's general ledger is maintained on the
5 People Soft PRED system. That is the classic Qwest
6 general ledger package. This server for operating this
7 system and data are located on hardware that's located
8 in Arlington Virginia. The general ledger system for
9 QC, the ROC, is maintained on the People Soft Profit
10 system, which is the classic U S West general ledger
11 package and server for this operating system. And the
12 data are maintained on hardware at the Zuni facility
13 here in Denver. Although separate software and
14 operating locations are shown here, they are not a
15 requirement of the detailed QCC separate books, records
16 and accounts.

17 MR. STEESE: And I thought that we might
18 be able to move past this issue, Rick, and we can get
19 back to chart of accounts.

20 MR. SKLUZAK: Regarding -- so who is
21 actually doing the payroll for FCC and QC? I mean,
22 who's actually taking in all of that data? Cutting the
23 checks? Who is administering the payroll? And the
24 reason I am asking, I don't see it in this reference to
25 my testimony, but somewhere in my testimony I talk

1 about. you know, I looked at task orders, I looked at
2 work orders where the parent is doing the payroll and
3 then Qwest Corporation is doing the payroll. And then
4 perhaps QCC is doing financial stuff for Qwest. It's
5 like a lot of circular tasking going on. So, perhaps
6 if you could clear up that confusion.

7 MS. SCHWARTZ: The payroll functions are
8 performed at Qwest Corporation, the BOC. And that
9 is -- that's identified on the Internet and available
10 for other interexchange carriers. The BOC provides
11 payroll services for the Qwest family of companies and
12 bills and prices accordingly.

13 MR. SKLUZAK: So, services corporation is
14 not providing payroll services?

15 MS. SCHWARTZ: Not at this time; that's
16 correct.

17 MR. SKLUZAK: Were they once, because
18 somewhere in your testimony that's definitely stated.
19 That's positively stated.

20 MS. SCHWARTZ: I don't recall that in my
21 testimony. There should be an exhibit of all of these
22 services that the service company is providing to the
23 BOC.

24 MR. SKLUZAK: Okay.

25 MS. SCHWARTZ: So that can be verified.

1 MR. SKLUZAK: Okay.

2 MR. WOLTERS: Ms. Brunsting, why don't we
3 just go back to your statements then, where you state
4 one of the servers hardware and software, I guess, is
5 in Arlington, you said.

6 MS. BRUNSTING: Arlington, Virginia;
7 that's correct.

8 MR. WOLTERS: One set of hardware servers
9 and software is in Denver. Explain to me, then, what
10 functions are being provided in those systems, then,
11 generally.

12 MS. BRUNSTING: Those are the QCC general
13 ledger system. That would be the normal general ledger
14 accounting, wherever you record transactions for all of
15 QCC and those line items entries. QC's general ledger
16 would record those specific transactional activities
17 separately for that entity.

18 MR. STEESE: Rick, what we're getting to
19 here, when you are looking at B(2), we have separate
20 books, records and accounts, and we interpret, we
21 think, correctly Mr. Skluzak's comments that it's hard
22 to segregate the two books, records and accounts. And
23 we're saying they are not only separate, but they are
24 maintained on separate systems.

25 MS. SCHWARTZ: And I would further add to

1 that. That if we look at precedent in previous approval
2 orders. That the FCC has been satisfied with just the
3 statement that the general ledgers are separate, and
4 although not required, that they are kept at separate
5 locations. So we have met the requirements associated
6 with that piece.

7 MR. SKLUZAK: Alluding to my other
8 quotation. I am looking on page 11 of my May 4th
9 testimony, item D. This is where I found what I was
10 thinking I remembered, where I talk about separate
11 accounting software. According to testimony filed by
12 Ms. Brunsting, about QCC, the 272 affiliate accounting
13 and finance functions are performed by the services
14 company, which is not the BOC. And I guess that's why
15 I was confused when you tell me that the BOC is
16 performing the payroll functions. So, I guess the
17 payroll is not accounting and financial functions.

18 MS. SCHWARTZ: It's not specifically
19 included; that's correct.

20 MR. SKLUZAK: Okay.

21 MS. SCHWARTZ: So, to the extent we're
22 basically permitted to provide any service to the 272
23 subsidiary, with the exception of OI&M. What's
24 required of us, when we provide HR services, finance
25 services, whatever, HR, is that we put it on the

1 Internet and we price it according to FCC rules, and we
2 make it visible to other interexchange carriers. So
3 there is no prohibition or restriction associated with
4 the types of services that the BOC might be able to
5 provide to the 272, with the exception of OI&M.

6 That's also true with regard to services
7 that would be provided by the service company. We can
8 avail ourselves of services by the service company with
9 no restrictions, except to the extent that we follow
10 the OI&M rules and we follow the affiliate pricing
11 rules. So, there's no requirement for us to have all
12 finance functions performed out of one subsidiary. We
13 just need to make sure we follow the rules when we make
14 decisions about how we're going to procure those
15 services.

16 MR. SKLUZAK: My comment on that,
17 Mr. Antonuk, is elsewhere in the system Qwest and QCC
18 state they are being conservative. They are trying to
19 go beyond the requirements to make sure they get this
20 tied down correctly, and I find it curious here that
21 the parent, QCI, is doing the accounting finance
22 functions for the payroll and the payroll is being done
23 by the BOC. And the BOC and QCC have a number of
24 employees going back and forth. I don't know if it's a
25 marriage of convenience, but I just find that curious.

1 MR. ANTONUK: Is the parent doing it or
2 the service company? When you say the "parent," you
3 mean the intermediate parent?

4 MR. SKLUZAK: The intermediate parent,
5 which is the service company.

6 MR. ANTONUK: I, actually, I did want to
7 stop us for a minute here. This reminds me of the
8 Rockies game I saw a couple of days ago. They gave me
9 a seat so high up, I couldn't see the name on the
10 jerseys. I am having that trouble here.

11 MR. SKLUZAK: Okay.

12 MR. ANTONUK: When you talk about Qwest,
13 you mean QC generally?

14 MR. SKLUZAK: That's correct.

15 MR. ANTONUK: When you were talking the
16 parent, generally speaking, what that means to you, the
17 service company, not the grandparents you are talking
18 about.

19 MR. SKLUZAK: In this context, yes.

20 MR. ANTONUK: Qwest, your terminology
21 tends to be QC is the BOC and QCC is the 272 company.

22 MS. SCHWARTZ: Correct.

23 MR. ANTONUK: If you are going to talk
24 about the service company, you are calling it the
25 service company.

1 MS. SCHWARTZ: That's correct.

2 MR. ANTONUK: If you are talking about
3 the parent, you are talking about -- is QCI the
4 umbrella, the granddaddy?

5 MR. STEESE: Yes.

6 MR. WOLTERS: We'll adopt that
7 terminology.

8 MR. ANTONUK: Okay. As long as I get
9 squared away here. I think it will help me. Are there
10 other --

11 MR. WOLTERS: -- players?

12 MR. ANTONUK: Should we fill out the
13 score cards a little bit more? Is that going to do it
14 pretty much?

15 MR. STEESE: Mr. Skluzak, I hear you are
16 saying that you are curious, and in that --

17 MR. SKLUZAK: I say it is curious. I am
18 not necessarily curious.

19 MR. STEESE: -- in this particular case,
20 do you question that we are maintaining, at least from
21 a system perspective, separate financials? Do you
22 question that particular point?

23 MR. SKLUZAK: Well, you know, unless I
24 found other matters in my testing, I guess I can't -- I
25 would have to take you on your promise, your assertion.

1 MR. STEESE: Can we move, then, onto or
2 back to Issue 2(B).

3 MR. ANTONUK: First I want you to tell
4 me -- I believe your testimony talked about a lot of
5 employees moving when you went through the transition
6 and created the new 272 affiliate. Can you tell me,
7 sort of, where most of the movement was from and to in
8 terms of numbers? Did they mostly move to the service
9 company? Did they mostly move from the 272 to the BOC?
10 Just have some -- generally, I would like to kind of
11 get a sense of flow.

12 MS. BRUNSTING: The flow was
13 predominantly from QC to the service company, and those
14 employees were moved because their functions would
15 greater support all of the entities of the Qwest family
16 of companies. And QCC, some functions moved into QSC.
17 I would say there were predominantly more QC functions
18 that moved to QSC than QC, but both did. There was
19 probably less than 100 employees moved between QC and
20 QCC. So the direction was moved from local or 272
21 company BOC, up to the services company.

22 MR. ANTONUK: So, your service company
23 operations, prior to this recent change, were not
24 really all that substantial, I am taking it.

25 MS. BRUNSTING: No.

1 MR. ANTONUK: Virtually all of the G&A
2 type of work was done inside of what's now the BOC?

3 MS. BRUNSTING: That's correct.

4 MR. ANTONUK: Just to close this, you
5 said -- quickly. What kind of G&A functions did you
6 decide were better left at the BOC rather than moving
7 them up to the service company? Payroll, for example.
8 Was there a strategic kind of consideration that was
9 underlying most of those decisions or G&A?

10 MS. KNAPP: Part of the plan we had to
11 do, is, as you are aware, we do have bargain-for
12 employees in the regulated company, and the service
13 that we're talking about, as far as payroll is
14 concerned, a lot of that is done by bargain-for
15 employees. That takes a lot of work to move that group
16 of people. That's why it's staying at the BOC at this
17 point. And when we do perform those services, we have
18 pricing all established and we do affiliate bill for
19 that.

20 MR. WOLTERS: I didn't hear what you
21 said. What kind of employees?

22 MS. KNAPP: Our union, bargain-for. We
23 can't move people back and forth without labor issues.

24 MS. BRUNSTING: I would also add to
25 Ms. Knapp's statement, in that the major functionality

1 or support that moved from the BOC and the 272 up to
2 the services company were public policy functions, HR
3 functions, some other procurement functions, and
4 product management functions. Those types of service,
5 type of shared functions is what was realigned up to
6 the services company, and greater centralization of the
7 finance functions.

8 MR. ANTONUK: So fleet management, for
9 example, sounds like it's probably still at the BOC.

10 MS. BRUNSTING: Yes.

11 MR. ANTONUK: Facilities management, the
12 things where you tend to see what -- well, where the
13 staffing is not blue-collar, to use the old fashioned
14 term, it -- they tend to move. But where it is -- does
15 consist of bargaining-unit employees, it's pretty much,
16 at least for now, stays where it is -- where it was.
17 All right. I understand enough about that now.

18 MR. STEESE: I think that I saw some
19 head-nodding here; that we can move back to B(2).

20 MR. WOLTERS: Sure.

21 MR. STEESE: The question here, do the
22 BOC and QCC have separate charts of accounts, and
23 Ms. Schwartz will address that.

24 MS. SCHWARTZ: Yes, we do. And the BOC
25 chart of accounts was attached as a proprietary exhibit

1 in my direct testimony, and the 272 chart of accounts
2 was attached as a proprietary exhibit to the testimony
3 of Ms. Brunsting to allow a direct comparison of the
4 fact that they were different. So, we believe we have
5 satisfied the requirement to establish that we have
6 separate charts of accounts.

7 MS. BRUNSTING: I would also like to add
8 that Qwest Long Distance, or the previous U S West Long
9 Distance entity, had its own separate chart of
10 accounts, separate from that of the new 272 or the BOC.

11 MR. SKLUZAK: And I said, I would agree
12 that they do have a separate chart of accounts;
13 however, I would like to ask one question of
14 clarification. Once again, this is delving into a
15 proprietary matter.

16 MR. ANTONUK: Go ahead. We'll be on the
17 closed portion of the transcript now.

18 (Whereupon the following proceedings
19 were excerpted and are under separate cover.)

1 PROCEEDINGS CONTINUED

2 MR. STEESE: So, now I think we move to
3 Issue No. 4. And here's the question is, AT&T has
4 recommended that Qwest go through functionally a 272(D)
5 audit before we get into the interLATA market. The
6 statute specifically says one year after is when the
7 272(D) requirements begin. And then every two years
8 thereafter, for as long as 272 is in effect. And
9 Mr. Brunsting, do you have some comments from a FCC
10 decision on this point?

11 MS. BRUNSTING: Yes. Okay. In Docket
12 CC-96-149, nonaccounts safeguard order, Paragraph 203.
13 At that point, the FCC recommended, in paragraph 203, I
14 believe, the release date on that order was December
15 24th of 1996.

16 MR. ANTONUK: What was the docket again?

17 MS. BRUNSTING: There's a cite in that
18 paragraph that states:

19 "After some conclusion, the FCC ruled on the issue of a proposed
audit at the end of 12 months after the first date and two years thereafter. As
this would assure an operational period with adequate information and data to
audit. Therefore it is our

20 position that an audit is not necessary at this time. The one
year of actual operational data is what has been recommended, and no other FCC
has been required to have an audit performed to this date prior to 271
approval."

21 MR. STEESE: Let me add one more point.

22 If you look at the specific paragraph referenced in the
23 nonaccounting safeguard order, it was Qwest's -- strike

CONTINUATION

[5.]

- 24 that. It was a number of EOCs requests that the first
25 audit occur not one year after, but two years after the

1 were in. And AT&T and, I believe, it was WorldCom --
2 if you can pull that up that would be great. WorldCom
3 recommended no, no, it should come one year after. So,
4 the specific request of when the first audit should be
5 done was made by AT&T and WorldCom, and the FCC
6 specifically granted them that, and it's one year after
7 the 271 entry occurs.

8 MR. ANTONUK: And it's probably just
9 coincidental, whichever choice you make means there's
10 either one audit or two audits in the three-year
11 period. What that means, the audit has to be completed
12 at the end of 12 months, or it must start no later than
13 12 months. These audits presumably take sometime.

14 MS. SCHWARTZ: The audit would be
15 conducted within the first year of operations, so it
16 would start within that first year. And there would be
17 an audit of the first year of operations; is that
18 correct?

19 MS. KNAPP: (Nodding in the affirmative.)

20 MS. SCHWARTZ: Then it would occur two
21 years later.

22 MR. ANTONUK: So that audit period would
23 be the first 12 months of operation after 271 -- the
24 271 approval date.

25 MS. SCHWARTZ: That's correct.

1 MR. ANTONUK: Presumably the audit report
2 is going to come in several months after the completion
3 of the audit.

4 MS. SCHWARTZ: Typically two to three
5 months, I suspect.

6 MR. ANTONUK: Okay.

7 MR. WOLTERS: May I have the citations
8 you gave, please?

9 MS. BRUNSTING: 96-149 docket, paragraph
10 203. And I believe the release date on the nonaccounts
11 safeguard order is 12/24 of '96.

12 MR. WOLTERS: That's the nonaccounts
13 safeguard order?

14 MR. SKLUZAK: Mr. Antonuk, if I may.

15 MR. ANTONUK: Yes.

16 MR. SKLUZAK: The genesis of this
17 discussion is page 11 of my direct testimony, or reply
18 testimony. May 4, Item F, where I suggest -- and I
19 didn't make this as clear as I should have. I suggest
20 to the multi-state commissioners that, given Qwest's
21 track record on GAAP compliance, failure to timely
22 record accounting transactions, it may be a good thing
23 to do an audit to see if they're GAAP compliant,
24 because in order to determine compliance with the
25 section, with this section, I wrote Qwest LD must be

1 auditable. Now QCC must be auditable. How are you
2 going to determine that unless you do an audit?

3 MR. ANTONUK: So you are not objecting to
4 the statement of the general requirement. You are
5 saying that there are special conditions here that
6 support an earlier than otherwise required audit.

7 MR. SKLUZAK: That's correct. If you
8 read my comments in context, I talk about 272(D), but I
9 don't hang my hat on that, if you will. It's a, you
10 know, this isn't the FCC. This is the state
11 commissioners recommending to the FCC. And I would
12 suggest that that should be one of the recommendations.

13 MR. ANTONUK: So, your goal would be to
14 have the results of -- that you had it available to the
15 FCC when it makes a decision about 271 for Qwest?

16 MR. SKLUZAK: Or prior to it getting to
17 the FCC. You know, do an audit on the internal
18 controls they have here. You know, they already have
19 affiliate transactions going. They could audit those.
20 as I tested.

11 MR. WOLTERS: The testimony she's filed
12 says they made that decision in January 2001.

13 MR. ANTONUK: Yeah. What does that mean?

14 MS. SCHWARTZ: That's correct. The
15 decision was announced or the designation was announced
16 that we were going to change the 272 subsidiaries. And
17 so, Ms. Brunsting was named to head that transition,
18 which we talked about earlier, took, you know,
19 basically a three-month period for us to overlay the
20 272 controls that we had in place at Qwest Long
21 Distance onto the new 272. That also coincides with
22 the time frame that we brought in Arthur Andersen to
23 help us.

24 We knew -- we felt like we didn't have
25 our arms around all of it, and we needed some help. We

1 brought in accounting professionals to help make sure
2 we identified all of those services. We got those
3 accounted for and we got those posted, as you
4 mentioned, turned those all up on March 26. So that
5 January to March time frame was basically the Section
6 272 transition. We needed three months to become
7 compliant.

19 MR. MUNN: Mr. Antonuk, I have
20 information to provide here.
21 We just checked with our people back at
22 the office that provided the information for
23 Mr. Skluzak to look at. And we have been told that the
24 information for QLD was provided in the -- for
25 Mr. Skluzak's review in the April visit, the data for

1 the first quarter of 2001. So I don't know what the
2 disconnect was there, because -- I hear what you are
3 saying is that you didn't see QLD data for first
4 quarter 2001. Our people say that they have provided
5 that to you in the room at the time, with the other
6 documents.

7 I just wanted to --

8 MR. ANTONUK: Well, Mr --

9 MR. SKLUZAK: Mr. Munn -- Mr. Munn, the
10 discrepancy may be in the phrasing of the word data.
11 Data may be trial balances; but, to me, it means actual
12 billable transactions that would afford me an
13 opportunity to test, to trace, to do the auditing
14 procedures that I was doing.

15 MR. MUNN: And that characterization is
16 consistent with what we provided to you in the April
17 time frame.

18 And, again, I want to say I wasn't in
19 that room, but that's what the people that are on the
20 ground, putting the documents in the room, have just
21 confirmed with us. So --

22 MR. ANTONUK: Well, what if they did give
23 you transaction data for QLD after December 31st, '00;
24 because you would have assumed that data didn't have
25 anything to do with the 272 affiliate anyway, wouldn't

1 you --

2 MR. SKLUZAK: Well --

3 MR. ANTONUK: -- based on what else you
4 knew?

5 MR. SKLUZAK: Well, I -- I'm sorry.

6 I would assume it didn't -- I knew that
7 Qwest LD was still being kept on as a 272 affiliate to
8 be merged later. But I just assumed there's not going
9 to be a lot of pertinent activity. I had a short
10 amount of time to get this done and get my testimony
11 out; let me focus on the new affiliate, QCC, which is
12 what you and all the other folks in this room are going
13 to probably want to hear about.

14 MR. STEESE: Mr. Antonuk, if I can be so
15 bold, I think Mr. Skluzak would agree now that there
16 isn't going to be a lot of material to review.

17 MR. ANTONUK: Right.

18 MR. STEESE: And we can't stipulate that
19 QCC became a 272 affiliate when the decision to make it
20 an affiliate didn't occur until after January 1. We
21 just can't stipulate to that.

22 And then when you make a decision to turn
23 a 2000-person company into a 272 affiliate, it can't
24 happen overnight; by definition, it just cannot. And
25 so -- I mean, there has to be a period of time over

- 1 which you work diligently to get that accomplished.
- 2 And we did it in less than three months and that is why
- 3 you are seeing all those transactions posted on
- 4 March 26.

20 MR. STEESE: So, Mr. Wolters, just so I
21 understand the issue then, what you are saying is that
22 you would agree that if we have separate officers and
23 directors, inquiry over, but for the fact that you
24 think there were instances when we have not had -- when
25 we have had similar officers and directors? And so

1 this raises the specter of problems for you, and so
2 your real issue is you think there's times when we
3 overlapped; is that correct?

4 MR. WOLTERS: I believe there are
5 instances where you have.

6 MR. ANTONUK: The overlap that's
7 prohibited is -- is strictly as between the 272
8 affiliate and the BOC?

9 MR. WOLTERS: I believe that's correct.

10 MR. ANTONUK: Okay. And there can be no
11 common directors whatsoever?

12 MR. STEESE: Correct.

13 MR. ANTONUK: And no officer can have
14 executive responsibilities for each --

15 MR. STEESE: Correct.

16 MR. ANTONUK: -- at the same time?

17 MR. STEESE: Correct.

18 MR. ANTONUK: Okay.

19 MR. SKLUZAK: Well, the FCC stated in
20 their Ameritech Michigan order that the intent of
21 Section 272(B)(3) is that there be some form of
22 independent management and control of the two entities,
23 i.e., the BOC and the Section 272 affiliate.

24 In my opening statement, I gave several
25 examples of an overlap between officers, directors,

1 employees, and I would just like to reiterate those.
2 They can primarily be found in my supplemental
3 testimony on pages 15 and 16. And Qwest actually, in
4 Exhibit MES-5, they do have the references, but they
5 did not include reference also to paragraph 37, wherein
6 I talk about Robin Szeliga -- I'm not sure if I'm
7 pronouncing that correctly -- Robin Szeliga, who, when
8 I went over to Qwest headquarters, she was the person
9 that signed certification statements as required by the
10 FCC for both QCC and Qwest; which then the assumption
11 is that she's an officer of both QCC and Qwest. That
12 clearly is not correct and that's not a separation.

13 But then I go on to state that she is
14 senior vice-president of Qwest -- of Qwest. She's
15 executive vice president and chief financial officer of
16 QCC and Qwest LD. And I just explain how many
17 different hats she's wearing and how it's a violation.

18 MR. ANTONUK: This is true as of what
19 point in time?

20 MR. SKLUZAK: I wrote this on May 17th,
21 2001.

22 MR. STEESE: May we address that,
23 Mr. Antonuk?

24 MR. ANTONUK: Yeah, unless -- have you
25 got others?

1 MR. SKLUZAK: I do.

2 MR. ANTONUK: Well, it might make
3 sense --

4 MR. STEESE: That's fine. Let's hear the
5 whole list. I thought he was finished. I apologize.

6 MR. ANTONUK: Would you -- there are two
7 ways we can do this -- I'll let you choose,
8 Mr. Skluzak: We can do -- we can have the response as
9 you go through each example or you can give your whole
10 list of examples and then have a response.

11 MR. SKLUZAK: Let's let Mr. Steese
12 respond, because then I get into proprietary ones and
13 we can go to proprietary on the record as to the second
14 and third point.

15 MR. ANTONUK: Sounds fine.

16 MR. STEESE: Is Mr. Cruciatti also -- I
17 thought we could deal with Mr. Cruciatti at the same
18 time. You claimed Augustine Cruciatti was also -- we
19 can deal with that and we can deal with both of them in
20 response and then go to the proprietary ones.

21 MR. WOLTERS: Did you claim that the
22 information is proprietary? If you claim it is
23 proprietary, that's fine.

24 MR. SKLUZAK: Right.

25 MR. STEESE: You are looking at your

1 exhibit?

2 MR. SKLUZAK: Yes.

3 MR. STEESE: Ms. Brunsting, has there
4 been an instance when Ms. Szeliga has been an officer
5 of both a BOC and 272 affiliate at the same time?

6 MS. BRUNSTING: During the transition
7 period last year, right after the merger; from July 21
8 of 2000 until January 1 of 2001, Robin Szeliga held a
9 position in both entities.

10 MR. STEESE: But at that point they were
11 not yet a 272 affiliate?

12 MS. BRUNSTING: They were not, that's
13 correct.

14 MR. STEESE: At the point when QCC
15 becomes a 272 affiliate, is there any commonality?

16 MS. BRUNSTING: No. Robin no longer
17 holds any positions, officer wise or director, with QC,
18 the BOC.

19 MR. STEESE: And is that true as of
20 March 26?

21 MS. BRUNSTING: That is true as of March,
22 yes.

23 MR. STEESE: Then I have a question for
24 Ms. Schwartz as to the verification question that
25 Mr. Skluzak raised.

1 (Discussion off the record.)

2 MR. WOLTERS: Chuck, let's go back to the
3 last question. What was the last question again?

4 MR. STEESE: Was Ms. Szeliga -- as of
5 March 26, this year, has there been ever been a point
6 after that that Ms. Szeliga has been a director or
7 officer of both QC and QCC?

8 MS. BRUNSTING: No.

9 MR. WOLTERS: But January 1 through
10 March 26, she was an officer of QCC and Qwest?

11 MR. STEESE: I believe that's correct.
12 And it's our view that that was not our 272 affiliate
13 at the time.

14 MS. BRUNSTING: That's right.

15 MR. ANTONUK: So she changed -- she
16 dropped one of the positions as of March 26 --

17 MS. BRUNSTING: Yes, correct.

18 MR. STEESE: -- or shortly before that?

19 MS. BRUNSTING: Right before that.

20 MR. STEESE: Now, Ms. Schwartz, getting
21 to the question that Mr. Skluzak asked with respect to
22 whether or not Ms. Szeliga signed verifications for
23 both companies. Can you please talk to that situation?

24 MS. SCHWARTZ: Okay, this is actually
25 identified in Issue No. 272-8. And the question was:

1 Was Robin Szeliga an officer of the BOC when she signed
2 the 272 certificate? And, no, she was not. As
3 Ms. Brunsting alluded to, we were in the process of
4 changing our officer slates in order to make them 272
5 compliant. And we didn't have the slate filled for the
6 BOC; and so because Ms. Szeliga signed the ARMIS
7 reports or had other FCC authority, she signed the
8 officer certification.

9 So -- and in that sense, that was an
10 error on our part. So we have now had Mr. Mark
11 Schumacher, who is a finance officer at the BOC, sign
12 those certifications. And those certifications were
13 attached as -- they were attached in my rebuttal
14 testimony.

15 MR. WOLTERS: So at the time this lady,
16 Ms. -- what was it?

17 MS. SCHWARTZ: Szeliga.

18 MR. WOLTERS: -- Szeliga signed the
19 certificate on behalf of the RBOC, she was not an
20 officer?

21 MS. SCHWARTZ: Of the RBOC, that's
22 correct.

23 MR. ANTONUK: What was the mistake? Did
24 she think she was --

25 MS. SCHWARTZ: I think that the mistake

1 was that there -- there wasn't clarity around the level
2 of authority that was needed to sign the certification.

3 The FCC is very specific that the -- that
4 the signature must come from an individual who is an
5 officer of the BOC. And because that -- that position
6 had not yet been named, she was a financial officer of
7 the parent of the BOC and also had signed the ARMIS
8 reports, she signed the certification.

9 So we've subsequently corrected that.

10 MR. ANTONUK: Is there a title block
11 under the signature?

12 MR. SKLUZAK: I -- I don't know offhand.

13 MR. ANTONUK: Okay.

14 MR. SKLUZAK: I would say a corollary to
15 this FCC-required certification is, I saw Ms. Szeliga's
16 signature, I believe, not on my -- my second review,
17 but on my first review, back in the fall of last year,
18 and my predecessor's two reviews prior to that; on
19 those three reviews, we saw no certification statement
20 on file, despite asking for it.

21 MR. STEESE: And that's correct. When
22 you look at the certification statement -- I mean,
23 it -- the FCC has said, When we file our 271
24 application, we must certify; so we certainly
25 understand our obligation to do that. And in the past,

1 since we weren't taking this to the FCC, we saw that as
2 an unnecessary step for the states.

3 Out of an abundance of caution, we've
4 done that here; and, obviously, the first time we did
5 it, we made an error.

6 MR. ANTONUK: And just for my
7 perspective, to close this off, and then you gentlemen
8 pursue it as you wish: Is Qwest saying that her
9 mistake was that she believed she was still an officer
10 of the BOC or was her mistake that she did not realize
11 that she had to be an officer of the BOC to make the
12 certification?

13 MS. SCHWARTZ: The latter.

14 MR. ANTONUK: Okay.

15 MR. SKLUZAK: Just in closing on
16 Ms. Szeliga, I also note in my testimony that as to
17 QCI -- once again, the parent of QCC and Qwest -- she
18 was also executive vice president and chief financial
19 officer. And that gets back to Mr. Steese's prior
20 comments.

21 So I'm just bringing closure to
22 Ms. Szeliga.

22

MS. BRUNSTING: Okay, the question for

23 Issue 6 is: Can employees move from the BOC, Qwest
24 Corporation, to the 272 affiliate, QCC, and vice-versa
25 without violating 272(B)(3)? And there is no

1 requirement in 272(B)(3) that prohibits the movement of
2 employees. However, as Qwest understands the
3 separateness requirements of Section 272, the
4 safeguards that Qwest has put in place to limit the
5 flow of information and the use of proprietary
6 information are as follows:

7 Upon acceptance of a position with Qwest,
8 the employee is required to sign an offer letter which
9 includes commitments that the potential employee
10 understands the code of conduct, the conflict of
11 interest, and the company policy on protection of
12 information.

13 Employees are required annually to review
14 the code of conduct that provides guidelines for
15 sharing affiliate transactions, other relationships
16 with the various affiliates of Qwest.

17 And, lastly, when an employee leaves a
18 particular legal entity within the Qwest Corporation to
19 accept an external position or accepts a position with
20 another entity within Qwest, an exit interview is
21 conducted which collects all of the assets of the
22 entity and reminds of employee of the nondisclosure of
23 information requirement that Qwest requires.

24 All information is collected from the
25 employee as to recorded information, electronic

1 information, and any access that employee might have to
2 other types of information.

3 MR. STEESE: Mr. Skluzak, I realize that
4 you talked about employees going back and forth. And
5 one could read that two ways, arguably, that one was
6 simultaneously an employee of both companies; do you
7 think it's inappropriate for an employee to move from
8 one company to the other?

9 MR. SKLUZAK: I do. And I would -- this
10 isn't on the Issue Log, which is, once again, Exhibit
11 MES-5, but references to my direct -- actually I would
12 include paragraph 28 and 30. In paragraph 30, I talk
13 about the Section 272(D), biennial audit procedures;
14 and I quote -- I don't know if you want me to quote all
15 this stuff or not, because basically what they require
16 is this transfer of employees between the BOC and the
17 272 affiliate. Evidently the audit procedure wants to
18 know about the transfer of employees between the two
19 entities.

20 I then use that to -- to basically build
21 my case, saying this shifting of employees back and
22 forth between the two companies, once again, is in
23 violation of the spirit of this particular section as
24 to separate employees. And it's -- it's buttressed by
25 the biennial audit procedures. And I list a number of

1 examples in my May 4th testimony, as well as my
2 supplemental testimony, of employees moving back and
3 forth.

4 And one that I can think of right off the
5 top I of my head is a number of the employees from one
6 entity spending 100 percent of the their time --
7 100 percent devoted to the other entity. Then I get
8 into the argument, this is certainly circumvention of
9 the section. They may meet the form in that they are
10 on separate payroll ledgers, i.e., they are getting
11 their check cut from Qwest and from QCC; but where the
12 Qwest employees are spending 100 percent of the time
13 with QCC, what's the difference? It's a circumvention
14 of this requirement that there be independent
15 employees.

16 MR. ANTONUK: That's, I think, a pretty
17 different issue --

18 MS. BRUNSTING: Right.

19 MR. ANTONUK: -- from the one
20 Ms. Brunsting you addressed.

21 So I think if you might respond to the
22 issue of having someone who is nominally on one payroll
23 but routinely charging all of his time to the other.

24 MS. BRUNSTING: Okay.

25 MR. SKLUZAK: So I guess maybe it's

1 really a characterization of Issue 272-6.

2 MR. WOLTERS: A and B. A being the
3 employees going back and forth, and B would be an
4 employee spending all of its time for the other
5 company.

6 MR. ANTONUK: Before even you do that,
7 let's sort of get -- let's get Mr. Skluzak out a little
8 bit then on your issue because I think he was talking
9 mostly about another one. I understood Ms. Brunsting's
10 comments to apply principally to someone who makes a
11 transfer of employment from one to the other, and not
12 someone who is going to be doing that back and forth,
13 back and forth, back and forth.

14 But somebody reaches a point where --
15 where he says, I would rather work for QC than QCC and
16 I want to quit my employment with one and begin
17 employment with another. Is that a problem in your
18 mind?

19 MR. SKLUZAK: Well, actually, I address
20 that, Mr. Antonuk. On page 14, I talk about the fact
21 that what could happen is that QCC and Qwest employees,
22 even though they may have these colored dots, that
23 doesn't necessarily mean that -- that they are going to
24 treat each other like pariahs; they are going to engage
25 in off-the-record transactions. And, once again, that

1 violates the intent of this separateness of employee
2 transactions.

3 But -- I'm looking for something in my
4 supplemental that I wanted to share with you.

5 MR. ANTONUK: That's true whether or not
6 the person has switched from one to the other, isn't
7 it? If you have two employees who have spent their
8 whole careers, one at QC and the other at QCC, it
9 sounds to me like that potential you are talking about
10 is the same. Is it exacerbated somehow if one has gone
11 from one to the other?

12 MR. SKLUZAK: I think it is.

13 Let's say somebody has spent their entire
14 career at QCC; now, all of a sudden, they are
15 transferred to QC. All of his contacts, friends, what
16 have you, are over at the old entity. It's just human
17 nature, he's going to be talking business or what have
18 you back with his old colleagues, off-the-record
19 transactions.

20 MR. ANTONUK: That would be prevented by
21 a prohibition on an intra-Qwest transfer?

22 MR. SKLUZAK: I guess I don't have a
23 concrete suggestion for you. I'm just suggesting
24 that -- I mean, going back to Qwest LD, it's replete
25 with examples of these two entities intermingling with

1 their employees and going back and forth, back and
2 forth.

3 You know, if you isolate it and say -- I
4 mean, you can never do it. I can't say that,
5 certainly. That would be nonsensical.

6 But on the other extreme, are you going
7 to have this free flow of movement constantly? Why
8 then even have the section, why have the separateness
9 section?

10 MR. STEESE: Mr. Skluzak, do you -- you
11 are concerned -- what I'm hearing you say is you are
12 concerned because if you were at a company for a period
13 of years, your friends would be there and you would be
14 wanting to call them up and talk business and that's
15 what's prohibited. That's what I'm hearing you say.

16 MR. SKLUZAK: I think that would be human
17 nature, yes.

18 MR. STEESE: What about all the employees
19 that leave Qwest and go to AT&T or go to WorldCom or go
20 to -- name your other carrier? Doesn't that happen all
21 the time?

22 MR. SKLUZAK: To the extent they are not
23 blocked by confidentiality agreements or not-to-
24 competes.

25 MR. STEESE: Isn't that exactly what

1 Ms. Brunsting said that we already have in place, as
2 well, to go intercompany?

3 MR. SKLUZAK: Well, I don't know. We're
4 here -- here, today, we're talking in the context of
5 272.

6 If my friend leaves AT&T to go to MCI,
7 that isn't in conflict with 272. We have specific
8 requirements that Qwest is -- has to meet.

9 MR. STEESE: But you said -- the way I
10 take your comments, if an employee leaves and goes
11 to -- leaves QC and goes to QCC, they are going to know
12 the people to contact at QC to kind of eviscerate the
13 272 obligations. That's what I'm hearing you say. But
14 they could just as easily go to WorldCom or Sprint or
15 AT&T or -- name your other carrier -- and they are
16 still going to have those contacts.

17 MR. SKLUZAK: Yes.

18 MR. STEESE: So what's the problem? I
19 mean --

20 MR. SKLUZAK: The problem is, those other
21 companies aren't under obligations per Section 272.

22 MR. STEESE: And so -- but the whole
23 point is, it seems that you are talking about the
24 spirit. I mean, Qwest is complying with the form, but
25 are not complying with the spirit; and the reason there

1 is a problem is because people will talk. And you are
2 acting as though people don't talk if they go to other
3 places. That's not a sensical comment.

4 I mean, if they go to AT&T and they were
5 working with Ms. Brunsting, they are not going to be
6 able to say, I never worked with Ms. Brunsting, I don't
7 know how things work.

8 Your comment is basically, if we, AT&T,
9 are the benefit factor of an employee that knows who to
10 call and contact and they were willing to violate the
11 rules, then it's okay; but for us, Qwest, it's not
12 okay. You have to get to that level of being willing
13 to violate the rules that everyone puts in place to
14 make sure this doesn't happen, whether it's for you or
15 for another -- or for QCC.

16 MR. SKLUZAK: This is not an idea made
17 out of whole cloth. This is not nonsensical. Why do
18 you think the biennial audit procedures require
19 procedures to document these employee transfers?

20 MS. SCHWARTZ: I was going to ask you
21 that question earlier, Mr. Skluzak. What is the
22 purpose of that procedure?

23 MR. SKLUZAK: I'm not entirely positive.
24 But they -- evidently the FCC, through their biennial
25 audit procedures, thinks it's pretty important to put

1 it in there.

2 MS. SCHWARTZ: Right. And my
3 interpretation of those procedures is, in order for
4 them to satisfy themselves that there are separate
5 employees and that there are no employees appearing on
6 both payroll registers, I believe -- that's my
7 interpretation.

8 I don't have the procedures in front of
9 me, but when Mr. Skluzak was citing the procedures to
10 document transfers, then I was curious as to the
11 purpose of the procedure.

12 MR. ANTONUK: How long is the procedure?

13 MR. SKLUZAK: You mean as to read it?

14 MR. ANTONUK: Yeah.

15 MR. SKLUZAK: Not that long. I can read
16 it for you.

17 MR. ANTONUK: Let's do that.

18 MR. SKLUZAK: Reading from page 12 of my
19 reply testimony dated May 4, paragraph 30, Biennial
20 audit procedures: Obtain a list of officers and
21 employees and -- and employees who transferred from the
22 BOC at any time to each Section 272 affiliate and
23 determine whether the company's internal controls have
24 been implemented.

25 Also, interview these employees to

1 determine whether they used any proprietary
2 information -- skipping some stuff here -- obtained
3 while they were employees of the BOC or whether any of
4 the above information is made available to them through
5 friends and acquaintances still employed by the BOC.

6 Then continuing on, Obtain a list of all
7 employees of each Section 272 affiliate -- skipping
8 some information -- inspect the company's files which
9 indicate employee's employment history within the BOC
10 family of companies, and document whether they were
11 employees of the BOC or any of its affiliates at any
12 time. Also, to document number of employees, number of
13 times and dates each employee transferred back and
14 forth between the BOC or any other affiliate or Section
15 272 affiliate since February 8th, 1996.

16 MR. ANTONUK: Okay, thank you.

17 MR. SKLUZAK: So, once again, to
18 reiterate, this isn't an idea I'm just pulling out of
19 the air. I'm basing it on what Section 272 audit
20 procedures require.

21 MS. SCHWARTZ: Right. And I -- I believe
22 that the -- that the evidence that Ms. Brunsting just
23 mentioned with regard to our hiring and transfer policy
24 speaks to the first part of the biennial audit
25 procedures you mentioned.

1 And then the second part of the
2 procedures have to do with ensuring that no employee
3 appears on both payrolls at the same time. So it has
4 to do, you know, with employees not being in two places
5 at once and not sharing inappropriate material, which I
6 believe our internal policies have addressed.

7 MR. WOLTERS: I would disagree that that
8 was the sole purpose. They wouldn't need all the
9 information about the number of times the dates and
10 everything to determine whether they are both on the
11 same, you know, payroll, at that -- at the time of the
12 audit.

13 MR. ANTONUK: Well, there's -- I grant
14 you there is clear concern about the use of
15 confidential information; but at the same time, I think
16 there is pretty clear recognition in that -- in what
17 was just read that such transfers will happen and are
18 expected to happen. And I thought the issue we were
19 focusing on was whether or not those kinds of transfers
20 either should be limited in number or proscribed all
21 together.

22 And I read that rule as sort of
23 suggesting pretty clearly that -- that the FCC wasn't
24 ready to say they should be prohibited, but that they
25 should be policed.

1 MR. SKLUZAK: And neither am I. You
2 know, I agree with Mr. Steese -- or characterizing what
3 he said, it would be nonsensical not to have any
4 transferring of employees between these two, but it
5 needs to be properly policed.

6 MR. ANTONUK: Okay.

7 MR. STEESE: Won't that happen with the
8 audit? I mean -- I'm hearing you say that 272 isn't
9 satisfied today because employees have transferred back
10 and forth. And we're saying we have processes in
11 place.

12 And what I don't understand is, since we
13 have processes and procedures to make sure confidential
14 information isn't disclosed, and there is a recognition
15 by the FCC that some transferral can occur, why is it a
16 272 prohibition today, which is the way I read your
17 testimony -- maybe incorrectly?

18 MR. WOLTERS: I think you have to go back
19 once again to the Act. It says you will have separate
20 employees.

21 And I think what Mr. Skluzak's testimony
22 says is that you have 20 employees at the LD company,
23 for example, and a thousand at the other and they are
24 going back and forth; at some point, all the employees
25 have shifted back and forth multiple times. And at

1 some point you have to say, by all this shifting, they,
2 in essence, aren't separate because they worked in both
3 companies multiple times.

4 And at some point you have to draw the
5 line and say there is no longer separateness. I mean,
6 one -- I think what Mr. Skluzak said is it would be
7 nonsensical to say zero; but at some point, I think you
8 have got to draw the conclusion they are no longer
9 separate. That's our point.

10 MR. STEESE: Do you have any information
11 or any evidence, Mr. Skluzak, of two things: First,
12 that there has ever been a person that has been an
13 employee of a 272 affiliate and the BOC at the same
14 time or is it just this shifting back and forth that
15 you are talking about here?

16 MR. SKLUZAK: Right off the top of my
17 head, I can't think of any example or instance that I
18 found where I saw employees on both payroll registers.
19 I didn't -- I didn't get to look at both payroll
20 registers.

21 MR. STEESE: Then second is, do you have
22 any instance or any specific example you can cite to
23 where a person went from either QCC or QC, whichever it
24 is, to the other and then back again? Or is it -- or
25 is there just situations where there has been some

1 shifting?

2 MR. SKLUZAK: I believe in my May 4th
3 testimony I did talk about shifting back and forth as
4 between Qwest LD and Qwest or the former U S West LD
5 and U S West.

6 MR. ANTONUK: And remember, now, as
7 Mr. Skluzak was using the term, it's not limited to
8 employee transfers; it also extends to employees who
9 remain on the payroll of one but are assigned
10 essentially full time to the other.

11 MR. STEESE: That's a different issue.

12 MS. BRUNSTING: That's different.

13 MR. ANTONUK: But I think they were not
14 separate in his analysis. So if we're going to talk
15 about his testimony, I think by definition we're
16 talking about the two of them together.

17 MR. SKLUZAK: Here's --

18 MR. ANTONUK: I think it makes sense to
19 break them down for analytical purposes.

20 MR. SKLUZAK: Here's an example which is
21 in direct confirmation or response to Mr. Steese's
22 comment. Page 14, May 4th testimony, Item F -- this is
23 where I talk about the transfer of employees. I state
24 that during my on-site review of some of the financial
25 records of Qwest L -- of Qwest LD's financial reports,

1 I noted several transactions related to bonuses or team
2 awards paid to former employees of Qwest LD that had
3 since been rehired by Qwest.

4 I could not determine the names or number
5 of employees as this information had been blacked out
6 for my review.

7 The use of the word rehired connotes that
8 these employees were once employed at Qwest (or
9 U S West) went to the LD affiliate and then returned to
10 Qwest. After returning to Qwest, the employees
11 received team awards.

12 The choice by Qwest to black out this
13 information raises an appearance of impropriety. I
14 reviewed terminated work order RMLD-099 on Qwest's
15 website called Go for the Gold/Bold Goal. This is a
16 program from U S West to Qwest that rewards employees
17 for customer referrals and cost savings ideas.

18 U S West LD employees were allowed to
19 participate in this program. So I guess my conclusion
20 on that is the appearance or the assumption is that,
21 yes, indeed, employees did move from one entity to the
22 other and then back again.

23 MR. STEESE: And that's based on the
24 assumption that rehired means that they were once
25 originally with the BOC?

1 MR. SKLUZAK: And I think that's a
2 reasonable assumption.

3 MR. STEESE: Ms. Brunsting, is that --

4 MS. BRUNSTING: To my knowledge, there
5 were no employees that moved from QLD to QC and then
6 back to QLD.

7 MR. SKLUZAK: Is it possible?

8 MS. BRUNSTING: It is possible, but they
9 would have not been on either -- both payrolls at the
10 same time.

11 MR. WOLTERS: But you said there was no
12 employees that went from QLD to Qwest and QLD.

13 MS. BRUNSTING: QLD to QC and QC back to
14 QLD.

15 MR. WOLTERS: But this reference here is
16 from Qwest to Qwest Long Distance and then from Qwest
17 Long Distance to Qwest. That's the rehire, here, it's
18 referring to.

19 MS. BRUNSTING: Okay, I would have to
20 check on that.

21 MR. STEESE: I -- I suppose that we have
22 two points here: One, it doesn't matter if you go back
23 and forth. The comments, as Mr. Antonuk said, say you
24 can do that. And second is, we don't necessarily agree
25 with the assumption that rehired means rehired to

1 this -- to Qwest Corp.

2 MR. ANTONUK: Is there another plausible
3 assumption or alternative?

4 MR. STEESE: Rehired could mean rehired
5 to the Qwest Corporate -- I mean to Qwest, previously
6 with some place in Qwest, rehired after they left.

7 MR. ANTONUK: To go to a third-party for
8 some time, you mean?

9 MR. STEESE: Or to have retired for a
10 period --

11 MR. ANTONUK: Okay.

12 MR. STEESE: Whatever it might have been.

13 MS. BRUNSTING: I would also reference or
14 respond to the work order that you mentioned on page 14
15 in Item F. The work order on Qwest Long Distance
16 website called, Go for the Gold/Bold Goal, I'm aware of
17 very conscious efforts that occurred in that Qwest
18 Corp. -- or U S West Communications at that time --
19 would be willing to offer incentives on that program to
20 any other carrier that wanted to submit ideas, cost
21 savings, or sales promotions.

22 They were fully aware, that's why that
23 was posted to the website, is so that we were following
24 those generally available terms and conditions. They
25 were reduced to writing, priced appropriately, and

1 posted on the internet so that other IXC's would have
2 knowledge that those services or compensation issues
3 were being handled back and forth.

4 MR. STEESE: Can we get to Subsection 2,
5 if you will, of Mr. Skluzak's --

6 MR. ANTONUK: Yeah, I'm -- if that's the
7 issue of whether there is or isn't a problem in having
8 someone employed by one of the two target companies --

9 MR. STEESE: That's it.

10 MR. ANTONUK: -- and assigned routinely
11 100 percent of the time to the other?

12 MR. STEESE: That's the issue.

13 MR. ANTONUK: Okay.

14 MS. BRUNSTING: In the particular areas
15 where an employee was assigned 100 percent of their
16 time, billing 100 percent of their time in the 272
17 affiliate to the BOC, those were for specific periods
18 of time. They were for specific functions, specific
19 project work. And agreements were put together, it was
20 reduced to writing. The appropriate pricing was
21 followed, billing occurred; time reporting was kept,
22 and the it was posted to the internet for public
23 availability.

24 In the case where the long distance
25 company employee is doing 100 percent of their work for

1 the BOC, there isn't the nondiscrimination issue where
2 the long distance company would have to offer those
3 services to anyone else. What we are required to do is
4 follow the rules, post, make it available -- make it
5 knowledgeable, and then follow through with the
6 necessary transactions. And we complied with that.

7 MR. STEESE: What about the flip? If the
8 flip were to occur and a QC employee were to do work
9 for QCC, can you go through how that would work?

10 MS. BRUNSTING: A QCC -- a QC employee
11 doing work for QCC, we a -- the long distance affiliate
12 or 272 affiliate requests the service; the oversight
13 committee actually makes the determination if they want
14 to provide that service to the 272 affiliate, knowing
15 that they are making a determination at that time.

16 If they provide the service to the 272
17 affiliate, they will need to open that up and provide
18 that to any other IX -- interexchange carrier that
19 would want those same types of skills, services, et
20 cetera. We're quite specific on the level of expertise
21 by employee grade or pay; and more likely than not,
22 they are for specific short periods of time.

23 MR. ANTONUK: Did your analysis cover a
24 long enough period, Mr. Skluzak, to determine whether
25 these people were more or less permanently assigned

1 across the neutral zone?

2 MR. SKLUZAK: Um, Mr. Antonuk, in most
3 cases I didn't see or -- I didn't look at actual names,
4 so I -- I can't answer that.

5 MR. ANTONUK: Okay. So it wouldn't have
6 been possible to tell from your analysis whether that
7 was someone working 100 percent of his or her time on a
8 two-month project or whether that was someone who had
9 been assigned to a position for maybe 14, 18 months to
10 the other affiliate?

11 MR. SKLUZAK: Well, as to the one example
12 I pulled out about the 100 percent, which is Item B on
13 page 16 of my supplemental, I believe that was for a
14 discrete period of six to nine months, not -- certainly
15 not 24 months or something like that.

16 Once again, I would just reiterate that
17 all these examples on both my supplemental and my
18 initial testimony on May 4th that talk about employees
19 of one entity being devoted or -- 100 percent, 50
20 percent, what have you, to the other entity, once again
21 goes to the concept of a circumvention of Section
22 272(B)(3).

23 You know, they may be on separate payroll
24 registers, get the payroll checks out by the various
25 entities; but to the extent they are spending

1 100 percent of their time, 50 percent, 60 percent, it's
2 a skirting of the rule.

3 MR. STEECE: May I ask a question of
4 Mr. Skluzak?

5 The period you are mentioning from
6 August 1, 2000 to February 28, 2001 --

7 MR. ANTONIO: The period again was?

8 MR. STEECE: August 1, 2000.

9 MR. ANTONIO: August.

10 MR. STEECE: From to, August 1, 2000,
11 to February 28, 2001.

12 MR. SKLIZAK: As to which one?

13 MR. STEECE: The 100 percent, the
14 employees.

15 MR. SKLIZAK: I'm unsure. I didn't put
16 the date down here.

17 MR. STEECE: I'm looking at your
18 subparagraph D on page 10, like you said.

19 MR. SKLIZAK: Page 10?

20 MR. STEECE: Am I looking at the wrong
21 one? Which page -- I thought that's what you said.

22 MR. SKLIZAK: I'm sorry, page 10. It's
23 subparagraph B.

24 MR. STEECE: Do you know the time frame
25 that that was in relationship to?

1 MR. SKLUZAK: I do not look at -- or know
2 it by looking at my testimony here; but if I were to
3 look at my work papers, that might refresh my memory.
4 I might be able to do that.

5 MR. STEESE: Do you have them here?

6 MR. SKLUZAK: I do.

7 MR. STEESE: Can you look at those quick?

8 MR. ANTONUK: Only for your reference.

9 while Mr. Skluzak is doing that, this will wrap it up
10 for today. I'm not in the neutral zone, I'm almost in
11 the outer limits.

12 (Discussion off the record.)

13 MR. ANTONUK: We're ready.

14 MR. SKLUZAK: I have looked at my
15 internal work papers here. And, once again, my
16 comments on my work papers have been taken off the
17 actual transaction detail which was stamped
18 proprietary.

19 MR. STEESE: Why don't we go to
20 proprietary --

21 (Pause.)

22 MR. STEESE: In terms of the dates --
23 just the dates. We won't consider those confidential.

24 MR. SKLUZAK: Okay. About half of the
25 amount of that invoice was for the date July -- span of

1 dates July through December 2000 and about half was
2 January through March 2001.

3 MR. STEESE: Say that one more time, the
4 breakout.

5 MR. SKLUZAK: The total amount of the
6 invoice was (CONFIDENTIAL NUMBER) and change. About
7 half applied as to the period July through
8 December 2000 and the other half for the period of
9 January to the end of March 2001.

10 MR. STEESE: The amount was not supposed
11 to come out.

12 (Discussion off the record.)

13 MR. ANTONUK: Let's strike it.

14 MR. SKLUZAK: Let me repeat that once
15 again. This selection here, about half of that amount
16 of that invoice was as to July through December 2000,
17 that period; and the other half of that invoice amount
18 was for the period January through the end of
19 March 2001.

20 MR. STEESE: Can you tell when the actual
21 work was performed? You said there was six months of
22 work. When was the work performed? Is it the same or
23 is it just that's when the invoices were issued?

24 MR. SKLUZAK: Can I say six months of
25 work?

1 MR. WOLTERS: Uh-huh.

2 MR. STEESE: Yes.

3 MR. SKLUZAK: I did.

4 MR. ANTONUK: Or six people?

5 MR. SKLUZAK: It actually would be nine
6 months of work, July to the end of March, 2001. So I
7 misspoke.

8 MR. STEESE: As to the work from July
9 through December, you would agree, would you not, that
10 there would be no prohibition; because even by your
11 comment that QCC became an affiliate on January 1,
12 there would be no obligation at that point to handle
13 employees going back and forth between companies in any
14 particular way for 272(B)(3) purposes, correct?

15 MR. SKLUZAK: Under Section 272, there
16 would not be an obligation.

17 MR. STEESE: And to the extent that these
18 services continued through March 26; and assuming again
19 that -- and I realize you challenge this -- that QCC
20 became a 272 affiliate in late March, it would appear,
21 would it not, that this time period when the employees
22 were being retained, for the most part, if not
23 exclusively, preceded QCC becoming the 272 affiliate,
24 using our assumption?

25 MR. SKLUZAK: Okay, that was a very long

1 question, but I think I got the gist of it. And I
2 would say, subject to our strenuous objection of the
3 assumption of March 26 being the beginning date of the
4 272 affiliate, I would say, yes.

5 MR. STEESE: Do you have any examples in
6 your testimony of an employee -- you might have, I
7 haven't focused in on the dates, and in many instances
8 dates aren't listed -- that postdate the 26th of March?

9 MR. SKLUZAK: Well, most of my testing as
10 to those transactions which were finally reconciled or
11 caught up in March or April only went up to the end of
12 March. I don't recollect if there was some activity in
13 April or not.

14 But I would also add that we shouldn't
15 forget that I also wrote extensively about this
16 employee problem as to Qwest LD in my -- in my initial
17 testimony dated May 4.

18 MR. STEESE: I think on this particular
19 issue, I think Ms. Brunsting's testimony from Qwest's
20 perspective wraps this up; and that is, to the extent
21 that there is some employee that is working for one --
22 or employed by one -- strike that -- and doing work for
23 another, there has to be a transaction accounted for on
24 the website. Qwest has done that.

25 And there is no prohibition; in fact,

1 Qwest thinks quite the opposite, the FCC has recognized
2 that this kind of work can go on. The corporation --
3 the BOC -- must realize, as Ms. Brunsting said quite
4 well, that a decision to allow services to be extended
5 to QCC places on QC the obligation to extend similar
6 services to other IXCs. And as Qwest understand --
7 Qwest Corp. understands its obligation, it is exactly
8 what it's doing.

9 MR. SKLUZAK: And AT&T would stand on
10 what is written in the two pieces of testimony.

11 I would also just mention, once again,
12 that on this Exhibit MES-5, it should not be taken as
13 complete reference of AT&T's reference to this
14 particular issue.

15 MR. ANTONUK: Anything else on this
16 issue?

17 (No response.)

18 MR. ANTONUK: Then we will stand in
19 recess until 8:30 tomorrow.

20 We can go off the record now.

21 (Discussion off the record.)

22 (Whereupon, the workshop recessed at 5:43
23 p.m.)

24

25

CERTIFICATE

1
2 KRISTY TURNER, JAMES L. MIDYETT, and
3 HARRIET S. WEISENTHAL, Certified Shorthand Reporters in
4 and for the State of Colorado, do hereby certify that
5 we reported the foregoing proceedings in the first
6 instance, and that later the same was reduced to
7 typewritten form under our direct supervision and
8 control; we further certify that the foregoing is a
9 true and complete transcription of our stenographic
10 notes then and there taken.

11 Dated _____, 2001.

12 _____
13 KRISTY TURNER

14 _____
15 JAMES L. MIDYETT

16 _____
17 HARRIET S. WEISENTHAL
18 1580 Logan Street, OL2
19 Denver, Colorado 80203

20 (303) 894-2825
21
22
23
24
25

1 BEFORE THE IDAHO PUBLIC UTILITIES COMMISSION

2 Case No. USW-T-00-3

3 In the Matter of US WEST Communications, Inc.'s Motion
4 for an Alternative Procedure to Manage the Section 271
5 Process.

6 STATE OF IOWA
7 DEPARTMENT OF COMMERCE
8 UTILITIES BOARD

9 Docket No. INU-00-2

10 IN RE: US WEST COMMUNICATIONS, INC.

11 DEPARTMENT OF PUBLIC SERVICE REGULATION
12 BEFORE THE PUBLIC SERVICE COMMISSION
13 OF THE STATE OF MONTANA

14 Docket No. D2000.5.70

15 IN THE MATTER OF the Investigation Into US West
16 Communications, Inc.'s, Compliance with Section 271
17 of the Telecommunications Act of 1996.

18 STATE OF NORTH DAKOTA
19 PUBLIC SERVICE COMMISSION
20 Case No. PU-314-97-193
21 US West Communications, Inc., Section 271 Compliance
22 Investigation.

23 BEFORE THE PUBLIC SERVICE COMMISSION OF UTAH

24 Docket NO. 00-049-08

25 In the Matter of the Application of US West
26 Communications, Inc., for Approval of Compliance with
27 47 U.S.C. ss 271(d)(2)(B).

1 BEFORE THE PUBLIC SERVICE COMMISSION OF WYOMING

2 Docket No. 70000-TA-00-599

3 In the Matter of the Application of US West Corporation
4 Regarding 271 of the Federal Telecommunications Act of
5 1996, Wyoming's Participation in a Multi-State Section
6 271 Process, and Approval of Its Statement of Generally
7 Available.

8 -----

9 BEFORE THE NEW MEXICO REGULATION COMMISSION

10 Utility Case No. 3269

11 IN THE MATTER OF Qwest Corporation's Section 271
12 Application and Motion for Alternative Procedure to
13 Manage the Section 271 Process

14 -----

15 Pursuant to notice to all parties of interest,
16 Seven-State Collaborative Process, General Terms and
17 Conditions, Forecasting and the BRF Process, was held
18 at 8:35 a.m., June 8, 2001, at 7801 Orchard Road,
19 Englewood, Colorado, before Facilitator John Antonuk.

20 APPEARANCES

21 (As noted in the transcript.)

22
23
24
25

16 MS. SCHWARTZ: Issue 7, does Qwest
17 have separate payrolls. In my direct testimony I did
18 indicate that we have verified that the payrolls as
19 between the BOC and the 272 are separate and that is
20 one of the FCC's tests for compliance with Section 272
21 (b) (3).

22 AT&T raises in their testimony a
23 concern that the administration of the payroll is not
24 separate. That is not required by the FCC. As a
25 matter of fact, the FCC did contemplate that the BOC

1 and the 272 would be sharing administrative services
2 and found that to be appropriate in terms of achieving
3 economies of scope and scale. The only services that
4 they actually forbid, as we mentioned yesterday, was
5 the provision of operation, installation, and
6 maintenance services.

7 As long as the BOC and the 272 follow
8 the affiliate pricing rules and they post according to
9 Section 272, it is appropriate that we share the
10 administration of pay rolls.

11 MS. SLUZAK: I see two issues here.
12 The first issue per Ms. Schwartz's testimony, it was
13 written that she oversaw the verification of payrolls.
14 I'm not sure what "oversaw" means. I don't know if she
15 was personally involved in the comparison payroll
16 ledgers, whether a report was submitted to her by
17 subordinates. I'm unsure as to the level of
18 verification. That's issue one.

19 Issue two, on the separate payroll
20 administration, Ms. Schwartz is correct. I was in
21 error when I said that it was an FCC requirement that
22 there be separate payroll administration.

23 If you were to look at paragraph 28 of
24 my May 4th testimony, I did write that in prior orders
25 the FCC used as evidence of compliance the names of

1 officers and directors submitted by the BOC and
2 affiliates on whether separate payrolls and
3 administrative operating systems are present, then I
4 cited to the Bell South Louisiana II order. The FCC
5 uses this as evidence of clients with (b)(3), and it
6 indeed is not a requirement.

7 MR. STEESE: Am I hearing you say this
8 is no longer an issue and we can move on to the next
9 issue?

10 MS. SLUZAK: I'm still uncertain if in
11 substance there is separate payroll administration.
12 I think that's still up for debate.

13 What isn't is that it's not a
14 requirement. The FCC merely looks at it as evidence
15 of compliance.

16 MR. STEESE: Ms. Schwartz, does QC
17 provide payroll administration for QCC?

18 MS. SCHWARTZ: Yes, it does.

19 MR. STEESE: Is there a transaction
20 posted on the 272 Web site acknowledging this?

21 MS. SCHWARTZ: Yes, there is.

22 MR. STEESE: Would Qwest Corporation,
23 the BOC, be prepared to provide similar services to any
24 other IXC or did it wish to request it?

25 MS. SCHWARTZ: Yes, we would.

1 MR. STEESE: Given that, Mr. Sluzak,
2 doesn't that satisfy your concern?

3 MS. SLUZAK: Once again, they look to
4 separate payroll administration. I guess we have to
5 delve into, what does that mean? Completely different
6 systems or is it okay for the BOC to provide this
7 service, different locations? Perhaps we should flush
8 out.

9 MR. STEESE: If you look at 272(c),
10 isn't it true that -- I'm going to try to be very
11 precise here, that we may not discriminate between,
12 and I'm summarizing, IXCs including our 272 affiliate
13 in the provision or procurement of goods, services,
14 facilities, and information. So isn't this just
15 another service that if we provide it, we have to
16 provide it to you as well at the same rates, terms,
17 and conditions, and doesn't that resolve the issue?

18 MS. SLUZAK: I don't have Section
19 272(c) so I take you at your word. Here we go.

20 Mr. Steese, when I quoted the FCC from
21 the Bell South Louisiana II order in paragraph 28 of my
22 initial testimony, I'm unsure if the context was as to
23 Section 272(b) or 272(c).

24 All I know is what I read in that
25 particular FCC order. They looked at separation of

1 payroll systems as evidence of compliance with Section
2 272(b)(3).

3 MR. WOLTERS: I think it would help if
4 Ms. Schwartz just explained, or Ms. Brunsting, how the
5 payroll process works, how it's within QSC or how it's
6 done. Are there separate systems or is there some
7 administrators? And just give a background on how
8 that's done because there's really no evidence on it.
9 I think that may help us. How is the payroll done for
10 the corporation?

11 MR. STEESE: That's fine.

12 MS. SCHWARTZ: I'm happy to explain
13 that. Before I make that point, I guess I would like
14 to say again that there's a very important distinction
15 between having separate payroll registers to ensure
16 that we have separate employees and the administration
17 of payroll services.

18 Qwest has one payroll system
19 maintained for all Qwest affiliates, and those services
20 are provided out of the BOC or QC, as we mentioned
21 yesterday, primarily from the perspective of the
22 consideration of bargain for employees.

23 Does that answer your question,
24 Mr. Wolters?

25 MR. STEESE: If you're saying we do not

1 have separate payroll administration?

2 MS. SCHWARTZ: That's correct.

3 MS. SLUZAK: Again, that is what I was
4 following up pursuant to the FCC's order in Bell South
5 too, simply that is evidence there isn't separation.
6 You may sit back and say, what's the big deal? What is
7 the big deal? When you take a global look at all these
8 small items in totality, what is happening here is that
9 there isn't separateness as to this section. There
10 isn't a separate payroll administration, there's
11 rampant sharing of employees; there's employees of one
12 entity dedicated 100 percent to the other. I think you
13 need to step back and take a look at the global
14 picture.

15 MR. STEESE: If that's the case, we can
16 add this as part of the impasse brief. Given that the
17 FCC has specifically said two things, first, that from
18 a 272(c) perspective if we provide a service such as
19 payroll administration, by definition we have to offer
20 it to other IXC's or offer it to our 272 affiliate.
21 Mr. Sluzak's acknowledgement that the FCC has
22 specifically found this to not be a requirement,
23 we see this as a nonissue.

5 MR. STEESE: The next issue transitions
6 us away to 272(b)(3), separate officers, employees, and
7 directors, into 272(b)(5) which is the fact we have to
8 conduct ourselves at arm's length with each other and
9 post transactions on the Internet.

10 The first issue is issue No. 11 which
11 has to do with, does Qwest post transactions within
12 10 days as required? I'll hand this issue to
13 Ms. Schwartz.

14 MS. SCHWARTZ: Yes, we do post
15 transactions within the 10-day requirement. Yesterday
16 we submitted Exhibit MES-9 which is a spread sheet
17 which basically details the transactions that were
18 posted on the QCC Internet site, and indicates we've
19 got an average posting date of 4.7 days.

4 MS. SCHWARTZ: In my rebuttal testimony
5 on pages 12 and 13, we refer to the Bell Atlantic
6 New York order where the FCC indicates that because
7 Bell Atlantic discloses the number and type of
8 personnel assigned to the project, the level of
9 expertise of such personnel, any special equipment used
10 to provide the service, and the length of time required
11 to complete the transaction, those are evidence of
12 sufficiency. Again, sufficiency speaks to the rates,
13 terms, conditions, frequency, number of -- number and
14 type of personnel and level of expertise.

15 The cite in the Bell Atlantic New York
16 order for that description of sufficiency is paragraph
17 413.

18 MR. STEESE: That's all we have, Rick.

19 MR. WOLTERS: Let's go to your Exhibit
20 MES-9. Let's pick I believe it's the second line.
21 I believe that's work order access to mineral land.
22 Might even be the first amendment. It says signed date
23 is 5-3 and then it has the date posted as 5-9, then it
24 has the end date as indefinite. What does that mean?

25 MS. SCHWARTZ: It means that the

1 service is being provided indefinitely.

2 MR. WOLTERS: Is there only going to
3 be one bill for that entire work order when it's
4 completed?

5 MS. SCHWARTZ: Depending on the nature
6 of the service, I believe that this work order will be
7 billed on a monthly basis. Typically we do bill on a
8 monthly basis.

9 MR. WOLTERS: Indefinite means until
10 the work order is either terminated, it just stays as a
11 continuing work order?

12 MS. SCHWARTZ: It means we've
13 contracted to provide the service for an indefinite
14 time period.

15 MR. WOLTERS: Let's go down a number of
16 lines to what's called work order, and then it says
17 Amendment 1 to work order, interim human resources
18 services. The sign date is 5-11-01 and it shows it was
19 posted on 5-18-01. But you have an end date of March
20 which appears to precede the date of the contract was
21 signed, then you have a removal date that also precedes
22 the day it was posted. Could you explain that.

23 MS. SCHWARTZ: We talked a little bit
24 about the interim services yesterday. The interim
25 services were services that were identified and priced

1 and posted for services that took place in the merger
2 transition in the Section 272 transition. So any
3 service where that's identified as interim was a
4 transition or one-time service that was identified and
5 posted, and most probably will not be offered on a
6 going-forward basis. It was a transition period
7 interim service.

8 MR. WOLTERS: So the work order was
9 signed after the completion of the contract?

10 MS. SCHWARTZ: In this case that's
11 correct. Those were catch-up or interim services
12 that we identified during the transition period.

13 MR. WOLTERS: You're saying those were
14 provided by -- tell me who these were provided by.

15 MS. SCHWARTZ: Because these are called
16 work orders, these were provided by the BOC to the 272
17 on a short-term interim basis.

18 MR. STEESE: I might be able to help
19 some here. This is something that we did and we
20 thought it would prove to be helpful. I'm not sure
21 that it ended up to be.

22 When you look at where we ended up,
23 we posted transactions back to July 1st, which you've
24 all noticed. The reason we did that was two-fold.
25 One, to make very plain that during this merger

1 transition period we didn't delay identifying QCC as
2 our 272 affiliate so we could provide all kinds of
3 service to it and then claim we don't have to provide
4 similar services to you. We erred on the side of
5 completeness by providing this information and putting
6 it on the Web site.

7
8 Secondly, we thought, very frankly,
9 that AT&T would basically demand that you see this
10 transaction detailed back to that for this and other
11 reasons. So while the service was provided to QCC
12 before it even became a 272 affiliate, we posted
13 it out of an abundance of caution.

14 MS. SLUZAK: Would you also agree that
15 Qwest LD, the other Section 272 affiliate, still needs
16 to comply with the 10-day posting requirement?

17 MS. SCHWARTZ: Yes, I would.

18 MR. SLUZAK: Why is it we don't have an
19 exhibit for Qwest LD?

20 MR. STEESE: We have one, if you'd
21 like. We provided this since QCC is going to become
22 the primary affiliate and it was the most recent event.
23 If you'd like to see QLD, we certainly can distribute
24 that exhibit as well.

25 MS. SLUZAK: That would be helpful.

26 Would you also agree, Ms. Schwartz,

1 that Qwest LDs prior history should be looked at,
2 should be reviewed as evidence of compliance with
3 this 10-day posting requirement?

4 MS. SCHWARTZ: Yes, I would. I believe
5 I indicated that in my rebuttal testimony.

6 MS. SLUZAK: Are you familiar with
7 Bell South Louisiana II order?

8 MS. SCHWARTZ: Yes, I am.

9 MS. SLUZAK: Are you familiar with the
10 fact that the FCC wrote that disclosures should include
11 a description, among other things, of the approximate
12 date of completed transactions?

13 MS. SCHWARTZ: Yes.

14 MS. SLUZAK: Would you say if you need
15 an approximate date of completed transactions that
16 where you have indefinite dates your posting falls
17 short of the FCC's requirement?

18 MS. SCHWARTZ: No, I would not agree
19 with that statement.

20 For instance, hypothetically let's
21 say that QC is providing HR services to QCC, the 272,
22 because all of our HR staff, all of our HR experts are
23 located in the BOC. It would seem to me that we would
24 continue to provide those HR services indefinitely into
25 the future until some strategic change such that the HR

1 expertise no longer resided at the BOC.

2 MS. SLUZAK: The indefinite equates to
3 the FCC required approximate date of completed
4 transaction?

5 MR. STEESE: Correct.

6 MS. SLUZAK: That true, Ms. Schwartz?

7 MS. SCHWARTZ: Yes.

8 MS. SLUZAK: For completeness of the
9 record, I was reading from paragraph 337 of the Bell
10 South Louisiana II order which is cited as FCC 98-271.

11 MR. STEESE: Can you give us just one
12 moment.

13 (Discussion off the record.)

14 MR. STEESE: We're passing out an
15 exhibit and it ended up on yellow paper thereby
16 suggesting it is confidential, and it is not. Treat
17 this as white paper even though you might not think it
18 is.

19 MR. WOLTERS: Is MES-9 limited to any
20 period of time?

21 MS. SCHWARTZ: Could you rephrase your
22 question.

23 MR. WOLTERS: What period of time is
24 MES-9 supposed to cover?

25 MS. SCHWARTZ: MES-9 represents

1 basically the beginning of the 272 life for QCC.
2 The Web site -- nothing could be posted prior to the
3 26th of March of 2001 because that's when we turned up
4 the site.

5 Does that answer your question?

6 MR. WOLTERS: Everything is 2001.

7 MS. SCHWARTZ: For QCC?

8 MR. WOLTERS: Correct.

9 MS. SCHWARTZ: Correct. QCC became the
10 272 in 2001, as Mr. Steese indicated. In order to be
11 conservative we posted all transactions with QCC back
12 to the merger date.

13 MR. WOLTERS: If let's look at the
14 yellow not confidential exhibit you handed out. Do you
15 want to mark this?

16 MR. STEESE: It will be MES-13.

17 (Exhibit S7-QWE-MES-12 was marked for
18 identification.)

19 MR. WOLTERS: What period of time is
20 this supposed to represent for Qwest long-distance?

21 MS. SCHWARTZ: This represents the life
22 of Qwest long-distance, and I believe note 1 indicates
23 that the LD site was turned up 9-28-98 and transactions
24 were posted back to the release of the telecom act as
25 required by the FCC.

1 MR. WOLTERS: This would include
2 ~~connections~~ for US West long-distance?

3 MS. SCHWARTZ: Yes. Prior to the
4 merger Qwest long-distance was called US West
5 long-distance.

101 MR. STENSE: I'll ask Ms. Schwartz a
102 second question and let her run with the first issue,
103 the connection issue.
104 Ms. Schwartz, has the FCC given

1 guidance since I think he cited Bell South Louisiana II
2 on what a transaction is and what are other BOCs doing
3 and are we right in line?

4 MS. SCHWARTZ: Yes. Basically we have
5 five approval orders to look to now with regard to
6 sufficiency. I cited earlier the Bell Atlantic
7 New York order with regard to sufficiency.

8 We have benchmarked our Web site
9 against all the other RBOCs, particularly SBC and
10 Verizon given their success in terms of their 271
11 authorization, and we do satisfy the FCC's tests relative
12 sufficiently. The FCC has not indicated anywhere their
13 intent for the BOCs to be posting on a monthly basis
14 life accounting data. Their intent, and we see this
15 time and time again in the rules, is for us to post
16 sufficient information such that a third party could
17 make a determination as to whether or not they would
18 like to purchase the service and also so the FCC can
19 monitor our compliance with the rules. Our Web site
20 does meet the FCC's test for sufficiency.

21 MR. STEESE: In fact, if you look at
22 Texas, for example, or SBC's Web site, do you see that
23 billing -- do you see a transaction posted every time a
24 bill is issued within a transaction as suggested by
25 Mr. Bluzak?

1 MS. SCHWARTZ: No, you do not.

2 MR. STEESE: What do you see?

3 MS. SCHWARTZ: You see rates, terms,
4 and conditions that follow the FCC's definition of
5 sufficiency.

6 MR. STEESE: Obviously the FCC found
7 that acceptable?

8 MS. SCHWARTZ: Yes, they did.

9 MS. SLUZAK: Is that based on the FCC's
10 most recent orders?

11 MS. SCHWARTZ: Yes.

12 MS. SLUZAK: About how that they
13 supersede and render Bell South Louisiana II and
14 Ameritech moot?

15 MR. STEESE: That's a legal question.
16 There I would say that they have taken -- I would say
17 that it has evolved. You said yesterday in your
18 opening comments that it was interesting to note we
19 posted summaries for prior years and then we've
20 acknowledged we're not going to do that on a going-
21 forward basis. The specific reason for that is because
22 the FCC has given us guidance in the recent years that
23 indicated very clearly to us that that volume
24 accumulation is simply not required. Texas gives us
25 that very guidance. That's the reason why we made that

1 transition.

2 MR. WOLTERS: I think that many times
3 people cite the FCC orders because they say that the
4 FCC didn't -- if you look at the FCC orders you find a
5 lot of places it says since nobody took objection we
6 find they're in compliance.

7 MR. STEESE: That's never the case,
8 even, with 272(b)(5).

9 MR. WOLTERS: My point is that I read
10 the orders and I think it's appropriate to raise this
11 issue and let the FCC decide it because I haven't found
12 anywhere where they've decided issue as a specific
13 issue. I think if you look at the Ameritech order it
14 was very specific they had to provide specific detail.
15 I think you're saying it's evolved. I'm saying that
16 the later order doesn't address this issue specifically
17 whether you have to post individual transactions as we
18 propose and suggest the FCC wants to see, or as you
19 propose. We're raising the issue and asking it be
20 addressed, because I don't think it's specifically
21 addressed by the FCC, the question we're proposing.

22 MR. STEESE: Have you looked at the
23 SBC Web site to see whether they're posting the bill by
24 bill level that you think should be posted, Mr. Sluzak?

25 MS. SLUZAK: I've not looked at the SBC

Q ~~THE OTHER~~.

Q MR. WOLTERS: I don't think that's

Q ~~RECORDED~~ 170.

14 MS. SLUZAK: Does that mean that any
15 competitor could walk into Qwest and request to see
16 that?

17 MS. SCHWARTZ: Yes, Mr. Sluzak. On the
18 Web site we indicate that paper copies, as required by
19 the FCC, are available at the company's -- BOC's
20 principal place of business, then there's a phone
21 number reference.

22 MS. SLUZAK: In order for us to see
23 that sort of information we had to do it through a data
24 request. Would that be a requirement of all other

1 ~~confidential?~~

2 MR. SCHWARTZ: There's an important
3 distinction that needs to be made here. The
4 information that's available on the Web site is
5 public information. There are paper copies of that
6 information available to the public available at
7 the company's principal place of business. Any
8 confidential information would have to be, correct me
9 if I'm wrong, Mr. Steese, collected in an appropriate
10 proceeding under a data request and potentially
11 confidential under proprietary agreement. Some of
12 the information that you reviewed, Mr. Sluzak, was
13 collected under proprietary information.

14 MR. ANTONUK: I want to walk you
15 through a hypothetical. see if I understand it here.
16 Let's suppose for whatever reason as a CLEC I decide
17 I want to purchase public relations service.

18 MR. STEESE: Are we still in the
19 confidential portion of the --

20 MS. SLUZAK: The one thing that I
21 ~~quoted~~ wasn't confidential.

22 MR. ANTONUK: Suppose I wanted to
23 purchase public relations services from -- if I wanted
24 to do that, what will I be able to tell from the Web
25 site about what services you offer and how much they

Q Q0017

MS. SCHWARTZ: You'll be able to find
all the services that are offered -- you would be able
to avail yourself of services that are being provided
from the BOC to the 272, so we would assume in this
particular situation that the public relations services
being provided by the BOC to the 272. You would be
able to basically find out the rates, terms, and
conditions and level of expertise. How are we
providing that service? Are there VPs associated with
the provision of the service? Directors? Technicians?
What are the rates associated with that? There would
also be a description of the service. What types of
services or benefits can you expect if you purchase
public relations service? What are you going to get
for that?

9 MS. SLUZAK: Under your hypothetical,
10 you keyed in on the rates. Let's also talk about the
11 terms.

12 I found example after example of the
13 fact that QCC wasn't having to pay on services for
14 eight months, nine months, twelve months. That's an
15 incredible float. You talked about a hypothetical
16 CLEC. There's a lot of CLECs out there with cash
17 flow problems right now and they would dearly love to
18 get out eight- to twelve-month float on any service
19 provided. That's another example of that's not in
20 those blanket agreements that they have anywhere from
21 six- to eight- to ten- to twelve-month float. That
22 would be quite helpful to know.

23 MR. STEESE: Let us address that
24 particular issue because Mr. Sluzak has identified some
25 facts but his assessment of the facts is incorrect.

1 Under the current work order in place
2 is there an interest provision at all today? We've
3 hopped from issue 10 to issue 14 and then this is an
4 entirely separate issue. Before we move on, maybe we
5 can reach some closure and then we can get back to this
6 issue.

7 MR. ANTONUK: I am starting to like the
8 flow a little better. The flow that's on the issues
9 list could be a little bit constraining.

10 MR. STEESE: That's fine. We'll ask
11 Ms. Schwartz the question.

12 Does the current work order in place
13 have provision for interest and what is Qwest doing
14 about that and what have we done with respect to this
15 float that Mr. Sluzak refers to? I know that's a
16 compound question.

17 MS. SCHWARTZ: The interest or payment
18 terms would actually be included in the master services
19 agreement. We have discovered that we excluded an
20 interest component of the payment terms in the master
21 services agreement by mistake. So we have calculated
22 interest back to the merger date for payments that were
23 to be paid by the 272 to the BOC and, conversely, by
24 the BOC to the 272 and we've accrued for that interest
25 this month and we will be adjusting the master services

agreement to contain reasonable and customary payment
terms one would expect to find.

10 MR. STEESE: Ms. Schwartz, I heard
11 Mr. Skluzak say -- and this isn't a quote but
12 summary -- that he's concerned, based on his review of
13 the billing, that we don't have the appropriate
14 accounting controls in place to account for
15 transactions properly. I know your Exhibit 6 describes
16 where we were in April as having 0 percent problems.
17 What kind of safeguards do we have in place to continue
18 to verify bills?

19 MS. SCHWARTZ: Every month we have a team
20 of accountants that reconcile the billing detail to the
21 prices on the Web. And they also reconcile the monthly
22 accruals that we are preparing as to the billing
23 detail.

24 MR. WOLTERS: Your previous answer to me
25 said you brought in Arthur Andersen to look at some of

1 your accounting practices; is that correct?

2 MS. SCHWARTZ: We brought in Arthur
3 Andersen as loan staff, so they worked for us as
4 accounting professionals.

5 MR. WOLTERS: Did they ask you to
6 implement any type of accounting procedures or
7 processes to address any of these types of concerns?

8 MS. SCHWARTZ: No, they did not. That
9 was not their charge. They did not come in to provide
10 additional assurance or perform a, you know, an audit,
11 per se. They came in as loaned staff, and actually
12 worked for our management, under our supervision, to
13 help identify transactions under Qwest Corporation's
14 affiliate transaction policies and procedures.

15 MR. WOLTERS: So the purpose was to
16 really find the transactions for Qwest.

17 MS. SCHWARTZ: To assist us in that
18 effort.

19 MR. WOLTERS: Once they found, say, the
20 transactions that hadn't been billed on a monthly
21 basis, they would point those out to Qwest personnel,
22 and then Qwest personnel would bill those items?

23 MS. SCHWARTZ: In essence, we would
24 ensure that we had the appropriate contract in place.
25 We had the appropriate descriptions in the service;

- 1 that it wasn't covered under an existing work order and
- 2 task order already. So they assisted us in -- to
- 3 ensure that we had identified all services between the
- 4 BOC and the 272.

9 MR. SKLUZAK: May I ask, when were these
10 activities -- what's the time frame? Say again. When
11 were they started and when were they completed?

12 MS. BRUNSTING: I would give you a time
13 period of approximately January 15th till March 26th.

14 MR. SKLUZAK: So, between the time frame
15 of September 2000 to January 15th, what if anything was
16 being accomplished as to QCC being a new section 272
17 affiliate?

18 MS. BRUNSTING: That is when the planning
19 period occurred in which, after the merger, Qwest was
20 revisiting which affiliate they would intend to go
21 forward with, as far as the 271 or 272 affiliate would
22 be. We maintained the Qwest long distance entity and
23 basically ramped it down. And the planning effort for
24 the fall of 2000 really accomplished creating the
25 recommendation as to what the 272 affiliate -- which

1 subsidiary would be identified and set

2 MR. WOLTERS: When was the actual
3 decision made that QCC would be the Section 272
4 affiliate?

5 MS. BRUNSTING: Mid-January 2001.

6 MS. SCHWARTZ: This ramp down of the
7 Qwest LD transactions, did that start occurring in
8 August or September of 2000?

9 MS. BRUNSTING: After September 12th,
10 basically. September 12th of 2000.

11 MR. STEESE: Mr. Skluzak, I will say --
12 and we're bordering here on getting into privileged
13 information, and I have been paying attention very
14 closely, and I don't think we have gotten there. There
15 was significant discussion during the fall -- the
16 latter month of the year 2000 as to whether we would
17 continue utilizing QLD as our 272 affiliate. There was
18 significant discussion around that. And so while there
19 was some ramp down, that did not mean that even at that
20 point a decision had been made to not utilize QLD.

21 MR. SKLUZAK: I think we received the
22 letter that we were going to pull Section 272 out of
23 the multi-state last fall, a day or two before your
24 rebuttal testimony was due. Was that the first
25 instance that you decided?

1 MR. STEESE: We talked about that
2 yesterday. The first -- when you say, "we decided," I
3 am assuming to pull rebuttal is what you mean by
4 decided.

5 MS. SCHWARTZ: When you decided you were
6 going to use a different entity.

7 MR. STEESE: We hadn't decided we were
8 even going to use a different entity. As we explained
9 yesterday, it wasn't clear anymore whether we would
10 continue to use QLD. And rather than go through
11 workshops and discussions around QLD, when it wasn't
12 clear anymore, we didn't think that would be fair to
13 anyone. So, at this point in time, we pulled the
14 request to have the workshop on 272, understanding that
15 we might come back and continue to use QLD as our
16 affiliate. We just did not know.

17 And the first notification was, I
18 believe, as we notified yesterday, I think it was
19 September 19th is the day that Ms. Brumating
20 identified, but that's my recollection.

21 MR. SKLUZAK: I would like to return,
22 after that segue, I would like to return to the fact
23 that we just got done talking about QCC's internal
24 billing problems, and the fact it was due to this
25 transition period. However, Quest ID also had billing

1 problems, and I would point to page 28 of my May 4th
2 testimony, paragraph 58, No. C. Now, I could talk
3 around this -- this contains some proprietary
4 information, but I don't need to talk about the
5 proprietary. But, once again, this is Qwest LD. The
6 internal policy is we'll bill per the Web posted order
7 on a minimum quarterly basis. And I simply didn't see
8 that happening. Once again, divergence, noncompliance
9 with your own internal billing practices. Once again,
10 that's paragraph 58, subpart C.

11 MS. SCHWARTZ: I would like to respond to
12 that. This would be subject to verification, but I
13 believe that this, again, is a situation where the bill
14 was in dispute. It was accrued, however, and interest
15 did accrue. However, in order to -- we did follow the
16 billing dispute provisions of the, I believe it would
17 be the Master Service Agreement. Again, subject to
18 check.

19 So, would you agree, Mr. Skluzak, to the
20 extent that a transaction was accrued for -- booked and
21 interest was accrued, that that is, in essence, the
22 same as billing?

23 MR. SKLUZAK: All I know is what I have
24 written here, and that the accounting also violates
25 Section 5 of the posted work order that mandates

1 billing on a minimum quarterly basis. I didn't see
2 that.

3 MS. SCHWARTZ: Right. I think that what
4 I indicated; that to the extent that there was a
5 dispute, we followed the dispute policies. But would
6 you agree that if a transaction is booked or accrued,
7 and there's interest accrued, to the extent it hasn't
8 been paid, that that's the same as being paid in terms
9 of what's on the books? Would you agree with that?

10 MR. SKLUZAK: No, it's not the same as
11 being paid. It's been booked. It's been charged.

12 MS. SCHWARTZ: So, what would be the
13 difference between -- from an accounting perspective if
14 you booked -- if you book the charge, and you accrued
15 the interest. What would be the difference?

16 MR. SKLUZAK: It hasn't been paid,
17 though, has it?

18 MS. SCHWARTZ: What would be the
19 difference?

20 MR. SKLUZAK: That would be accounts
21 receivable.

22 MS. SCHWARTZ: Right. From the cash
23 perspective, to the extent that you accounted for the
24 interest, then you end up in the same place, wouldn't
25 you?

1 MR. SKLUZAK: No. I guess I don't see
2 where you are going and how that applies to the fact
3 that you are not billing on a quarterly basis.

4 MS. SCHWARTZ: Right again. What I would
5 say is subject to check. To the extent that we
6 followed the dispute policy, which is an exception to
7 the normal monthly or quarterly billing process, then
8 we followed the agreement, which would be contrary to
9 your assertion.

10 MR. SKLUZAK: No. First of all, I guess
11 I am not tracking where you are going. All I can do is
12 state that I looked at this accounting transaction. I
13 do not see billing on a quarterly basis. I did not see
14 adherence, compliance to your own internal billing
15 procedures as per your Web-posted work order.

16 MR. WOLTERS: Let me just point out
17 Paragraph 373 of the Ameritech Michigan order. I
18 believe that says a BOC cannot circumvent Section 272
19 requirements by transferring local exchange access
20 facilities and capabilities to an affiliate. So,
21 there's some concern that's what was happening here.

22 MR. STEESE: Ms. Brunsting, is that what
23 was happening here?

24 MS. BRUNSTING: No, it's not. In a
25 similar fashion, that Qwest Long Distance, or QCC

1 contracts with QIT, the information technologies
2 organization, for software development or for system
3 hardware design. And that previously Qwest Long
4 Distance contracted and utilized Advanced Technologies
5 for those services. And it was a services development
6 subsidiary to provide those services internally within
7 the family of companies. It was a specific project
8 only to the LD group, only for funding from the LD
9 organization.

18 MR. SKLUZAK: And the way or the reason
20 this issue arose is I looked at past FCC orders on
22 this, and they looked to a positive statement from the
24 FCC for imputation to itself of rates for exchange
26 service and exchange access. And I wrote about that in
my initial testimony and supplemental. And then in
Data Request 0105, AT&T Set 10, Data Request 105 and

1 MR. SCHWARTZ responded. I do have a question to
2 that response. And it's capsulized in your rebuttal
3 testimony dated May 31st, page 24. You said, "Yes.
4 Imputation will be addressed. When and if QC does use
5 exchange access for the provision of its own services,
6 QC will impute to itself the same amount it would
7 charge an unaffiliated carrier." Now, did you mean to
8 say QCC rather than of its own service?

9 MR. SCHWARTZ: I think it's a rather
10 confusing provision of 272(E); that's, basically, it
11 relates to the NCC imputing access charges to itself,
12 even if it decides to offer interLATA out of the
13 NCC, and you would not be able to do that until Section
14 272 sunsets. So, we're talking, you know, three to
15 five years out on the horizon. And basically what we
16 have said is, to the extent that we did offer interLATA
17 out of the NCC, we would impute access charges to
18 ourselves, and we would have policies and procedures to
19 follow that.

20 MR. WOLTERS: So, until 272 sunsets, QCC
21 will pay tariffed access rates that everybody else
22 pays?

23 MR. SCHWARTZ: That's correct.

24 MR. WOLTERS: And after it sunsets and QC
25 did provide long distance service, it will pay itself

Q Was the offer made, correct?

A Yes, correct. To the -- I guess to the
extent that the corporation decided it wanted to offer
something out of the box. I think we would have that
choice. Then we would impute to ourselves those
charges.

Q. SALAZAR: I don't know if we ever
to positively said that the marketing scripts should be
to safe public. We're simply highlighting, once again,
to due to T & West and Qwest's past history of trying

1 so -- or getting into in-region long distance before
2 approval. The commission should be on notice that this
3 real may spill over into some into some pretty strong
4 joint marketing practices.

5 And I talk about the fact, what is the
6 role of the state commissions in all of this. And one
7 of the examples I use is, perhaps the state commissions
8 may want to look at what's required for marketing and
9 suggest to the FCC a higher standard to Qwest due their
10 past history.

11 MR. STEER: Is that what you are
12 suggesting, is while scripting isn't, to date, been a
13 requirement. Because of our past history, you think
14 that there should be some heightened requirement for
15 Qwest. Is that the issue?

16 MR. SELIGER: The issue is that I believe
17 multi-state commissioners, if they deem necessary,
18 should look into some heightened scrutiny as to joint
19 marketing.

20 MR. STEER: So, you would acknowledge
21 this is something that, to date, will not be required
22 of other carriers?

23 MR. SELIGER: I don't know that for a
24 certainty.

25 MR. STEER: I think I will brief that

1 LEASE. MR. ANTONUK.

2 MR. ANTONUK: Okay.

3 MR. STESSE: That's a pure legal question
4 in our mind.

5 MR. SKLUZAK, I am going to ask you a
6 question and see how we should deal with the last two
7 issues. If that's acceptable. What AT&T has done is
8 identify some particular transactions that they -- this
9 is my words, not theirs -- raise the suspicion about
10 Qwest. And then talk about the Calling Card, about
11 Super Advantage, and about, I guess, the other is Card
12 Services. And do you want to talk about each
13 individually? I think we can talk about them
14 collectively? Would you agree?

15 MR. SKLUZAK: I do agree to that. And I
16 guess, if you are looking for a theme to these final
17 two issues on this issues list, of 19 and 20, it's that
18 peppered throughout my two pieces of testimony are
19 various permutations of the phrases, "paper promises do
20 not satisfy Qwest's burden," and the fact that the FCC
21 states, "Past and present behavior of the BOC applicant
22 is the best indicator of whether they will carry out
23 the compliance with Section 272."

24 So, I thought it was important to bring
25 up this past history of U S West, Qwest, Qwest LD, and

1 their past transgressions of Section 271 to provide a
2 predictive indicator to the FCC.

3 MR. STEESE: And here, when the examples
4 that are cited -- and I will use Buyers Advantage as an
5 example, just for purposes of discussion, and Judy can
6 help me with the time frame. When was Buyers
7 Advantage --

8 MS. BRUNSTING: May '99.

9 MR. STEESE: Okay. May of 1999. A
10 little more than two years ago, certainly before
11 premerger discussions with Qwest. Qwest and then
12 U S West entered into a relationship that allowed Qwest
13 to be the long distance -- a long distance provider,
14 and at a certain rate per minute, and for U S West to
15 be the local provider. It was a business relationship.
16 We called it Buyers Advantage. We made Buyers
17 Advantage available.

18 There was an injunctive suit brought by,
19 I believe, AT&T, maybe others as well, and I believe in
20 the state of Washington, having to do with this
21 particular proposed business plan. And both the FCC
22 and the district court in Washington -- and again I
23 believe it was Washington -- both found that this
24 relationship would be inappropriate in light of Section
25 271 of the act. And I am summarizing a fairly detailed

1 plan and decision in thumbnail, but, at that point in
2 time, the relationship stopped. I mean, when you look
3 at Section 271, I mean there were certain, we believe,
4 legitimate disagreements as to how certain things
5 should be interpreted. The FCC has continued to give
6 guidance.

7 We don't think that these past
8 transgressions, to use Corey's words, are anything of
9 the kind. It is normal business practice, when you
10 have certain regulations like this, to see where the
11 rules end and where they begin. And AT&T, I am sure,
12 would try and take advantage of that, to the extent
13 they could too. A perfect example is ISP traffic and
14 reciprocal compensation around it. I mean there's been
15 years of litigation around that. Legitimate minds can
16 disagree. It doesn't mean that you have bad actors.
17 It means people are trying to take advantage of the
18 legal environment that's provided to it.

19 So we see this as anything other than
20 past transgressions, and as soon as the FCC gave
21 guidance that we thought clarified the issue, this --
22 the services in question were stopped.

23 MR. SELUZAK: Is the teaming
24 arrangement -- that is not the 1-800 Calling Card
25 service, is it?

1 MR. BENTLEY: The teaming arrangement
2 was -- the teaming arrangement was the Buyers Advantage
3 program, and it was an agreement between the two
4 entities, an external LSC and local company. And it
5 was a package provided through that channel, local
6 business office.

7 MR. BENTLEY: The 1-800 for U S West
8 calling service which was found to be in violation,
9 what was the package -- what was the timing frame of
10 that?

11 MR. BENTLEY: The Express Calling Card
12 was introduced in, I believe, April of '97. It also
13 was a three-party arrangement between, at that time,
14 U S West Communications, Frontier, and U S West Long
15 Distance. U S West Communications provided in-region
16 interLATA service on that calling vehicle, that card.
17 Frontier provided in-region interLATA service. And
18 Qwest Long Distance provided the capability for that
19 long distance to use that card out of region and
20 originate an interLATA call. There were three parties
21 involved, three separate entities advertised with the
22 card and the card was distributed through the local
23 offices that U S West had.

24 MR. BENTLEY: When was that practice
25 stopped?

1 MS. BRUNSTING: The card is actually
2 still out there today. It is -- there's another --
3 there's a damage suit that is currently in discussion,
4 but the card is under some modifications that the FCC
5 has so designed. And those modifications are being
6 implemented, and that card will be reissued.

7 MR. SKLUZAK: I mean, this was a card
8 scheme that was found to be in violation of Section
9 5717

10 MS. BRUNSTING: That's correct. That's
11 correct.

12 MR. STEESE: There, what Mrs. Brunsting
13 says is correct. To use -- to answer a question that
14 involves the word, "scheme," I just interpret the word
15 "scheme" not to be some negative pejorative thing, but
16 just the plan around it. That was certainly the
17 context, I think, that Ms. Brunsting was describing.

18 MS. BRUNSTING: Yes, I did. Thank you.

19 MR. SKLUZAK: Scheme doesn't have to mean
20 the nefarious word that sprang to my mind.

21 MR. STEESE: I did not want that
22 suggestion on the record. Thank you. And really, I
23 think, with that discussion -- and I will have to sit
24 down with you Rick and figure out how we're going to
25 brief that last kind of discussion.

1 MR. WALTERS: I don't think it's going to
2 be briefed as a separate issue. I just really think
3 that the facts would get rolled into some other
4 discussion about compliance. But, whether you were
5 violating Section 271 or not during this period, to me,
6 it's not an issue that needs to be briefed. It's not
7 referred to 272.

8 MR. STEESE: Okay.

9 MR. WALTERS: I think Mr. Skluzak's point
10 was pointing out -- I think we are using these as just
11 examples of Qwest's past history, kind of make an
12 analogy that 272, you are supposed to look at past
13 history. That, I think, it's appropriate to look at
14 the past history regarding 271 as some indicator of
15 whether there will be compliance in the future, but I
16 don't think we need to brief these separately.

7 MR. STEESE: That does raise one other
10 issue. I mean, that doesn't raise another issue. I
12 had another issue whispered in my ear. Yesterday there
14 was ~~was~~ discussion around what Mr. Skluzak refers to
16 as ~~leasing~~ of employees. And I realize, Mr. Skluzak,
18 that you don't like providing accounting details
20 against an ever-changing factual environment. But it's
22 certainly been our view that the workshops are not only
24 intended to assess the past, but also see if there's
26 anything that we could or should change on a
28 going-forward basis that may accommodate some of your
30 concerns.

31 And one of the questions you raised was
32 leasing of employees on a long-term basis seems to you
34 to be the functional equivalent easy way to get around
36 Section 272(C)(3). B(3), excuse me. And Qwest
38 identified or you identified some transactions we

1 talked about. We thought they predated the Qwest's --
2 as QCC becoming a 172 affiliate. But, nonetheless, on
3 a going-forward basis, Qwest is prepared to implement a
4 policy that would say, as it relates to -- between QC
5 and QCC, that employees cannot be utilized on a 100
6 percent basis for more than four months out of any
7 given 12. So, to make sure that this concern you have
8 of basically allowing one company to do the work of the
9 other doesn't occur.

10 And the reason we used the 100 percent
11 is, as Ms. Schwartz described, in some detail, there is
12 a payroll services, for example, that is -- falls
13 within the QCC and some very tiny percentage of that
14 goes to work on behalf of the QCC. So, that's the
15 reason we framed it that way. But we think that should
16 eliminate that concern that you have raised.

17 MR. WOLTERS: So, when we're going back
18 brooding this, we can assume that that is going to be
19 implemented. It's not an offer waiting for acceptance.
20 It's just going to be completed.

21 MR. STERNE: Ms. Brunsting.

22 MS. BRUNSTING: Yes. That policy will be
23 implemented, that of eliminating the loaning of
24 employees 100 percent of their time for over four
25 months in any 12-month period.

CERTIFICATION

STATE OF COLORADO

CITY AND COUNTY OF DENVER

We, Harriet Weisenthal, James Midyett

and Kristy Turner, do hereby certify that we were

present and reported in stenotype the proceedings

in the foregoing matter; that we thereafter

reduced our stenotype notes to typewritten form,

with the aid of a computer, composing the foregoing

transcript; further, that the foregoing official

transcript is a full and accurate record of the

proceedings in this matter held at Denver, Colorado

on June 8, 2001.

Filed at Denver, Colorado _____.

Harriet Weisenthal

Kristy Turner

James Midyett